



**DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES**

*Planning Division*

**m e m o r a n d u m**

**TO:** Mayor Diane Wolfe Marlin and City Council

**FROM:** John A. Schneider, MPA, Manager, Community Development Services Department

**DATE:** May 10, 2018

**SUBJECT:** **An Ordinance Amending the Urbana Zoning Map (2018-02-013):** Rezoning of 13.82 acres at 500 Art Bartell Road from CRE, Conservation-Recreation-Education, to R-4, Medium Density Multiple-Family Residential – Plan Case No. 2333-M-18

**An Ordinance Approving Waivers of Subdivision Ordinance Requirements at Proposed Champaign County Nursing Home Subdivision (2018-02-014):** Waiving of requirements to provide access to a public street, dedicate right-of-way, and install sidewalks – Plan Case No. 2335-S-18

---

**Introduction**

The Champaign County Board (“County Board”) is seeking to increase the flexibility of the continued operation of the Champaign County Nursing Home, (“Nursing Home”), and has submitted four requests regarding use, zoning, and subdivision development.

First, it submitted a request to the Zoning Board of Appeals (“ZBA”) for a Conditional Use Permit to permit a Skilled Care Facility Nursing Home in a proposed R-4 Medium Density Multiple-Family Residential Zoning District.

Second, it submitted a request to the Plan Commission to rezone the 13.82-acre portion of the County’s 63.56-acre East Campus which encompasses the site of the Nursing Home from CRE, Conservation-Recreation-Education Zoning District, to R-4, Medium-Density Multiple-Family Residential Zoning District.

Third, it submitted a request to the Plan Commission for waivers of the Urbana Subdivision and Land Development Code (“Code”): Sections 21-36 requirement to comply with minimum road standards and provide access to a public street; 21-37.A. requirement to install sidewalks; and 21-38.A. requirement to dedicate street right-of-way.

Finally, it has submitted a request to the Administrative Review Committee for a Minor Development of 12.315 acres, to create the Champaign County Nursing Home Subdivision (“Subdivision”). This request will be reviewed after City Council has resolved the rezoning and subdivision waiver requests.

On February 21, 2018, the ZBA granted the request for the Conditional Use Permit. On February 22, 2018, Plan Commission voted 4-2 to recommend to City Council to approve the request for rezoning to R-4 Medium-Density Multiple-Family Residential. At the same meeting, the Commission voted 6-0 to recommend to City Council approval and denial of various waivers to the Code. The Committee of the Whole first discussed the requests for rezoning and waivers from the Code on February 26, 2018voted unanimously to hold them in committee for further discussion of the approval criteria. City Council approval is required for these two requests.

## Background

The staff report for the February 26, 2018, Committee of the Whole meeting is still accurate and should be referenced for the continued discussion (See “[Ordinance Amending Urbana Zoning Map & Ordinance Approving Subdivision Ordinance Waivers \(500 Art Bartell Rd\)](#).” Some excerpts are provided here for convenience.

The City of Urbana authorized establishment of the Nursing Home under a Special Use Permit authorized by Section VII-7.A. of the Zoning Ordinance which permits a government use by a public service entity in any zoning district. In January of 2018, the County Board issued a Request For Proposals for parties interested in purchasing and operating the Nursing Home. They received one joint proposal from Evanston-based Extended Care Clinical LLC and Altitude Health Services, Inc., for \$11 million. The potential buyer gave a presentation to the County Board on May 9, 2018.

## Adjacent Land Uses, Zoning, and Comprehensive Plan Designations

The existing Nursing Home is currently located in the CRE Conservation-Recreation-Education zoning district. CRE does not permit a Skilled Nursing Facility by right, or as a conditional or special use, *except* for this public service entity special use provision. The 13.82-acre property proposed for rezoning is part of the larger 63.56-acre Champaign County East Campus (Exhibit A). To the east and south lie the Urbana Park District’s Weaver Park and Prairie Park, respectively. The table below lists the subject and surrounding properties’ current and proposed zoning (Exhibit B), and future land use designated by the City of Urbana’s 2005 Comprehensive Plan (Exhibit C).

Location	Zoning	Existing Land Use	Comprehensive Plan Future Land Use
<b>Subject Site</b>	R-4 Medium Density Multiple-Family Residential (proposed); CRE Conservation-Recreation-Education (current)	Nursing home	Institutional
<b>North</b>	R-4 Medium Density Multiple-Family Residential	Correctional institution	Institutional
<b>South</b>	CRE Conservation-Recreation-Education	Park	Park
<b>East</b>	R-3 Single- and Two-Family Residential	Park	Park
<b>West</b>	CRE Conservation-Recreation-Education	Correctional institution	Institutional

## Zoning Districts

As mentioned previously, the property is currently zoned CRE, Conservation-Recreation-Education District. The proposed zoning would expand the adjacent R-4, Medium Density Multiple-Family Residential zoning district from the north. The R-4 Zoning District permits the existing Skilled Nursing Facility Nursing Home with a Conditional Use Permit, which was granted by the ZBA, contingent on City Council approval of the requested rezoning. The County Board could have requested a higher-intensity zoning district and eliminated the need for the Conditional Use Permit, but it requested the lower-intensity R-4 zoning district to preserve the character of the surrounding area (Exhibit D). Rezoning the property would also correct the current zoning designation of the

Juvenile Detention Center: currently, the Center is split-zoned with the south half in the CRE zoning district and the north half in the R-4 zoning district.

### **Subdivision Waiver Request**

Art Bartell Road is a private street maintained by Champaign County. There are currently no sidewalks on either side of its distance from East Main Street to Lierman Avenue, and has curbs only where it intersects with the parking lot entrances at the Nursing Home and Brookens Administrative Center, and with the access drive north of the Juvenile Detention Center (Exhibit A). Art Bartell Road does not meet the current minimum construction standards of the Code for a public street.

The 2004 Special Use Permit itself did not include any conditions related to providing, deferring, or waiving road standards, road or right-of-way dedication, or sidewalks because Art Bartell Road had already been constructed as a private street. For the purposes of determining compliance with the Code, Art Bartell Road is treated as a new street and the requested Subdivision is treated as a new lot, because of the requested creation of the Nursing Home Subdivision (Exhibit E). Section 21-36.A.1. of the Code requires that all new streets comply with the minimum standards set forth in the Code, including design and construction. Section 21-36.A.2 requires that all buildable lots be adjacent to a public street. Section 21-37.A. requires that sidewalks shall be provided on both sides of each street in a residential or commercial development. Section 21.38.A. requires that a developer dedicate the entire right-of-way to the public when they own the land on both sides of a proposed street. The County Board has requested waivers for these sections of the Code as the road is already constructed and under the County's jurisdiction for maintenance.

## **Discussion**

### **Rezoning Request**

The R-4 zone allows a mix of low- and medium-density residential uses and that the proposed rezoning would expand the adjacent R-4 zoning district, which contains other institutional residential uses. The location along Art Bartell Road is very accessible to current and future residents, employees and visitors, and is within walking distance of Prairie and Weaver Parks (Exhibit F). Art Bartell Road links two Major Collector public streets and each intersection has a transit stop. There are dedicated bicycle lanes along East Main Street and one block south East Washington Street, and an off-street sidepath along Lierman Avenue.

The R-4 zoning district is the best option to allow the Nursing Home to continue to operate within the Institutional future land use designation, as it is the least intensive zoning district that permits a Skilled Care Nursing Facility (Exhibit G). The proposed rezoning is less intense than the nearby R-6 High Density Multiple-Family Residential zoning district. It would also standardize the current split-zoning of the Juvenile Detention Center from CRE/R-4 to R-4.

### **The La Salle Criteria**

Discussion at the previous Committee of the Whole meeting brought up questions regarding what issues could be considered when the rezoning request is discussed. City staff confirmed that discussion must be limited to those criteria set forth in the case of *La Salle National Bank v. County of Cook* (12 Ill.2d 40, 1957), in which the Illinois Supreme Court developed a list of factors that are paramount in evaluating the legal validity of a zoning classification for a particular property. In addition to these six criteria, the Illinois Supreme Court added two more factors to consider during the case of *Sinclair Pipe*

*Line Co. v. Village of Richton Park*, (19 Ill.2d 370, 1960). The Supreme Court did not include politics or general policy in either of these cases. In order to maximize the defensibility of their decision, City Council's decision must be based only on an objective application of these criteria. Staff have reexamined and expanded on their previous analysis of the La Salle criteria and added an analysis of the Sinclair criteria for the requested rezoning.

*La Salle Factor 1. The existing land uses and zoning of the nearby property.*

The proposed R-4 district is compatible with the existing zoning and land uses of the surrounding area, as it merely expands the adjacent R-4 district and would be compatible with the R-3 district to the east. It would remain compatible with the CRE districts to the south and west. The proposed R-4 district allows low- to medium-density residential development, which matches the current residential functions of the Nursing Home, Juvenile Detention Center and Satellite Jail. In *Robrock v. County of Piatt*, the court stated that other courts "have found the first factor [existing land uses and zoning] to be 'of paramount importance.'" The expansion of the adjacent R-4 district should weigh in favor of the applicant's request for rezoning.

*La Salle Factor 2. The extent to which property values are diminished by the restrictions of the ordinance.*

City staff determined that the criterion is not concerned with the change in value of the subject property between its current zoning and proposed zoning, but the change in value of the neighboring properties if the rezoning request were to be granted. In this case, one would expect that there would be no change in the value of neighboring properties due to the fact that the use of the Nursing Home would remain the same in services, scale, and intensity, under the terms of the Conditional Use Permit recently granted by the ZBA. The expected stability in neighboring property values should weigh in favor of the applicant's request for rezoning.

*La Salle Factor 3. The extent to which the ordinance promotes the health, safety, morals or general welfare of the public.*

The proposed zoning would not harm the health, safety, morals, or general welfare of the public. It would allow the Nursing Home to continue to provide skilled residential healthcare, in a safe environment, at the same level of services, scale, and intensity as originally envisioned for the 2004 Special Use Permit. The Nursing Home currently provides healthcare to lower-income residents of Champaign County, and it is quite likely that, given the overall income demographics of other nursing homes in the area, e.g., Clark-Lindsey, that the Nursing Home would continue to allocate beds and rooms to residents receiving Medicare and Medicaid. According to Section 22. Post-Closing Covenants included in the Purchase Agreement (Exhibit H) drafted by the County Board:

- ii. Residents: All persons who are residents of the Facility on the Closing Date shall continue to be residents after the Closing Date and Purchaser shall ensure no existing resident shall be transferred by New Operator to another facility (A) without the written consent of such resident; or (B) for medical necessity as determined by a medical professional in accordance with standard industry practice.
- iii. Medicaid Beds: At least fifty percent (50%) of the Licensed Beds shall be reserved for Medicaid-eligible persons to the extent allowed by law and New Operator and its successors and assigns will use their absolute best efforts to accept all such Medicaid eligible residents.

Rezoning would facilitate the continued operation of the property by either the County Board or a private nursing home operator, which would be beneficial to the general welfare of the public. This continuation of skilled healthcare service should weigh in favor of the applicant's request for rezoning.

*La Salle Factor 4. The relative gain to the public as compared to the hardship imposed on the individual property owner.*

There would be little or no gain to the public if the proposed rezoning were approved or denied, as the use would remain the same. One possible difference would be in the *number* of reduced-cost beds and rooms available. On the other hand, if the requested rezoning were denied, the County Board may be forced to close the facility due to a lack of funds to continue operating it themselves and an inability to sell the property due to zoning restrictions. This would impose a substantial hardship on the County Board, as well as on current and potential residents of the Nursing Home. The relative gain to the public and the elimination of hardship to the individual owner created by the proposed rezoning should weigh in favor of the applicant's request for rezoning.

*La Salle Factor 5. The suitability of the subject property for the zoned purposes.*

The Nursing Home property is currently suitable for the zoned purpose: providing residential skilled healthcare. Denial of the rezoning request may make the property unsuitable as the County Board may be forced to close the facility due to lack of funds and inability to sell it to a private operator due to zoning restrictions. Granting the proposed rezoning request, coupled with the recent granting of the Conditional Use Permit, would either continue its current level of suitability or possibly improve that suitability, as the new operator would presumably have sufficient funds to operate the facility. This continued or improved suitability should weigh in favor of the applicant's request for rezoning.

*La Salle Factor 6. The length of time the property has been vacant as zoned, considered in the context of land development, in the area, in the vicinity of the subject property.*

The subject property has been operated as a Skilled Care Facility Nursing Home since 2007. Rezoning the property would allow continued operation by either a public or a private entity. Denial of the rezoning request may force the County Board to close the facility due to lack of funds and inability to sell it to a private operator due to zoning restrictions, creating a vacancy that may be difficult to resolve. The proposed rezoning's plan for continued occupancy and resulting reduced probability of near-term future vacancy should weigh in favor of the applicant's request for rezoning.

*Sinclair Factor 1. The community's need for more of the proposed use.*

This factor is not directly addressed by the proposed rezoning: it does not propose to add more nursing home rooms or beds. However, as Champaign County's population ages, the need for more skilled care nursing facility is likely to increase, not decrease. Granting the proposed rezoning may at least maintain the *status quo* number of rooms and beds, regardless if the Nursing Home is continued to be operated by the County Board or sold to a public or private entity. On the other hand, denying the request could decrease the number of beds and rooms in the county, as the County Board may be forced to close the Nursing Home due to a lack of operating funds and the inability to sell the Nursing Home due to zoning restrictions. The fact that the proposal maintains

the present numbers of beds or rooms but does not provide more should weigh neutrally or in favor of the applicant's request for rezoning.

*Sinclair Factor 2. The care with which the community has planned its land use development.*

The 2005 Urbana Comprehensive Plan has designated the subject property for Institutional use, which would include use as a skilled-care nursing facility. Similar facilities are located in areas designated for Institutional use (Amber Glen) while others are located in areas designated for Mixed-Residential (Prairie Winds) or Multi-Family (Brookdale, Clark Lindsey Village). The proposed rezoning would meet the following Goals of the Comprehensive Plan:

**Goal 15.0 Encourage compact, contiguous and sustainable growth patterns.**

**Goal 34.0 Encourage development in areas where adequate infrastructure already exist).**

**Goal 43.0 Provide for the distribution of social services to Urbana residents with diverse needs.**

The proposed rezoning to R-4 would allow for the continued operation of the Nursing Home and should not introduce the potential for future uses that would be incompatible with existing nearby uses. This compliance with the planned use for the area should weigh in favor of the applicant's request for rezoning.

### **Subdivision Waiver Request**

As mentioned previously, the applicant has requested waivers from the following requirements of the Subdivision Code: to comply with minimum road standards and to provide access to a public street; to install sidewalks; and to dedicate street right-of-way.

The City Engineer determined that for the long-term effectiveness of the city's street network, it is not necessary for the County Board to dedicate Art Bartell Road nor to dedicate the underlying right-of-way, as long as the County maintains the existing road and right-of-way. The County accepts that continued responsibility.

As for the sidewalk waiver request, staff recommends that, in order to improve accessibility and walkability, only a deferral should be granted for the construction of sidewalks along one side of Art Bartell Road for its entire length from East Main Street to Lierman Avenue. Additionally, staff recommends that a sidewalk be constructed along the other side of Art Bartell Road as part of the requested subdivision.

According to Section 21-7 of the Urbana Subdivision and Land Development Code, the petitioner must justify the granting of a waiver from strict compliance with the Code by showing that the waiver meets certain criteria. These criteria are identified and discussed below:

*1. There are conditions of topography or other site-specific reasons that make the application of any particular requirement of the land development code unnecessary or, in some cases perhaps, even useless;*

The level and intensity of the current and future use of the property make some of the Code's requirements unnecessary, while the current lack of some infrastructure makes one of the requirements desirable. Enforcement of the road construction standards, including adding curbs and gutters, would require a significant additional expense without providing a similar additional

improvement of access to the Nursing Home. Requiring dedication of the road right-of-way would not be necessary if the street itself remained a private street.

Installation of the required sidewalks would connect to the existing sidewalks along East Main Street and Lierman Avenue and improve access to several facilities for residents or users, employees and visitors. This would result in safer travel from the nearby public transit stops, providing a public benefit that justifies the individual expense (Exhibit F).

2. *The granting of the requested waiver would not harm other nearby properties;*

Granting the requested waivers for public street access/construction and for the dedication of public right-of-way would not harm nearby properties, while granting the third waiver of the installation of sidewalks would continue to inhibit access to nearby properties. The street is currently providing adequate access for automotive and bicycle traffic to the property. However, there is currently no provision of infrastructure for pedestrian access to the site; pedestrians are forced to walk either on the grass or in the street, which is non-conducive to those with a mobility issue.

3. *The waiver would not negatively impact the public health, safety and welfare, including the objectives and goals set forth in the comprehensive plan.*

Granting the street- and right-of-way-related requested waivers would not negatively impact the public health, safety and welfare, while granting the sidewalk waiver would continue to provide inadequate infrastructure for pedestrians, contradicting objectives and goals in the Comprehensive Plan and negatively impacting public health and welfare. Additionally, the absence of sidewalks increases the likelihood that a resident, user, employee or visitor will choose to drive rather than walk or take public transit, eliminating the opportunity for improving public health. Installing sidewalks along at least one side of the street would increase access to nearby parks, both for Nursing Home residents and visitors. These benefits relate directly to the following Goals of the Comprehensive Plan:

**Goal 5.0 Ensure that land use patterns conserve energy.**

**Goal 9.0 Strengthen Urbana’s parks and recreational facilities.**

**Goal 42.0 Promote accessibility in residential, commercial and public locations for disabled residents.**

## **Summary of Staff Findings**

1. The Champaign County Nursing Home, 500 Art Bartell Road, is owned by the Champaign County Board, is currently zoned CRE, Conservation-Recreation-Education, and is designated by the Comprehensive Plan as “Institutional.”
2. The property is located on the east side of Art Bartell Road, between East Main Street and East Washington Street, and has operated as a Skilled Care Facility Nursing Home since 2007 under a Special Use Permit granted in 2004.
3. The Champaign County Board has filed a petition to amend the Urbana Zoning Map to rezone the property from CRE, Conservation-Recreation-Education to R-4, Medium Density Multiple-Family Residential Zoning District.

4. The zoning change would facilitate the continued operation of the Nursing Home.
5. The zoning change generally conforms to the La Salle Criteria.
6. The property continues to be appropriate for an institutional residential use due to its proximity to other institutional uses and nearby parks.
7. The Champaign County Board has also submitted waiver requests from the following requirements of the Urbana Subdivision and Land Development Code for the proposed Champaign County Nursing Home Subdivision: Sections 21-36. comply with minimum road standards and provide access to a public street; 21-37.A. install sidewalks; and 21.38.A. dedicate street right-of-way.
8. The proposed waivers for Sections 21-36 and 21-38 would allow Art Bartell Road to remain a private street on a private easement without negatively impacting current or anticipated levels of automotive or cycling traffic. These waivers would not be harmful to other properties and would not negatively impact the public health, safety and welfare of the community, nor impede the attainment of goals and objectives contained in the Comprehensive Plan. Staff supports the proposed waiver with the condition that any further subdivision of the parent or subject parcel would trigger the upgrade of the road to public street standards and the dedication of public right-of-way.
9. The proposed waiver for Section 21-37 would allow the continued lack of sidewalks on both sides of Art Bartell Road and the associated lack of public infrastructure for pedestrian traffic to the Nursing Home and other campus facilities. Staff supports only a deferral of the requirement to install sidewalks on both sides of Art Bartell Road with the condition that the applicant installs sidewalk along one side of Art Bartell Road from East Main Street to Lierman Avenue within two years of the recording of the Plat, with future sidewalk construction triggered by any future requests to subdivide the parent or the subject parcel.

## Options

For the Ordinance Amending the Urbana Zoning Map, the City Council has the following options:

1. Approve the proposed Ordinance as presented with a majority vote;
2. Approve the proposed Ordinance as modified by any specific suggested changes with a majority vote; or
3. Do not approve the proposed Ordinance.

For the Ordinance Approving Waivers of Subdivision Ordinance Requirements at Proposed Champaign County Nursing Home Subdivision, the City Council has the following options:

1. Approve the proposed Ordinance as presented with a 2/3 vote;
2. Approve the proposed Ordinance as modified by any specific suggested changes with a 2/3 vote; or
3. Do not approve the proposed Ordinance.



## Recommendation

At its February 22, 2018, meeting, the Urbana Plan Commission voted four (4) ayes and two (2) nays to recommend to City Council to **approve** the request for rezoning to R-4 Medium-Density Multiple-Family Residential Zoning District. At the same meeting, the Commission voted six (6) ayes and zero (0) nays to recommend to City Council:

1. **Approval** of the requested waivers from **Section 21-36** which requires public street minimum road standards and access provision, and from **Section 21-38.A.** which requires the dedication of public right-of-way, with the following condition:
  - At the time of any future request for a subdivision of the parent or subject parcel, the owner must reconstruct Art Bartell Road to the public street standards in effect at the time of that future subdivision and dedicate the public right-of-way; and
2. **Denial** of the waiver of **Section 21-37.A.** which requires sidewalk installation requirements, but support for a deferral of sidewalk along one side of Art Bartell Road with the following condition:
  - The owner must install sidewalk along one side of Art Bartell Road from East Main Street to Lierman Avenue and install sidewalk on the other side of Art Bartell Road at the time of any future request to subdivide the parent or the subject parcel. The result would be immediate construction of a sidewalk on one side of the road, with construction of sidewalk on the other side predicated on any future subdivision.

Staff concurs with the recommendations of the Plan Commission.

Prepared by:



Marcus Ricci  
Planner II

Attachments:

- Exhibit A: Location and Existing Land Use Map
- Exhibit B: Existing Zoning Map
- Exhibit C: Future Land Use Map
- Exhibit D: Zoning Description Sheets for CRE and R-4 Districts
- Exhibit E: Proposed Champaign County Nursing Home Subdivision - Minor Plat
- Exhibit F: Champaign County Nursing Home Proposed Conditional Use Permit Site Plan
- Exhibit G: Application for Rezoning
- Exhibit H: Application for Subdivision Waivers

cc: John Hall, Champaign County Director of Planning and Zoning, Applicant  
Jacob Croegaert, Illinois State's Attorney's Office, Applicant's Representative

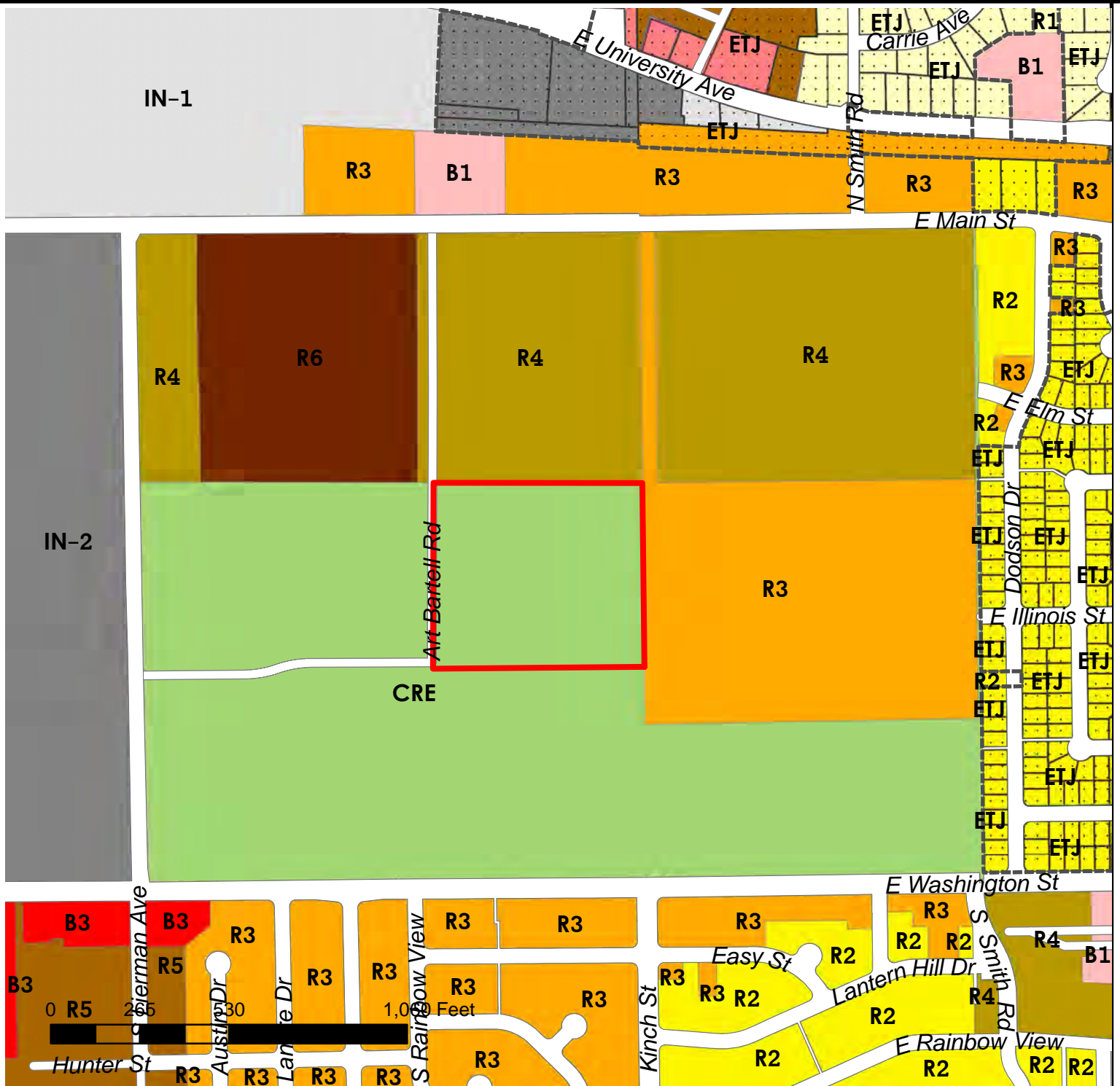
# Exhibit A: Location & Existing Land Use Map



Case: 2333-M-18 & 2335-S-18  
 Subject: Champaign Cnty Nrsng Home  
 Location: 500 Art Bartell Road  
 Petitioner: Champaign County Board

 Subject Property

# Exhibit B: Zoning Map



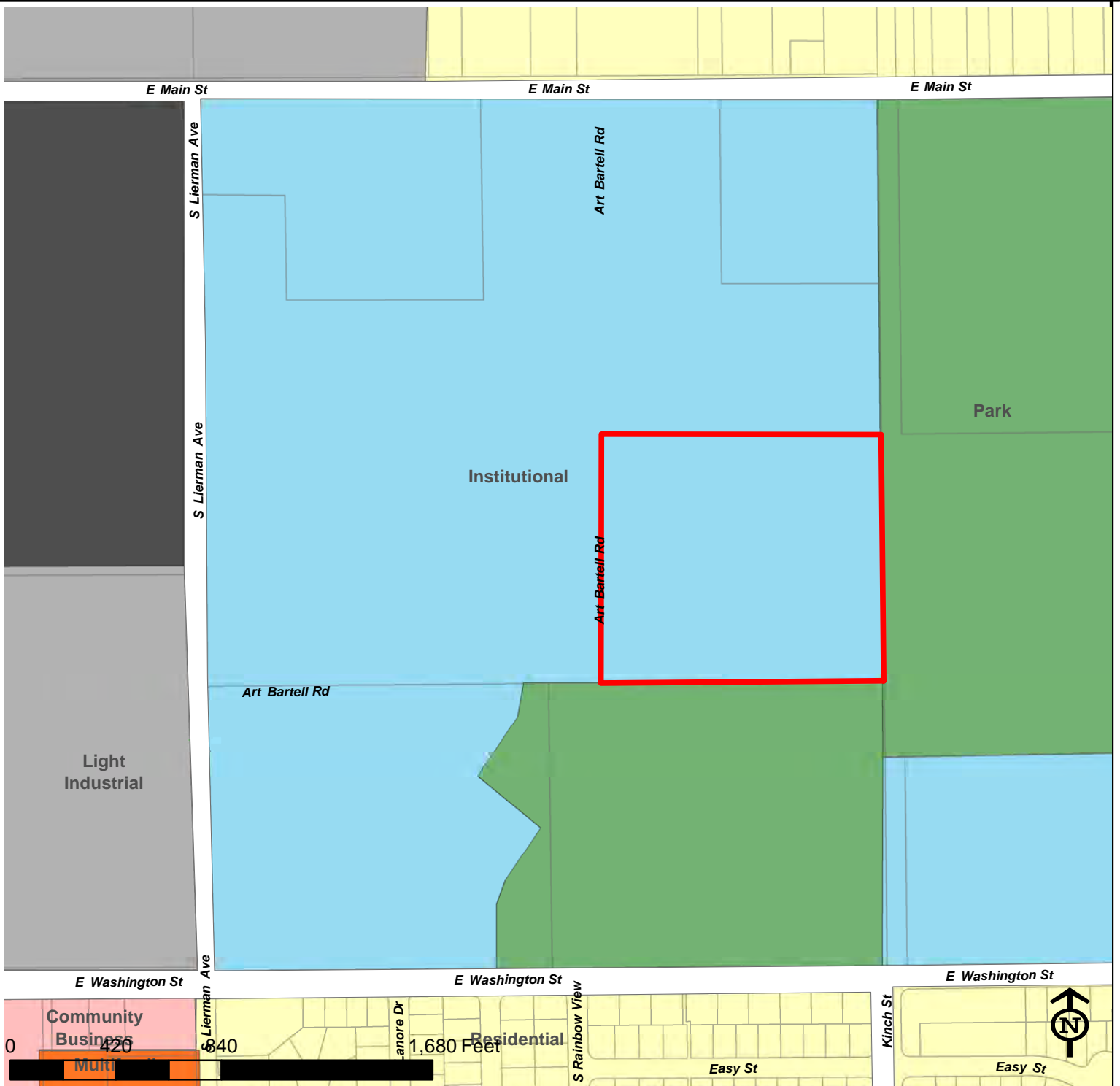
Case: 2333-M-18 & 2335-S-18  
 Subject: Champaign Cnty Nrsng Home  
 Location: 500 Art Bartell Road  
 Petitioner: Champaign County Board

Subject Property

### Zoning

- |  |   |   |   |
|--|---|---|---|
| <span style="display: inline-block; width: 15px; height: 10px; background-color: #f8d7da;"></span> B1  | <span style="display: inline-block; width: 15px; height: 10px; background-color: #d6d8db;"></span> IN-1 | <span style="display: inline-block; width: 15px; height: 10px; background-color: #fff3cd;"></span> R2 | <span style="display: inline-block; width: 15px; height: 10px; background-color: #c3e6cb;"></span> R5 |
| <span style="display: inline-block; width: 15px; height: 10px; background-color: #f4cccc;"></span> B3  | <span style="display: inline-block; width: 15px; height: 10px; background-color: #d9d9d9;"></span> IN-2 | <span style="display: inline-block; width: 15px; height: 10px; background-color: #ffe599;"></span> R3 | <span style="display: inline-block; width: 15px; height: 10px; background-color: #d9534f;"></span> R6 |
| <span style="display: inline-block; width: 15px; height: 10px; background-color: #d9ead3;"></span> CRE | <span style="display: inline-block; width: 15px; height: 10px; background-color: #fff2cc;"></span> R1   | <span style="display: inline-block; width: 15px; height: 10px; background-color: #f4e1d1;"></span> R4 |   |

# Exhibit C: Future Land Use Map



Case: 2333-M-18 & 2335-S-18  
 Subject: Champaign Cnty Nrsng Home  
 Location: 500 Art Bartell Road  
 Petitioner: Champaign County Board

- Residential
- Multi-Family Residential
- Community Business
- Heavy Industrial
- Light Industrial/Office
- Institutional
- Park
- Subject Property

# Exhibit D: Zoning Description Sheets for CRE and R-4 Districts



## CRE – CONSERVATION-RECREATION-EDUCATION ZONING DISTRICT

### ZONING DESCRIPTION SHEET

According to Section IV-2 of the Zoning Ordinance, the purpose and intent of the CRE Zoning District is as follows:

"The *CRE, Conservation-Recreation-Education District* is intended to conserve natural and scenic areas for open space, recreational, and educational purposes, both public and private, and to preserve from unsuitable uses natural surface drainage courses and other areas whose physical characteristics, such as slope or susceptibility to flooding, make many forms of development inappropriate or potentially injurious to the public health or safety. The uses permitted in this district are primarily of low intensity, which would not interfere with natural conditions, and for which such conditions would not pose severe problems; areas developed for more intensive use, which include significant open space, or which provide educational or recreational facilities to the public, are also appropriate in this district."

Following is a list of the Permitted Uses, Special Uses and Conditional Uses in the CRE District. Permitted Uses are allowed by right. Special Uses must be approved by the City Council. Conditional Uses must be approved by the Zoning Board of Appeals.

#### PERMITTED USES:

##### Agriculture

Agriculture, General  
Agriculture, Cropping

##### Business – Professional and Financial Services

Vocational, Trade or Business School

##### Public and Quasi-Public

Elementary, Junior High School, or Senior High School  
Library, Museum or Gallery  
Municipal or Government Building  
Nonprofit or Governmental, Educational and Research Agencies  
Park  
Public Maintenance and Storage Garage  
University/ College

#### SPECIAL USES:

##### Agriculture

Mineral Extraction, Quarrying, Topsoil Removal and Allied Activities\*\*\*\*  
Plant Nursery or Greenhouse

##### Business - Recreation

Private Indoor Firing Range++

##### Public and Quasi-Public

Church, Temple or Mosque  
Farmer's Market  
Institution of an Educational or Charitable Nature  
Sewage Treatment Plant or Lagoon\*\*\*\*

#### CONDITIONAL USES:

##### Agriculture

Artificial Lake of one (1) or more acres

##### Business - Miscellaneous

Cemetery\*\*\*\*

# Exhibit D: Zoning Description Sheets for CRE and R-4 Districts

## CONDITIONAL USES Continued:

### Business - Recreation

Bait Sales  
 Camp or Picnic Area\*\*\*\*  
 Commercial Fishing Lake  
 Country Club or Golf Course  
 Driving Range  
 Lodge or Private Club  
 Miniature Golf Course  
 Outdoor Commercial Recreation Enterprise (*Except Amusement Park*)\*\*\*\*  
 Private Indoor Recreational Development  
 Resort or Organized Camp\*\*\*\*  
 Riding Stable\*\*\*\*

### Table V-1 Notes:

\*\*\*\* See Table VII-1 for Standards for Specific Conditional Uses  
 †† See Section VII-5.E Standards for Private Indoor Firing Ranges

## DEVELOPMENT REGULATIONS IN THE CRE DISTRICT

ZONE	MIN LOT SIZE (square feet)	MIN AVERAGE WIDTH (in feet)	MAX HEIGHT (in feet)	MAX FAR	MIN OSR	MIN FRONT YARD (in feet) <sup>1</sup>	MIN SIDE YARD (in feet) <sup>1</sup>	MIN REAR YARD (in feet) <sup>1</sup>
CRE	1 acre	150	35 <sup>3</sup>	0.40	0.55	25	15	25

FAR = Floor Area Ratio  
 OSR = Open Space Ratio

**Footnote<sup>1</sup>** – See Section VI-5 and Section VIII-4 for further information about required yards.

**Footnote<sup>3</sup>** – In the AG, CRE, B-1, B-2, MOR and IN-1 Zoning Districts, and for residential uses in the B-3 and B-4 Districts, if the height of a building two stories or exceeds 25 feet, the minimum side and rear yards shall be increased as specified in Section VI-5.F.3 and Section VI-5.G.1, respectively. In the AG and CRE Districts, the maximum height specified in Table VI-3 shall not apply to farm buildings; however, the increased setbacks required in conjunction with additional height, as specified in Section VI-5, shall be required for all non-farm buildings.

For more information on zoning in the City of Urbana call or visit:

**City of Urbana**  
**Community Development Services Department**  
 400 South Vine Street, Urbana, Illinois 61801  
 (217) 384-2440 phone / (217) 384-2367 fax  
[www.urbanaininois.us](http://www.urbanaininois.us)

# Exhibit D: Zoning Description Sheets for CRE and R-4 Districts



## R-4 – MEDIUM DENSITY MULTIPLE-FAMILY ZONING DISTRICT

### ZONING DESCRIPTION SHEET

According to Section IV-2 of the Zoning Ordinance, the purpose and intent of the R-4 Zoning District is as follows:

"The R-4, Medium Density Multiple-Family Residential District is intended to provide areas for multiple-family dwellings at low and medium densities."

Following is a list of the Permitted Uses, Special Uses, Planned Unit Development Uses and Conditional Uses in the R-4 District. Permitted Uses are allowed by right. Special Uses and Planned Unit Development Uses must be approved by the City Council. Conditional Uses must be approved by the Zoning Board of Appeals.

#### PERMITTED USES:

##### Agriculture

Agriculture, Cropping

##### Business - Recreation

Country Club or Golf Course

##### Public and Quasi-Public

Church, Temple or Mosque

Elementary, Junior High School or Senior High School

Institution of an Educational or Charitable Nature

Library, Museum or Gallery

Municipal or Government Building

Park

##### Residential

Boarding or Rooming House

Dormitory

Dwelling, Community Living Facility, Category I, Category II and Category III

Dwelling, Duplex\*\*\*

Dwelling, Duplex (*Extended Occupancy*)\*\*\*

Dwelling, Multifamily

Dwelling, Multiple-Unit Common-Lot-Line\*\*\*

Dwelling, Single Family

Dwelling, Single Family (*Extended Occupancy*)

Dwelling, Two-Unit Common-Lot-Line\*\*\*

#### SPECIAL USES:

##### Business – Professional and Financial Services

Professional and Business Office

##### Residential

Dwelling, Home for Adjustment

##### Public and Quasi-Public

Police or Fire Station

Principal Use Parking Garage or Lot

#### PLANNED UNIT DEVELOPMENT USES:

##### Business – Miscellaneous

Mixed-Use Planned Unit Development (*See Section XIII-3*)

##### Residential

Residential PUD (*See Section XIII-3*)

# Exhibit D: Zoning Description Sheets for CRE and R-4 Districts

## CONDITIONAL USES:

### Agriculture

Artificial Lake of One (1) or More Acres

### Public and Quasi-Public

Electrical Substation

### Business – Miscellaneous

Day Care Facility (*Non-Home Based*)

### Residential

Assisted Living Facility  
Bed and Breakfast, Owner Occupied  
Nursing Home

### Business - Recreation

Lodge or Private Club

### Table V-1 Notes:

\*\*\* See Section VI-3 for lot area and width regulations for duplex and common-lot line dwelling units.

## DEVELOPMENT REGULATIONS IN THE R-4 DISTRICT

ZONE	MIN LOT SIZE (square feet)	MIN AVERAGE WIDTH (in feet)	MAX HEIGHT (in feet)	MAX FAR	MIN OSR	MIN FRONT YARD (in feet) <sup>1</sup>	MIN SIDE YARD (in feet) <sup>1</sup>	MIN REAR YARD (in feet) <sup>1</sup>
R-4	6,000	60	35 <sup>17</sup>	0.50 <sup>14</sup>	0.35	15 <sup>9</sup>	5	10

FAR = Floor Area Ratio

OSR = Open Space Ratio

**Footnote<sup>1</sup>** – See Section VI-5 and Section VIII-4 for further information about required yards.

**Footnote<sup>9</sup>** – In the R-1 District, the required front yard shall be the average depth of the existing buildings on the same block face, or 25 feet, whichever is greater, but no more than 60 feet, as required in Sec. VI-5.D.1. In the R-2, R-3, R-4, R-5, R-7, and MOR Districts, the required front yard shall be the average depth of the existing buildings on the same block face (including the subject property), or 15 feet, whichever is greater, but no more than 25 feet, as required in Sec. VI-5.D.1. (Ordinance No. 9596-58, 11-20-95) (Ordinance No. 9697-154) (Ordinance No. 2001-03-018, 03-05-01)

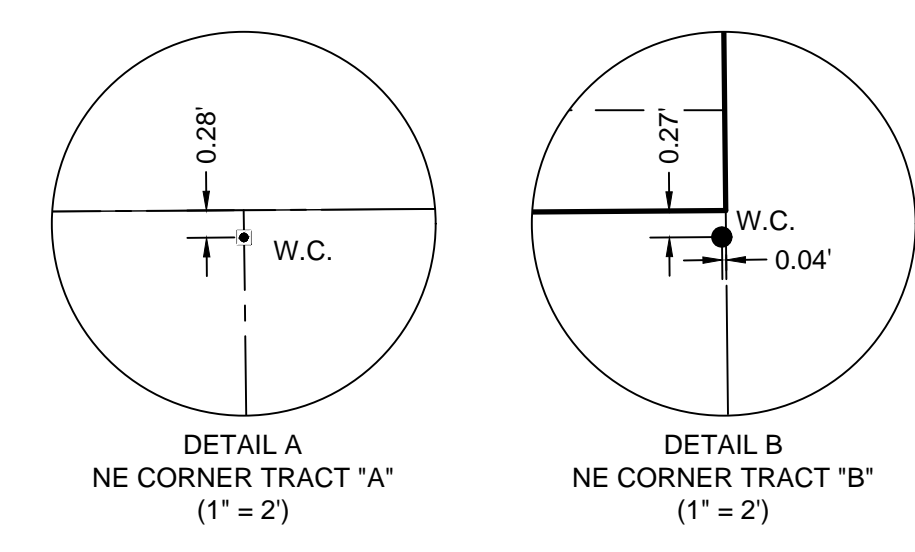
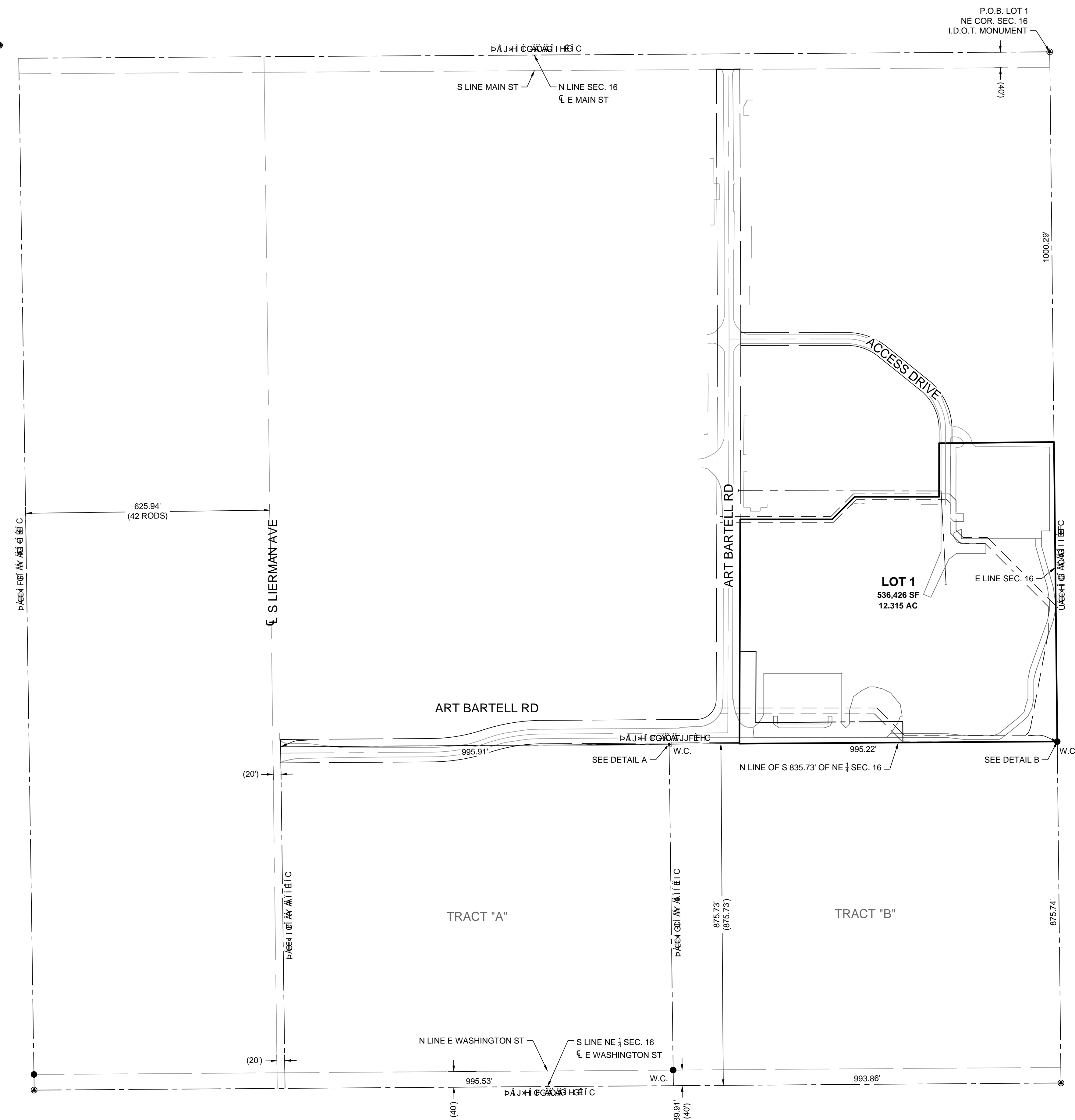
**Footnote<sup>14</sup>** – In the R-4 District, the maximum floor area ratio may be increased to 0.70, provided that there is a minimum of 2,000 square feet of lot area per dwelling unit.

**Footnote<sup>17</sup>** – Public buildings, schools, or institutions of an educational, religious, or charitable nature which are permitted in the R-2, R-3, and R-4 Districts may be erected to a height not to exceed 75 feet, if the building is set back from the building line at least one foot for each one foot of additional building height above the height limit otherwise applicable.





# Exhibit E: Proposed Champaign County Nursing Home Subdivision - Minor Plat



PROJECT NO.:	18933000	SCALE:	AS SHOWN	NO.	DATE	REVISION	BY
PROJECT DATE:	SEP. 2017	DRAWN BY:	CBP	1	2017/10/10	REVISED LEGAL DESCRIPTION FOR ART BARTELL ROAD PER CITY REVIEW COMMENTS	CBP
F.B.:	2281-10-15	CHECKED BY:	DEA	-	-	-	-
PLOT DATE:	1/11/18, P:\18900s\18930s\18933\18933000\CADD\C3D\18933000 Plats.dwg						

**MSA**  
PROFESSIONAL SERVICES

ARCHITECTURE | ENGINEERING | ENVIRONMENTAL  
FUNDING | PLANNING | SURVEYING  
201 W Springfield Ave Champaign, IL 61820  
(217) 352-6976 (877) 352-0081  
www.msa-ps.com  
© MSA Professional Services, Champaign, LLC  
Design Firm Registration Number: 184-006020 Expires: April 30, 2019

**CHAMPAIGN COUNTY NURSING HOME SUBDIVISION**  
CHAMPAIGN COUNTY  
CITY OF URBANA, ILLINOIS

MINOR PLAT - SECTION TIES

FILE NO.  
**18933000**  
SHEET  
**2 OF 3**



# Exhibit F: Champaign County Nursing Home Proposed Conditional Use Permit Site Plan



# Exhibit G: Application for Rezoning



## Application for Zoning Map Amendment

## PLAN COMMISSION

**The application fee must accompany the application when submitted for processing.** Please refer to the City's website at <http://www.urbanaininois.us/fees> for the current fee associated with this application. **The Applicant is also responsible for paying the cost of legal publication fees.** Estimated costs for these fees usually run between \$75.00 and \$225.00. The applicant will be billed separately by the News-Gazette.

### DO NOT WRITE IN THIS SPACE - FOR OFFICE USE ONLY

Date Request Filed 01-22-2018 Plan Case No. 2333-M-18  
Fee Paid - Check No. \_\_\_\_\_ Amount \_\_\_\_\_ Date \_\_\_\_\_

### PLEASE PRINT OR TYPE THE FOLLOWING INFORMATION

#### 1. APPLICANT CONTACT INFORMATION

Name of Applicant(s): John Hall Phone: (217) 384-3708  
Address (street/city/state/zip code): Department of Planning & Zoning, Brookens Admin. Center,  
1776 East Washington Street, Urbana IL 61802  
Email Address: jhall@co.champaign.il.us  
Property interest of Applicant(s) (Owner, Contract Buyer, etc.): Point of Contact

#### 2. OWNER INFORMATION

Name of Owner(s): Champaign County Board Phone: (217) 384-3776  
Address (street/city/state/zip code): Brookens Administrative Center, 1776 East Washington St.  
Urbana IL 61802  
Email Address: webmaster@co.champaign.il.us  
Is this property owned by a Land Trust?  Yes  No  
If yes, please attach a list of all individuals holding an interest in said Trust.

#### 3. PROPERTY INFORMATION

Address/Location of Subject Site: Champaign County Nursing Home, 500 Art Bartell Road, Urbana  
PIN # of Location: Part of 92-21-16-200-005  
Lot Size: 536,426 square feet  
Current Zoning Designation: CRE Conservation-Recreation-Education  
Proposed Zoning Designation: R-4 Medium Density Multiple Family  
Current Land Use (vacant, residence, grocery, factory, etc.): Champaign County Nursing Home  
(skilled care)  
Proposed Land Use: Nursing Home (skilled care)  
Present Comprehensive Plan Designation: Institutional

# Exhibit G: Application for Rezoning

How does this request conform to the Comprehensive Plan? see attached

Legal Description *(If additional space is needed, please submit on separate sheet of paper):*  
see attached

## 4. CONSULTANT INFORMATION

**Name of Architect(s):** NA Phone:

Address *(street/city/state/zip code):*

Email Address:

**Name of Engineers(s):** David E. Atchley, MSA Services Phone: (217) 403-3361

Address *(street/city/state/zip code):* 201 West Springfield, Champaign IL 61820

Email Address: datchley@msa-ps.com

**Name of Surveyor(s):** same as engineer Phone:

Address *(street/city/state/zip code):*

Email Address:

**Name of Professional Site Planner(s):** NA Phone:

Address *(street/city/state/zip code):*

Email Address:

**Name of Attorney(s):** Jacob A. Croegaert, Phone: (217) 384-3733

Assistant State's Attorney  
Address *(street/city/state/zip code):* Office of the Champaign County State's Attorney,  
101 East Main Street, Urbana IL 61801

Email Address: jcroegaert@co.champaign.il.us

## 5. REASONS FOR MAP AMENDMENT:

What error in the existing Zoning Map would be corrected by the Proposed Amendment?

see attached

What changed or changing conditions warrant the approval of this Map Amendment?

see attached

# Exhibit G: Application for Rezoning

Explain why the subject property is suitable for the proposed zoning.

see attached

What other circumstances justify the zoning map amendment

see attached

Time schedule for development *(if applicable)*

Use already established

Additional exhibits submitted by the petitioner.

see attached

***NOTE: If additional space is needed to accurately answer any question, please attach extra pages to the application.***

***By submitting this application, you are granting permission for City staff to post on the property a temporary yard sign announcing the public hearing to be held for your request.***

## **CERTIFICATION BY THE APPLICANT**

I certify all the information contained in this application form or any attachment(s), document(s) or plan(s) submitted herewith are true to the best of my knowledge and belief, and that I am either the property owner or authorized to make this application on the owner's behalf.



Applicant's Signature



Date

## **PLEASE RETURN THIS FORM ONCE COMPLETED TO:**

City of Urbana  
Community Development Department Services  
Planning Division  
400 South Vine Street, Urbana, IL 61801  
Phone: (217) 384-2440  
Fax: (217) 384-2367

# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home Responses to Questions

---

### ***Section 3 Application Question: How does this request conform to the Comprehensive Plan?***

The proposed R-4 Medium Density Multiple Family Zoning District is consistent with the Urbana Comprehensive Plan designation of future land use at this location as “Institutional”. See the attached Future Land Use Map #6 from the City of Urbana 2005 Comprehensive Plan.

The City of Urbana 2005 Comprehensive Plan defines “institutional” as the following:

Institutional uses generally include public, quasi-public, and private uses, such as governmental, educational, medical, religious, or university facilities as well as cemeteries. Institutional uses may range from single buildings to campuses.

The adjacent County owned land to the north is already in the R-4 Medium Density Multiple Family Zoning District. See the aerial photograph with City of Urbana zoning districts.



# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home Responses to Questions

---

***Section 5 Application Question: What changed or changing conditions warrant the approval of this Map Amendment?***

**Champaign County voters have authorized the County Board to sell the Nursing Home, and the County Board has voted to make the necessary preparations for such a sale, including applying to obtain land use approvals that would be required for a private entity to operate the Home. A zoning map amendment is one of the approvals necessary in order for the Nursing Home to be operated by a buyer.**

The Champaign County Nursing Home is located on property that is currently in Urbana's CRE Conservation-Recreation-Education Zoning District. A nursing home is not an authorized use in the CRE District without a Special Use Permit pursuant to Section VII-7A. of the City of Urbana Zoning Ordinance. Champaign County received such a Special Use Permit for the current Champaign County Nursing Home on April 30, 2004, in City of Urbana Ordinance No. 2004-04-045.

The County has struggled to finance the Nursing Home since 2008, when the State of Illinois cut Medicaid reimbursements, and has explored several options to preserve this resource for County residents. In April 2017, Champaign County voters rejected a proposed tax increase intended to provide support for the Home, and simultaneously authorized the County Board to sell or dispose of the Home. The County Board then hired a broker to solicit bids for the Home, outside counsel to advise on the terms of a possible sale, and a surveyor to prepare a plat of subdivision for the land on which the Nursing Home is located. The County Board is releasing a request for proposals to buy the Home.

Any buyer of the Champaign County Nursing Home will not be a governmental entity, and for that reason the City of Urbana may deem the existing Special Use Permit for operation of the Nursing Home to be invalid upon transfer of the Home. In order for the County Board to consider any offer to buy the Nursing Home, the zoning district for the property would first have to be changed to one in which a buyer could operate the Home.

# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home Responses to Questions

---

### ***Section 5 Application Question: Explain why the subject property is suitable for the proposed zoning.***

1. The proposed R-4 Medium Density Multiple Family Zoning District is consistent with the Urbana Comprehensive Plan designation of future land use at this location as “Institutional”. The adjacent County owned land to the north is already in the R-4 Medium Density Multiple Family Zoning District.
2. The R-4 District is the lowest density multiple family zoning district that allows “government buildings” by right which is consistent with the other Champaign County owned facilities on the Brookens campus.
3. The lower density of the R-4 District will help ensure compatibility with the adjacent Urbana Park District facilities.
4. The proposed map amendment is only for the Champaign County Nursing Home and “Nursing Home” is allowed in the R-4 District as a Conditional Use Permit and application has been made by Champaign County for a Conditional Use Permit for the Nursing Home.
5. No other development is proposed or anticipated and no changes are proposed to the Nursing Home or to the Nursing Home site plan. There will be no increase in traffic and Champaign County will continue to be responsible for the maintenance of Art Bartell Road.

# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home Responses to Questions

### **Section 5 Application Question: What other circumstances justify the zoning map amendment?**

1. The City of Urbana authorized the establishment of the Champaign County Nursing Home at this location on April 30, 2004, in Ordinance No. 2004-04-045 (Plan Case No. 1888-SU-04). Copies of the Plan Commission memo and Resolution of Approval are attached. The proposed Zoning Map Amendment is consistent with that Special Use Permit as follows:
  - a. Champaign County will continue to fulfill its obligations under the Intergovernmental Agreement between the County, the City of Urbana, and the Urbana Park District regarding watershed management in Weaver Park (see attached). Included in the covenants (see attached covenants) to be approved and recorded with the plat of subdivision is a requirement that the buyer of the Nursing Home receive prior approval from the County before taking any action that would increase runoff into Weaver Park.
  - b. "Nursing Home" is allowed in the R-4 District as a Conditional Use Permit so that, even though no expansion of the nursing home is anticipated, any future expansion of the Nursing Home will have to be approved by the City as a new Conditional Use Permit. Application has been made by Champaign County for a Conditional Use Permit for the Nursing Home.
  - c. Champaign County's proposed Minor Plat Champaign County Nursing Home Subdivision includes a restrictive covenant (see the attached covenants) that limits traffic over the ingress/egress easement on Art Bartell Road "...up to the amount and of the type reasonably expected to be necessary for the use of Lot 1 for the operation of a nursing home facility."
  - d. Art Bartell Road will continue to be maintained by Champaign County and will continue to provide the same good access to the Nursing Home.
  - e. Both the Asset Purchase Agreement and the Operations Transfer Agreement released with Champaign County's Request for Proposal (RFP; see attached) to sell the Nursing Home include several limits on future use of the property for the benefit of Champaign County. As part of those Agreements, any buyer will commit to the following through December 31, 2027:
    - (1) No other use of the property except as a skilled nursing facility, geriatric center, long-term care facility, or assisted living facility.
    - (2) No current resident of the Home to be transferred elsewhere without their consent, excepting only cases of medical necessity.
    - (3) At least 50% of licensed beds reserved for Medicaid-eligible persons.
    - (4) Priority admissions for Champaign County residents.
2. The proposed R-4 District with Conditional Use Permit will allow the Champaign County Nursing Home facility to be marketed to private buyers which may help the facility continue to serve the needs of Champaign County.

# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home Responses to Questions

---

3. The proposed R-4 District will eliminate the split zoning of the Juvenile Detention Center.

# Exhibit G: Application for Rezoning

## Application for Zoning Map Amendment for Champaign County Nursing Home List of Additional Exhibits

---

### List of Additional Exhibits

1. Sheet 1 Minor Plat Champaign County Nursing Home Subdivision
2. Excerpt of City of Urbana 2016 Official Zoning Map Indicating Area of Proposed Zoning Map Amendment
3. Illustration of Existing Split Zoning for Champaign County Juvenile Detention Center
4. Champaign County Nursing Home Conditional Use Site Plan
5. Future Land Use Map #6 from City of Urbana 2005 Comprehensive Plan
6. Zoning Map Amendment Legal Description
7. City of Urbana Plan Commission Memorandum Plan Case No. 1888-SU-04 Proposed Special Use Permit for Champaign County Nursing Home
8. City of Urbana Ordinance No. 2004-04-045 An Ordinance Approving a Special Use Permit
9. City of Urbana Ordinance No. 2007-10-123 An Ordinance Approving An Intergovernmental Agreement between Champaign County, Illinois, City of Urbana, Illinois, and the Urbana Park District
10. Declaration of Covenants and Restrictions, Champaign County Nursing Home Subdivision
11. Post-Closing Covenants from Draft Asset Purchase Agreement for Champaign County Nursing Home (excerpted from Draft Champaign County Request for Proposal RFP 2018-001)
12. Post-Commencement Date Covenants Operations Transfer Agreement for Champaign County Nursing Home (excerpted from Draft Champaign County Request for Proposal RFP 2018-001)



# Exhibit G: Application for Rezoning

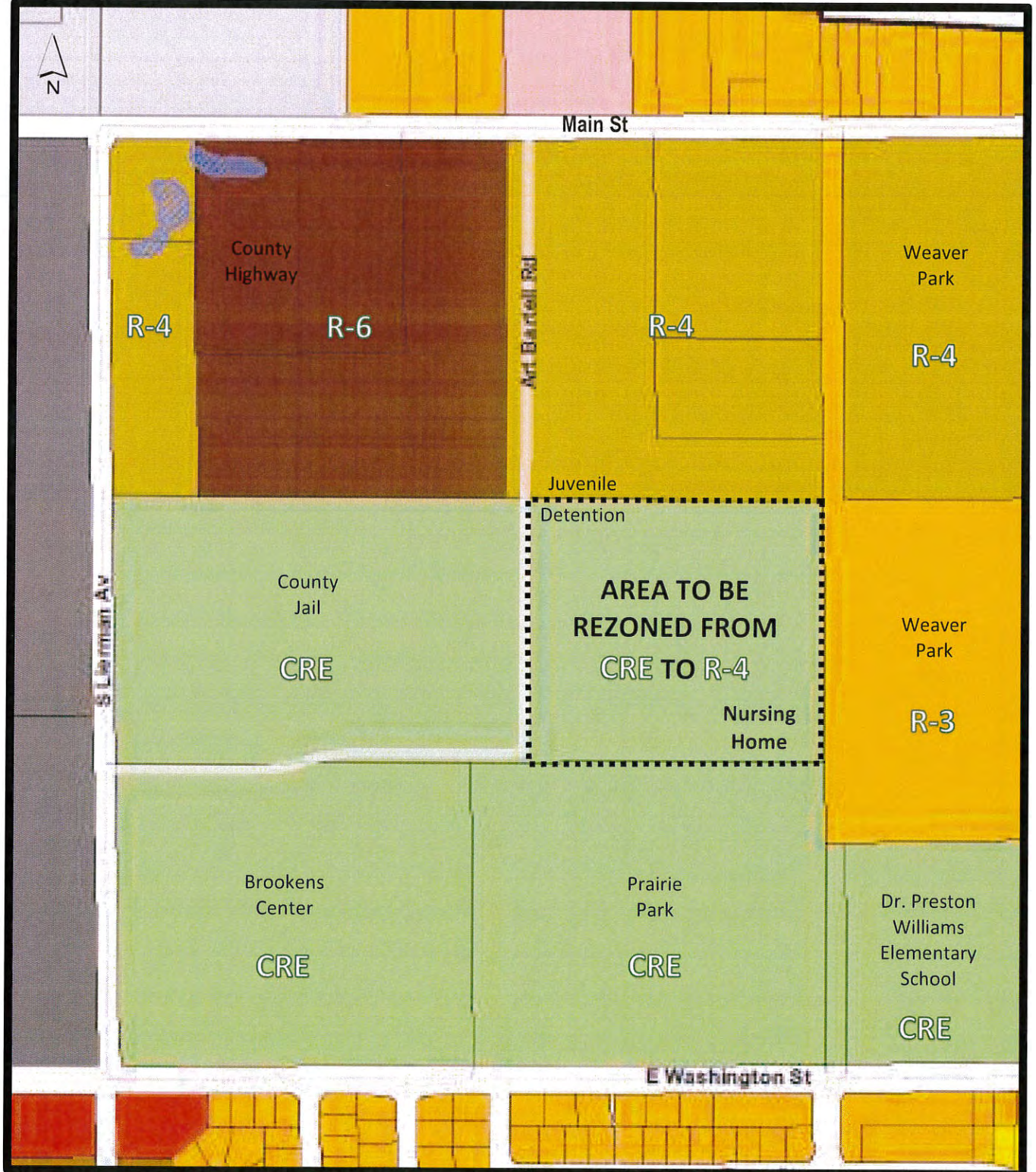
Excerpt:

**City of Urbana**

**2016 Official Zoning Map**

Approved 03/07/16

Not to scale



# Exhibit G: Application for Rezoning

## Current Split Zoning of Juvenile Detention Center



This map application was prepared with geographic information system (GIS) data created by the Champaign County GIS Consortium (CCGIS), or other CCGIS member agency. These entities do not warrant or guarantee the accuracy or suitability of GIS data for any purpose. The GIS data within this application is intended to be used as a general index to spatial information and not intended for detailed, site-specific analysis or resolution of legal matters. Users assume all risk arising from the use or misuse of this application and information contained herein. The use of this application constitutes acknowledgement of this disclaimer.

240

Feet





# Exhibit G: Application for Rezoning

## Champaign County Nursing Home Proposed Conditional Use Permit Site Plan



# Exhibit G: Application for Rezoning

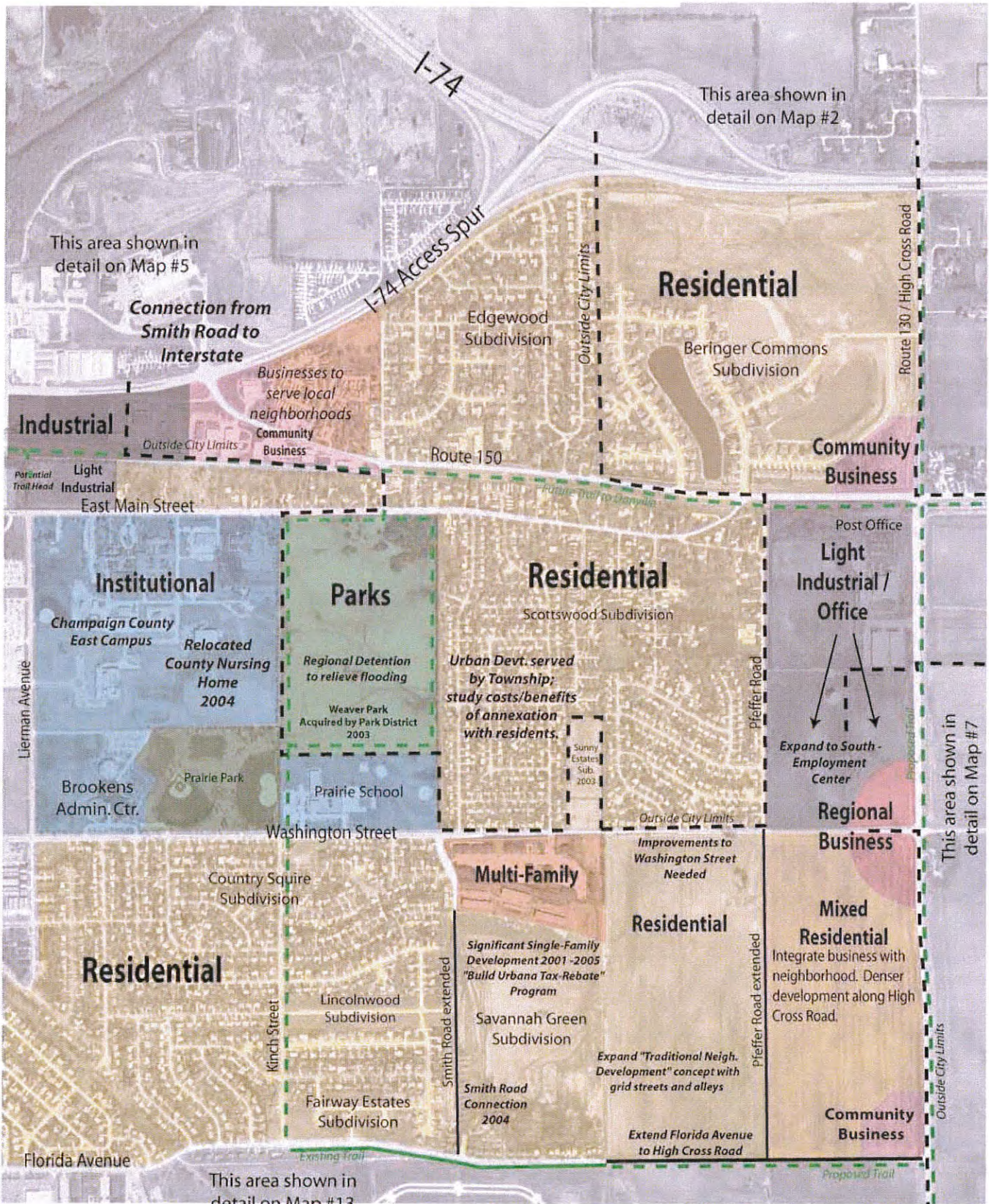
## Map #6

East Urbana

# ADOPTED

April 11, 2005

Map Created by City of Urbana  
Community Development Services Dept.



# Exhibit G: Application for Rezoning

## LEGAL DESCRIPTION PROPOSED ZONING MAP AMENDMENT FOR PROPOSED CHAMPAIGN COUNTY NURSING HOME LOT

A part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the Northeast corner of Section 16, a point on the centerline of East Main Street, proceed South 00°37'27" East 1,024.93 feet along the East line of Section 16, to the South line of the North 31.097 acres of the Northeast Quarter of the Northeast Quarter of said Section 16 to the True Point of Beginning; thence continue along the East line of Section 16, South 00°37'27" East 743.34 feet to the North line of Tract "B" as depicted by a Plat of Survey by Charles S. Danner, dated November 9, 1966; thence South 89°36'12" West 814.84 feet along the said North line of Tract "B" as depicted by the said Plat of Survey by Charles S. Danner; thence North 00°11'25" East 743.99 feet to the South line of the North 31.097 acres of the Northeast Quarter of the Northeast Quarter of Section 16; thence North 89°38'52" East 804.27 feet to the True Point of Beginning encompassing 13.820 acres, more or less.

Prepared by: MSA Professional Services  
201 W. Springfield Avenue, Suite 400  
Champaign, IL 61820  
October 23, 2017

# Exhibit G: Application for Rezoning



## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

### Planning Division

## MEMORANDUM

TO: The Urbana Plan Commission

FROM: Rob Kowalski, Planning Manager  
Paul Lindahl, Planner

DATE: April 5, 2004

SUBJECT: Plan Case No. 1888-SU-04 A Request From Champaign County for a Special Use Permit to allow the establishment of a Nursing Home on Art Bartell Drive east of Lierman Avenue Between Main And Washington Streets.

---

### Introduction

Champaign County is requesting a Special Use Permit for the construction of the new Champaign County Nursing Home. The nursing home is proposed to be located on 13 acres within the County East Campus located east of Lierman Avenue and north of Washington Street. The site is immediately south of the Juvenile Detention Center and immediately north of Prairie Park (see attached maps).

The property is presently zoned CRE, Conservation-Recreation-Education. Section VII-7.A of the Urbana Zoning Ordinance allows the establishment of a government use in any zoning district subject to a special use permit. This process was also used in 1999 for review of the Juvenile Detention Center.

Attached to this report is a thorough application package from Champaign County which details the proposal and the site conditions.

### Background

Two referendums were passed in November 2002 to fund the replacement of the existing nursing home at 1701 East Main Street in Urbana. Subsequent to this action, Champaign County completed a master plan of the East Campus area to address potential building expansions and to determine the desired location for the new nursing home. The master plan resulted in the recommendation to locate the nursing home at a new location on the campus. The new facility is proposed to be built interior to the campus and bordering Prairie Park to the south and the future Weaver Park to the east.

# Exhibit G: Application for Rezoning

## Description of the Area

The new location is on County-owned property which currently includes the Brookens Administrative Center, the Adult Detention Facility, the Juvenile Detention Center, the Champaign County Highway Department, the current Champaign County Nursing Home, and the Champaign County Humane Society.

The following chart identifies the Comprehensive Plan designation, current zoning, and current land use of the site and surrounding properties.

### Survey of Comprehensive Plan Designation, Zoning, and Land Use

	Comprehensive Plan	Zoning	Land Use
Site	Institutional Public	CRE Conservation-Recreation-Education	Champaign County East Campus – Undeveloped
North	Institutional Public	R-6, High Density Multiple Family Residential	Champaign County East Campus – Juvenile Detention Center
East	Institutional Public	Residential, Champaign County	Undeveloped, Future Park. Owned by Urbana Park District.
South	Institutional Public	CRE Conservation-Recreation-Education	Prairie Park, Urbana Park District
West	Institutional Public	CRE Conservation-Recreation-Education	Champaign County East Campus – Adult Detention Center

Please refer to the attached Future Land Use, Zoning, and Existing Land Use maps and photo exhibits for further information.

## Discussion

### Proposal

Champaign County is set to begin the construction of a new 243-bed nursing home. The facility will be a skilled care facility that will include an alzheimer's care unit and an adult and child day care facility. The number of beds in the new facility matches the number of beds in the existing facility. A Certificate of Need (C.O.N.) has been issued by the State of Illinois Department of Public Health which limits the capacity of the development to 243 beds. The need for the new facility is based more on the physical problems of the existing facility rather than the demand for services. The new facility will contain rooms that are larger than those in the existing facility and will incorporate more of a "home" environment. A "central core" of the facility will contain a dining area, a store, and access to a central courtyard.

The location of the new nursing home was chosen primarily due to its proximity to two parks. The land immediately to the east of the site was recently acquired by the Urbana Park District and will be developed into a 60-acre park that should contribute to a tranquil, pastoral setting for the nursing home residents.

# Exhibit G: Application for Rezoning

## **Access and Parking**

The site will be accessed primarily from Art Bartell Drive. Art Bartell Drive is a private street that currently ties into East Main Street and extends south to serve METCAD and the Humane Society. The road will be continued south to connect with the new nursing home site and to connect to the Brookens Administration Center access drive off of Lierman Avenue. Since the road is a private drive and not a public street, it is not anticipated to be used for general traffic circulation in the area. Users of the road will primarily be visitors to the nursing home. Since the number of beds in the new facility is not greater than the existing facility, it is not anticipated that the overall traffic to the campus will greatly increase and cause any problems with circulation. The extension of Art Bartell Drive will be able to accommodate MTD buses as well as delivery vehicles. Finally, Champaign County is planning the construction of new sidewalks to loop around the complex that will connect the development to existing and future parks in the area.

The Urbana Zoning Ordinance requires parking for a nursing home based on both the number of employees and the number of beds. The facility will have 243 beds and it is estimated there will be a maximum of 250 employees. The total parking requirement would be 123 spaces. The site plan identifies two separate areas to provide parking. A lot northeast of the building will contain 147 spaces and will be used primarily for employee parking. A second lot will be constructed southwest of the facility. This lot will contain 58 spaces and is intended primarily for public/visitor parking. In total 205 spaces are being planned. This exceeds the requirements of the Urbana Zoning Ordinance.

## **Storm Water Management**

The site currently drains to the southeast onto the undeveloped property to the east owned by the Urbana Park District. Most of the runoff from the Parks property currently drains into the Scottswood Subdivision where Illinois Street stubs to the west. This currently creates a drainage problem within the Scottswood Subdivision. For the past few years, a consortium of governmental agencies including the City of Urbana, Champaign County, the Urbana Park District and the Township have been working together to address the flooding problems in the Scottswood Subdivision. It has been determined that to alleviate the flooding problems, a detention basin needs to be constructed just east of the Scottswood Subdivision on the property now controlled by the Urbana Park District. This basin would be able to hold stormwater runoff and gradually release it into the existing storm sewers as opposed to overwhelming the sewers during heavy rain events. At this time a preliminary design for a basin has been developed by Berns, Clancy and Associates and a grant to fund the construction of the basin is pending with the State of Illinois. The basin would be designed to accommodate the runoff generated from the new nursing home development thus eliminating the need for on-site detention. The new basin also creates the opportunity for shared, regional detention that can be designed to be an asset to the new park.

## **Development Regulations**

A review of the site plans for compliance with all the development regulations in the Urbana Zoning Ordinance is currently underway. At this time it does not appear that any waivers or variances of the requirements of the ordinance will be necessary.

# Exhibit G: Application for Rezoning

## Requirements for a Special Use Permit

According to Section VII-6 of the Urbana Zoning Ordinance, an application for a Special Use Permit shall demonstrate the following:

*1. That the proposed use is conducive to the public convenience at that location.*

The proposed new location of the Champaign County Nursing Home will be conducive to the public convenience at its location. The new location within the Champaign County East Campus location will offer a more tranquil and park-like setting for the residents since it will be located immediately adjacent to two parks. The facility will also be well served by the extension of Art Bartell Road.

*2. That the proposed use is designed, located, and proposed to be operated so that it will not be unreasonably injurious or detriment to the district in which hit shall be located, or otherwise injurious or detrimental to the public welfare.*

The facility is being located in an area that will not have a negative impact on neighboring properties. The site is located within the Champaign County East Campus and will function as a component of the County services in that area. The facility will not have a negative impact to the two adjacent parks to the south and east. The facility is not immediately adjacent to any residential areas.

*3. That the proposed use conforms to the applicable regulations and standards and preserves the essential character of the district in which it shall be located.*

The development will meet all the regulations and requirements of the Urbana Zoning Ordinance and will preserve the essential character of the CRE, Conservation, Recreation and Education Zoning District.

## Consideration

The Plan Commission shall determine whether the reasons set forth in the application, and the evidence adduced during the public hearing, justify the granting of the special use permit, and whether the proposed use will be in harmony with the general purpose and intent of the Zoning Ordinance, and will not be unreasonably injurious or detrimental to the district in which it shall be located, or otherwise injurious or detrimental to the public welfare.

In addition, the Plan Commission shall make a recommendation to the City Council for or against the proposed special use, and may also recommend such additional conditions and requirements on the operation of the proposed use as are appropriate or necessary for the public health, safety, and welfare, and to carry out the purposes of this Ordinance, including but not limited to the following:

# Exhibit G: Application for Rezoning

1. Regulate the location, extent, and intensity of such use;
2. Require adherence to an approved site plan;
3. Require landscaping and the screening of such use by means of fences, walls, or vegetation;
4. Stipulate a required minimum lot size, minimum yards, and maximum height of buildings and structures;
5. Regulate vehicular access and volume, and the design and location of parking and loading areas and structures;
6. Require conformance to health, safety, and sanitation requirements as necessary;
7. Regulate signs and outdoor lighting;
8. Any other conditions deemed necessary to affect the purposes of this Ordinance.

## Summary of Findings:

1. In November 2002 two related referendums were passed by the voters of Champaign County authorizing the replacement of the existing Champaign County Nursing Home. After completion of a Master Campus Plan, Champaign County proposes to construct the new facility on the east side of the East Campus immediately north of Prairie Park and immediately west of the future Weaver Park.
2. The proposal will be conducive to the public convenience at its location because it will offer a better, “park-like” atmosphere for residents and will function better within the Champaign County East Campus.
3. The proposal will be designed and operated in a way that will not be injurious to the area or the district. The site is not immediately adjacent to any residential development or any other type of development that will realize a negative impact from the operation of the facility.
4. The proposal will conform to all the established requirements of the Urbana Zoning Ordinance including the appropriate development regulations. Stormwater runoff will be accommodated by a future detention basin on the property to the east. A consortium of governmental units are working together on achieving a grant to construct the basin.
5. The proposal is consistent with all adopted plans including the Urbana Comprehensive Plan.

## Options

The Urbana Plan Commission has the following options in this case: ..

1. Recommend approval of the Special Use Permit request;



# Exhibit G: Application for Rezoning

2. Recommend approval of the Special Use Permit request with any additional conditions deemed appropriate or necessary for the public health, safety, and welfare, and to carry out the purposes of the Zoning Ordinance;
3. Recommend denial of the request for a Special Use Permit.

## **Staff Recommendation:**

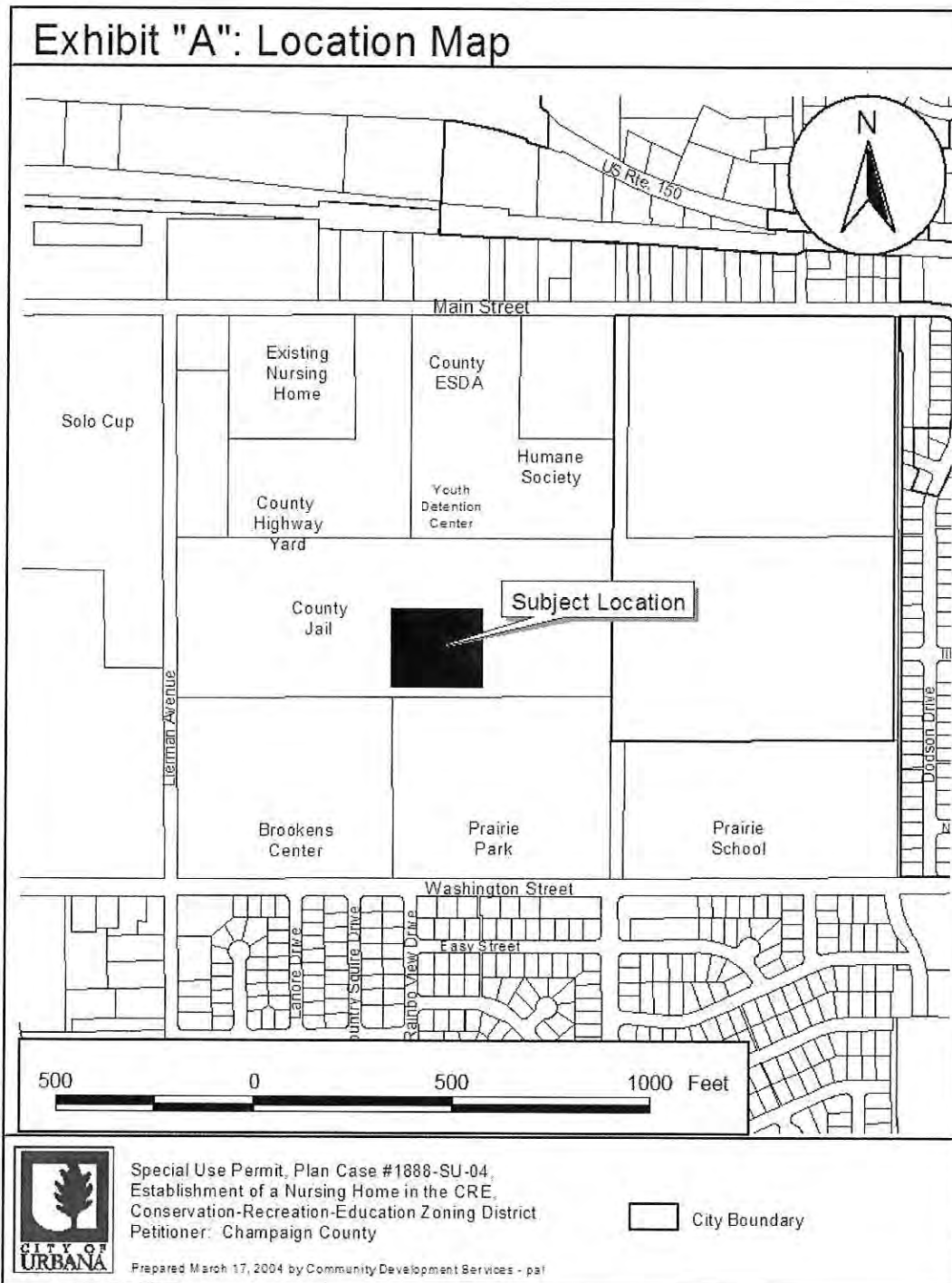
Based on the evidence presented in the discussion above, and without the benefit of considering additional evidence that may be presented at the public hearing, staff recommends that the Plan Commission recommend **APPROVAL** of the proposed special use in Plan Case No. 1888-SU-04 as presented to the Urbana City Council, for the reasons articulated above and with the following condition of approval:

1. That the layout of the facility shall closely resemble the attached Site Development Plan. Any significant deviation from this Site Development Plan will require an amendment to the Special Use Permit, including further review by the Plan Commission and approval by City Council.
2. An intergovernmental agreement providing for interim and perpetual off-site stormwater detention (commonly referred to as the “Scottswood Detention Basin”) be completed. The governmental consortium may consist of city, county, parks, and township interests.
3. The construction plans for the extension of Art Bartell Drive be reviewed by the Urbana City Engineer.

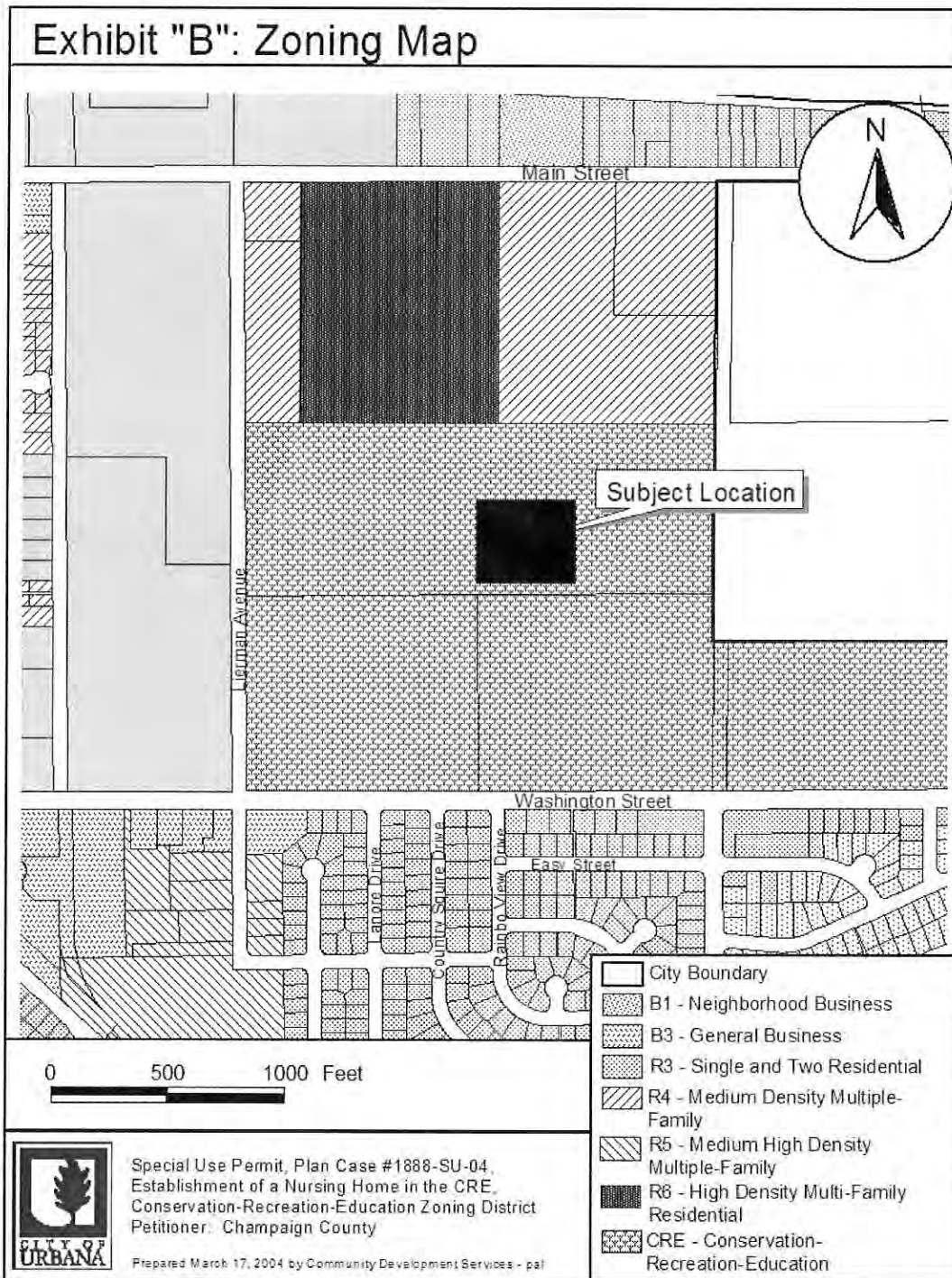
Attachments: Exhibit A, Location Map  
Exhibit B, Zoning map  
Exhibit C, Existing Land Use map  
Exhibit D, Future Land Use map  
Exhibit E, Aerial Photo  
Exhibit F, Petition for Special Use Permit (provided by Champaign County)  
Exhibit G, Notice to Adjacent Property Owners

Cc: Denny Inman, Champaign County

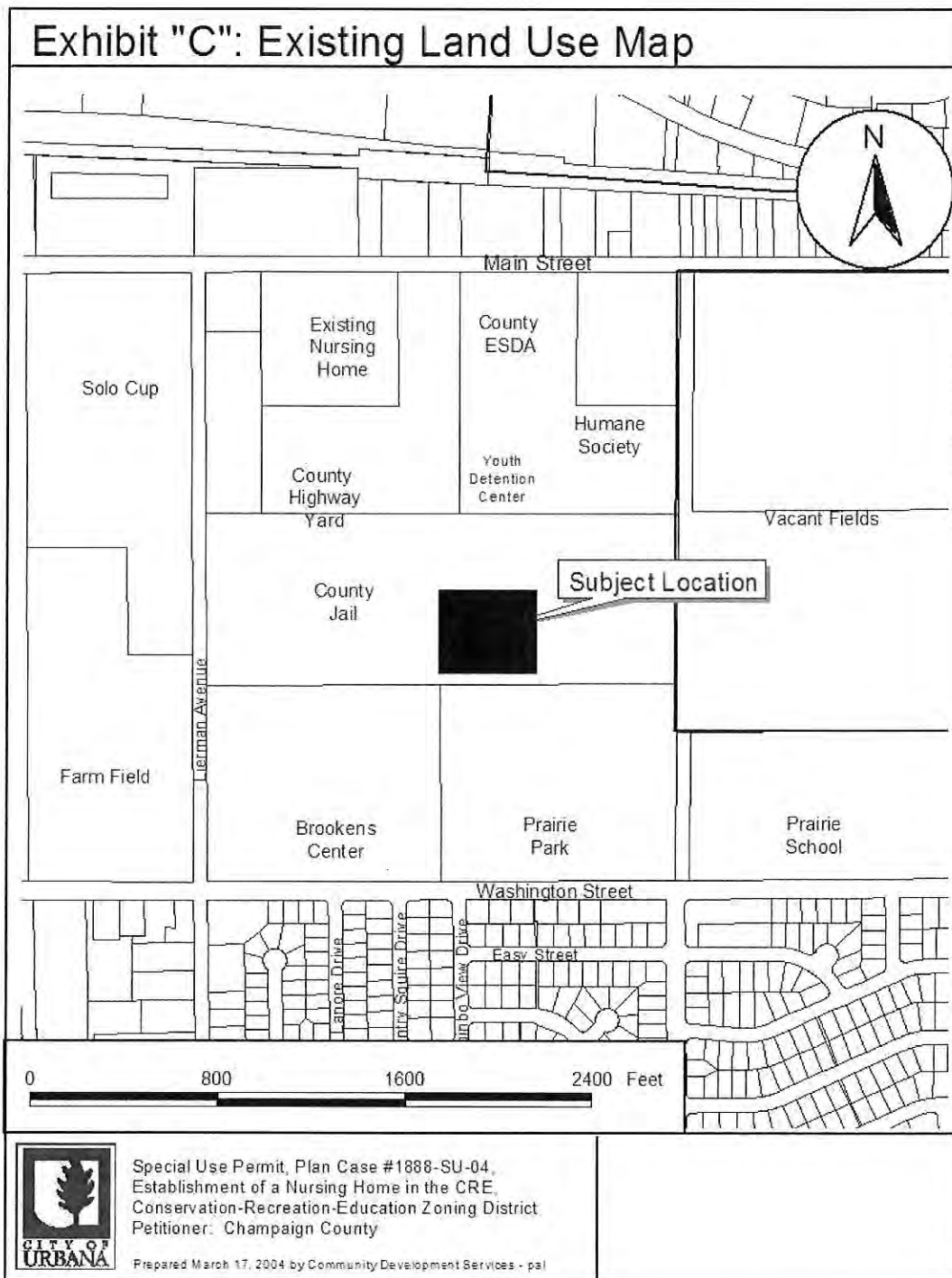
# Exhibit G: Application for Rezoning



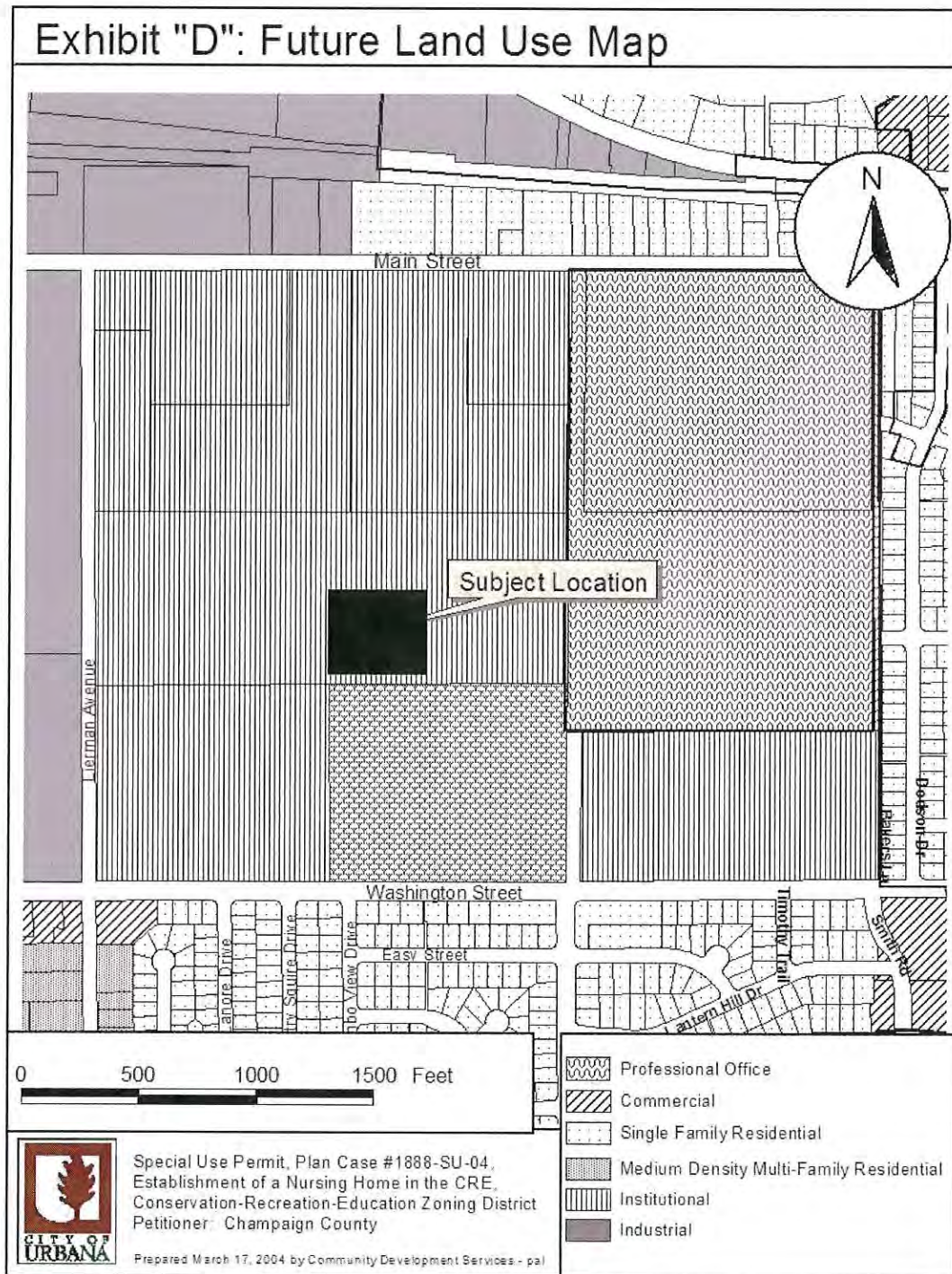
# Exhibit G: Application for Rezoning



# Exhibit G: Application for Rezoning



# Exhibit G: Application for Rezoning



# Exhibit G: Application for Rezoning

Exhibit "E": Aerial Photo



Special Use Permit  
Plan Case # 1888-SU-04  
Establish a Nursing Home in CRE Zoning District  
Petitioner: Champaign County

Prepared by Community Development Services - mrb



# Exhibit G: Application for Rezoning



## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Planning Division

400 S. Vine

P.O. Box 946

Urbana, IL 61801

(217) 384-2440

March 18, 2004

### **NOTICE OF PUBLIC HEARING IN REGARD TO A PROPOSED SPECIAL USE PERMIT**

Dear Property Owner:

A public hearing will be held by the Urbana Plan Commission on **Thursday, April 8, 2004 at 7:30 P.M.** in the Urbana City Council Chambers, 400 S. Vine Street, Urbana, Illinois, at which time and place the Commission will consider a request in Plan Case **1888-SU-04**.

**Plan Case 1888-SU-04** is a request by Champaign County for the granting of a Special Use Permit to allow the establishment of a Nursing Home on Art Bartell Drive on the lot property displayed on the attached location map. The property is zoned CRE, Conservation-Recreation-Education and is located within the Champaign County East Campus Area. Section VII-7.A of the Urbana Zoning Ordinance provides for any structure and/or use by a public service entity for a public utility, government educational, charitable, philanthropic, or medical use to be permitted in any zoning district under the provisions for Special Use Permit review.

You have been sent this notice because you are a nearby property owner. The Urbana Plan Commission will consider the proposal and its impact to the district at the public hearing. The Plan Commission will forward a recommendation to the Urbana City Council for their final consideration. The Urbana Plan Commission welcomes your comments at the public hearing, or in writing if received prior to the hearing. If you have any specific questions about the request, please do not hesitate to contact me.

Sincerely,

Rob Kowalski, AICP  
Planning Manager

Enclosure: Location Map

Persons with disabilities needing services or accommodations for this hearing should contact the Community Development Services Department at 384-2440, or the City of Urbana's Americans with Disabilities Act Coordinator at 384-2466, or TTY 384-2360. If you have any questions concerning this request, please contact my office at (217) 384-2440.

ORDINANCE NO. 2004-04-045

## AN ORDINANCE APPROVING A SPECIAL USE PERMIT

(Request by Champaign County to Establish a Nursing Home in the CRE, Conservation-Recreation-Education, Zoning District, 500 South Art Bartell Road - Plan Case No. 1888-SU-04)

WHEREAS, Champaign County has submitted a petition under Plan Case 1888-SU-04 for a Special Use Permit to establish a nursing home in the CRE, Conservation, Recreation, and Education Zoning District at 500 South Art Bartell Road legally described as attached; and

WHEREAS, Section VII-7.A of the Urbana Zoning Ordinance allows the establishment of a government use in any zoning district subject to a Special Use Permit; and

WHEREAS, all applicable development regulations are required to be met by the petitioner, including those involving setbacks, drainage, and vehicular access considerations; and

WHEREAS, the conditions placed on the approval in Section 1 herein should minimize the impact of the proposed development on surrounding properties; and

WHEREAS, after due publication, a public hearing was held by the Urbana Plan Commission on April 8, 2004 concerning the petition filed by the petitioner in Plan Case No. 1888-SU-04; and

WHEREAS, on April 8, 2004, the Urbana Plan Commission voted 7 ayes and 0 nays to forward the case to the Urbana City Council with a recommendation to approve the request for a Special Use Permit, subject to the conditions as outlined in Section 1 herein; and

WHEREAS, the approval of the Special Use Permit, with the condition set forth below, is consistent with the requirements of Section VII-6 of the



# Exhibit G: Application for Rezoning

**COPY**

Urbana Zoning Ordinance, Special Use Permit Procedures, and with the general intent of that Section of the Ordinance; and

WHEREAS, the findings of the Plan Commission indicate that approval of the special use permit would promote the general health, safety, morals, and general welfare of the public.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. A Special Use Permit is hereby approved to allow the establishment of a nursing home on the parcel as described on the attached legal description with the following conditions upon approval:

1. That the layout of the facility shall closely resemble the attached Site Development Plan. Any significant deviation from this Site Development Plan will require an amendment to the Special Use Permit, including further review by the Plan Commission and approval by City Council.
2. An intergovernmental agreement providing for interim and perpetual off-site stormwater detention (commonly referred to as the "Scottswood Detention Basin") be completed. The governmental consortium may consist of city, county, parks, and township interests.
3. The construction plans for the extension of Art Bartell Drive be reviewed by the Urbana City Engineer.

Section 2. The City Clerk is directed to publish this Ordinance in pamphlet form by authority of the corporate authorities. This Ordinance shall be in full force and effect from and after its passage and publication in accordance with the terms of Chapter 65, Section 1-2-4 of the Illinois Compiled Statutes (65 ILCS 5/1-2-4).

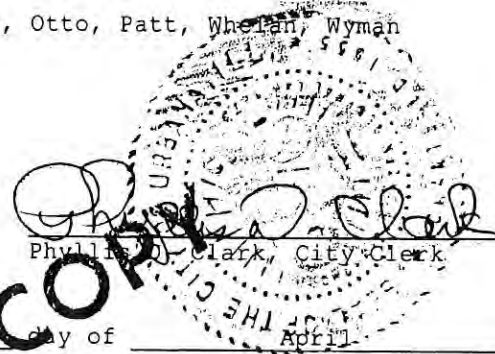
# Exhibit G: Application for Rezoning

PASSED by the City Council this 19th day of April,  
2004.

AYES: Chynoweth, Hayes, Huth, Otto, Patt, Whelan, Wyman

NAYS:

ABSTAINS:



APPROVED by the Mayor this 30th day of April,  
2004.

*Tod Satterthwaite*  
\_\_\_\_\_  
Tod Satterthwaite, Mayor

# Exhibit G: Application for Rezoning

ORDINANCE NO. 2007-10-123

AN ORDINANCE APPROVING AN INTERGOVERNMENTAL AGREEMENT BETWEEN CHAMPAIGN COUNTY, ILLINOIS, CITY OF URBANA, ILLINOIS AND THE URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS RELATING TO DEVELOPMENT AND MANAGEMENT IN THE WATERSHEDS WHICH INCLUDE PARTS OF EAST URBANA, THE COUNTY'S EAST CAMPUS AND THE PARK DISTRICT'S WEAVER AND PRAIRIE PARKS

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. That said Intergovernmental Agreement, in substantially the form of the copy of said Agreement attached hereto, be and the same is hereby approved.

Section 2. That the Mayor of the City of Urbana, Illinois, be and the same is hereby authorized to execute and deliver, and the City Clerk of the City of Urbana, Illinois be and the same is authorized to attest to said execution of said Assignment and Estoppel Certificate as authorized and approved for and on behalf of the City of Urbana, Illinois.

PASSED by the City Council this 5th day of November, 2007.

AYES: Barnes, Bowersox, Chynoweth, Lewis, Roberts, Smyth, Stevenson

NAYS:

ABSTAINS:



*Thelma S. Clark*  
Thelma S. Clark, City Clerk  
*D. Boland*  
Deputy Clerk

APPROVED by the Mayor this 9th day of November, 2007.

*Laurel Lunt Prussing*  
Laurel Lunt Prussing, Mayor

# Exhibit G: Application for Rezoning

2007-1-10

**FILED**

JAN - 9 2008

Phyllis D. Clark  
City Clerk

INTERGOVERNMENTAL AGREEMENT BETWEEN  
CHAMPAIGN COUNTY, ILLINOIS, CITY OF URBANA, ILLINOIS AND  
THE URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS  
RELATING TO DEVELOPMENT AND MANAGEMENT  
IN THE WATERSHEDS WHICH INCLUDE PARTS OF EAST URBANA,  
THE COUNTY'S EAST CAMPUS AND THE  
PARK DISTRICT'S WEAVER AND PRAIRIE PARKS

### TABLE OF CONTENTS

Introduction.....1

Enabling clauses.....3

1. Weaver Park Master Plan.....4

2. Permanent Watershed Management Facility .....5

3. Streets, Trails, Bicycle and Pedestrian Paths .....6

4. Contact Persons.....7

THIS INTERGOVERNMENTAL AGREEMENT is made as of the date below the signature of the last entity to sign it ("effective date"), by and between CHAMPAIGN COUNTY, ILLINOIS, the CITY OF URBANA, ILLINOIS and the URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS.

This Intergovernmental Agreement sets forth certain agreements between Champaign County, Illinois ("County"), the City of Urbana, Illinois ("City"), and the Urbana Park District in Champaign County Illinois ("Park District") that developed from discussions between the staff of Champaign County, the Urbana Park District, Unit 116 Urbana Schools, the City of Urbana, Urbana Township and St. Joseph Drainage District Number 3 concerning development issues in the watersheds which include parts of east Urbana and adjacent areas. Those current development issues include the new County

# Exhibit G: Application for Rezoning

Nursing Home, the need for additional athletic playing fields for Park District programs, the development of the new Weaver Park site, and surface flooding problems in east Urbana and Scottswood Subdivision because of the lack of sufficient infrastructure. See Exhibit A for the benefiting areas.

The staffs of the governmental units have been meeting for several years to develop comprehensive approaches to the current development issues that would maximize the benefits for the public and minimize the costs by coordinating the planning, design and construction of facilities. As a result of the discussions, the new County Nursing Home has been sited next to the new park site (Weaver Park) to minimize the distance between the Nursing Home and the Park thereby providing to the nursing home residents and employees views over park land and access to the natural areas that will be developed in the park. Minimizing the distance between the new Nursing Home and Park also will help with the collaborative approach to water issues envisioned by this intergovernmental agreement.

For the County's benefit, the Park District has agreed to allow drainage from the nursing home on the County's east campus into Weaver Park. Further, the Park District has agreed that Weaver Park be part of the City's drainage improvements for a limited section of Main Street north of Weaver Park, other incorporated areas of the City, and Cunningham Township to improve storm water management.

Further, the parties agree to work together in the future to coordinate plans for movement via streets, trails, bicycle and pedestrian pathways between the City, the County, the Campus and the Park so that the public, area residents, nursing home

# Exhibit G: Application for Rezoning

residents, school children and County employees at the various buildings on the County's East Campus can access the area conveniently.

Also Unit 116 Urbana Schools and Urbana Park District will benefit from planning shared parking and access, access to park land for students and joint use of athletic facilities.

As a result of the discussions, grant applications have been made and further grant applications may occur to obtain funding assistance to develop and implement collaborative approaches to addressing current development issues in the area.

WHEREAS, pursuant to Article VII, Section 10 of the Illinois Constitution of 1970, and 5 ILCS 220/1, et seq., the parties to this contract are authorized to enter into an intergovernmental agreement;

WHEREAS, the County has the power to construct and maintain a nursing home (55 ILCS 5/5-22001; 55 ILCS 5/5-25001) and to provide necessary county buildings (55 ILCS 5/5-1106); the City has authority to regulate development including streets and roads and stormwater improvements (Illinois Constitution, Article VII, Section 6, Powers of Home Rule Units) and the Park District has the power to manage and control all property of the Park District (70 ILCS 1205/8-1(f));

WHEREAS, there are current development issues in the eastern part of the City's incorporated area and adjacent areas that could become incorporated into the City in the future, at the County's East Campus and the District's Prairie and Weaver Parks that it is in the public's best interest the three government entities coordinate;

NOW, THEREFORE, it is agreed as follows:

1. DEFINITIONS:

# Exhibit G: Application for Rezoning

- a. Weaver Park Master Plan-Plan for Weaver Park adopted by Urbana Park District on June 14, 2005.
- b. The Scottswood Area Stormwater Improvement Project – Those public improvements as depicted in the Construction Plans for Phase 1 Improvements, Scottswood Area Stormwater Improvement Project; prepared by Berns, Clancy and Associates, P.C.; dated November 17, 2005, consisting of 25 sheets: and further depicted in the Construction Plans for Phase 2 Improvements, Scottswood Area Stormwater Improvement Project; prepared by Berns, Clancy and Associates, P.C.; dated November 17, 2005, consisting of 33 sheets: constructed under the authority of Drainage District Number 3 of the Town of St. Joseph, as approved by the Circuit Court of Champaign County on March 6, 2007.

## 2. WEAVER PARK MASTER PLAN:

Background: The Urbana Park District acquired the Weaver Park site in 2003. The site contains 60 acres, 8 acres of which are wooded, a remnant of the Big Grove, 2-3 acres of which are low lying and periodically wet and the balance is former grain fields. The Park District named the park in honor of Stanley Weaver, a former state senator from Urbana who strongly supported education and parks. The park district has developed a plan for the park site and incorporated into the plan a permanent watershed management facility that will accept rain water flow from the Thomas Paine Subdistrict of Drainage District No. 3 in the Town of St. Joseph, Illinois.

- a. The Park District retained JJR, Inc. to develop a conceptual master plan for Weaver Park with the plan to include a watershed management facility using green design principles.

# Exhibit G: Application for Rezoning

- b. The county agreed to pay a portion of the cost for the preparation of a conceptual master plan for Weaver Park done by JJR, Inc.
- c. The plan will be considered a concept plan that both agencies can use for current and future planning projects.
- d. The County, City and Park District have agreed to comply with the terms of Illinois Department of Natural Resources Project Number 17-00933("Grant #017-00933"), Illinois Department of Commerce and Economic Opportunity Grants Numbers 04-24255 and 04-24256 ("Grant # 04-24255") for the Scottswood Area Drainage Improvement Project ("Project").

### 3. PERMANENT WATERSHED MANAGEMENT FACILITY:

Background: The construction of the new nursing home and parking lots for the nursing home adjacent to Weaver Park increases the rain water flow from the site which necessitates the planning and construction by the County of a facility to handle the increased volume and flow. See Exhibit A – Weaver Park Area Watershed Map. In Weaver Park there are 2-3 acres that are low lying and periodically wet and that could be developed into a wetland natural wildlife habitat if more water was channeled into the area. By the Park District agreeing to allow the County to build a facility to manage the increased water flow from the new nursing home site in Weaver Park, the County will not have to devote County land and resources to construct a retention area. By also agreeing to incorporate water from the east Main Street area in the City of Urbana and the Scottswood Subdivision area adjacent to the City and participating in the Scottswood Area Drainage Improvement Project, the surface flooding problems in Scottswood Subdivision are being addressed. By accepting the additional water flow from the new



# Exhibit G: Application for Rezoning

nursing home site into Weaver Park through pipes and surface storage, a wetland environment can be created in the park to filter and clean the water and serve as a bird and wildlife sanctuary and as an educational site for the citizens of the area.

a. Berns, Clancy & Associates designed the permanent watershed management facilities. The expenses for the work of the engineering firm of Berns, Clancy, & Associates were paid by the Project.

b. Sustainable design principles were used in the design of the permanent watershed management facility and it was located, designed and constructed in accordance with state laws, federal laws and City of Urbana ordinances and for a large rainfall event (e.g., a 10 year flood).

c. The Park District has agreed to allow a permanent watershed management facility to be built in Weaver Park sufficient in size and suitable in location to meet the runoff needs of the identified watersheds in Exhibit A.

d. In the event that additional development is under consideration for the County Complex Area watershed shown on Exhibit A, the County agrees to furnish to the Park District copies of the proposed development plans and obtain the Park District's permission before increasing the runoff to park district land.

e. In the event that additional development within the watershed areas identified in Exhibit A is under consideration for the incorporated area of the City that is being drained into Weaver Park, the City agrees to obtain the Park District's permission before approving any plans for new development that will increase the runoff to park district land.

# Exhibit G: Application for Rezoning

f. The County agrees to maintain the piping and related infrastructure from the County's Nursing Home to the permanent watershed management facility. The City agrees to be responsible for the periodic cleaning, televising, inspecting, reporting of the condition, and maintenance of all other piping, manholes, inlets, and outlet structures constructed for the Scottswood Area Drainage Improvement Project ("Project"). The County, Park District, and City responsibilities are graphically shown in Exhibit B. The County and the City shall not be responsible for future improvements within Weaver Park that may include storm sewers, manholes, inlets, etc. associated with new Park District parking lots or other facilities. The Project will pay for preparation of the areas in Weaver Park for the watershed management plants, the costs of those plants and the planting and establishment of those plants and the maintenance costs for establishment of the plantings for the first year as specified in Project documents. Thereafter, the County will pay the Park District on annual basis the Park District's costs for maintenance of plant cover, silt removal, dredging, erosion control, and removal of exotic species in the permanent watershed management facility and the Park District agrees to be responsible for said maintenance.

g. The County agrees to provide drainage improvements (including abatement for any seasonal flooding) to accommodate drainage onto Prairie Park from the existing soccer/football fields east of the Brookens Administrative Center

#### 4. STREETS, TRAILS, BICYCLE AND PEDESTRIAN PATHWAYS:

a. The County, City and Park District agree to coordinate the planning, design, and construction, of all streets, parking, trails and bicycle and pedestrian

# Exhibit G: Application for Rezoning

pathways in the area of the County's East Campus, Weaver Park, Prairie School and Prairie Park, with the intent of providing mutual benefits to both agencies and the public.

b. Joint use of roads, parking, and bicycle and pedestrian pathways will be encouraged.

5. CONTACT PERSONS:

a. The County's contact person will be the County Administrator, Brookens Administrative Center, 1776 E. Washington Street, Urbana, IL 61802

b. The City's contact person will be the City Engineer, Urbana City Building, 400 S. Vine Street, Urbana, IL 61801.

c. The Park District's contact person will be the Executive Director of the District, Darius E. Phebus Administrative Building, 303 W. University Avenue, Urbana, IL 61801

d. Any party may designate some other contact person to coordinate its efforts under this agreement by a written resolution of its governing board, delivered by certified mail to the most recently designated contact person of the other parties.

6. TERM:

This agreement shall continue in perpetuity until amended by agreement.

7. BINDING OF SUCCESSORS.:

This agreement shall be binding on any successors of any of the current parties.

URBANA PARK DISTRICT

By:   
Board President

Date: 12-6-07

CHAMPAIGN COUNTY BOARD

By: 

County Board Chair

Date: 12/10/2007

# Exhibit G: Application for Rezoning

Attest: [Signature]  
Board Secretary

Attest: [Signature]  
County Clerk



CITY OF URBANA



[Signature]  
Mayor

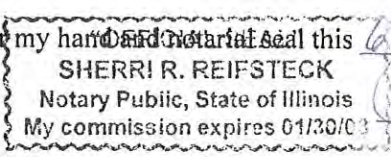
Date: 1/9/08

Attest: [Signature]  
City Clerk

STATE OF ILLINOIS )  
 ) SS  
COUNTY OF CHAMPAIGN )

I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that Michael W. Walker, and Betsy Pendleton Wong of URBANA PARK DISTRICT personally known to me to be the same persons whose names are subscribed to the foregoing instrument as such Board President and Board Secretary, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said URBANA PARK DISTRICT, for the uses and purposes therein set forth.

Given under my hand and notarial seal this 6<sup>th</sup> day of September, 2007.



[Signature]  
Notary Public

STATE OF ILLINOIS )  
 ) SS  
COUNTY OF CHAMPAIGN )

I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that C. Pius Weibel and Mark V. Sheldon personally known to me to be the same persons whose names are subscribed to the foregoing instrument as County Board Chair and County Clerk, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said CHAMPAIGN COUNTY BOARD, for the uses and purposes therein set forth.

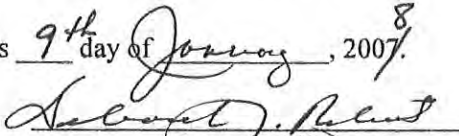
Given under my hand and notarial seal this \_\_\_ day of \_\_\_\_\_, 2007.

\_\_\_\_\_  
Notary Public

# Exhibit G: Application for Rezoning

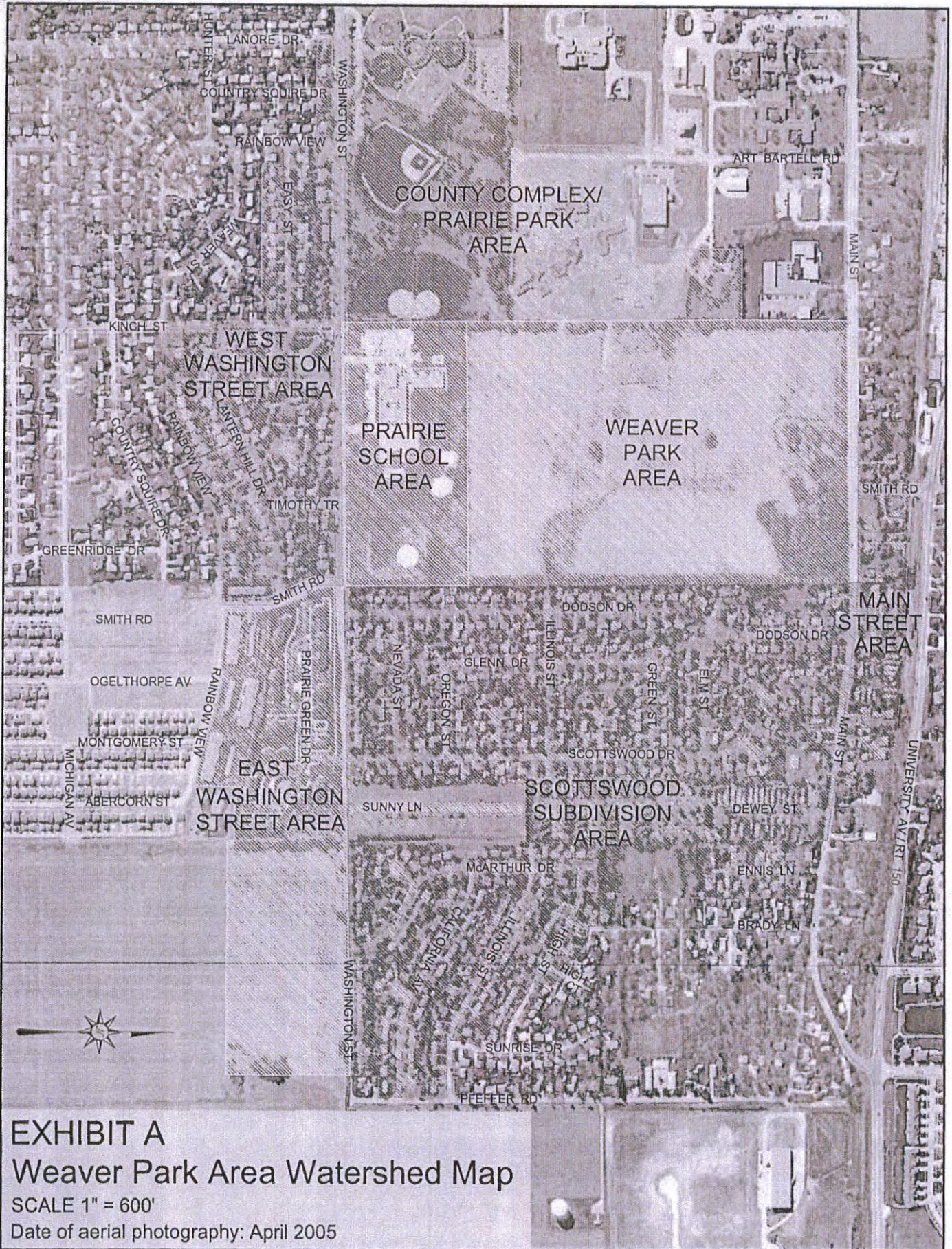
STATE OF ILLINOIS                    )  
  ) SS  
COUNTY OF CHAMPAIGN            )

I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that Laurel Lunt Prussing and Phyllis D. Clark, personally known to me to be the same persons whose names are subscribed to the foregoing instrument as Mayor and City Clerk, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said CITY OF URBANA, for the uses and purposes therein set forth.

Given under my hand and notarial seal this 9<sup>th</sup> day of January, 2007.  
  
Notary Public



# Exhibit G: Application for Rezoning



## EXHIBIT A

### Weaver Park Area Watershed Map

SCALE 1" = 600'

Date of aerial photography: April 2005

# Exhibit G: Application for Rezoning



# Exhibit G: Application for Rezoning

## DECLARATION OF COVENANTS AND RESTRICTIONS

CHAMPAIGN COUNTY NURSING HOME MINOR SUBDIVISION  
CITY OF URBANA  
CHAMPAIGN COUNTY, ILLINOIS

This Declaration of Easements, Covenants, Conditions, and Restrictions is made and entered into this 17<sup>th</sup> day of January, 2018, by the County of Champaign, a body corporate and politic (hereinafter referred to as the "County").

WHEREAS, the County is the fee owner of certain real property (hereinafter referred to as "Lot 1") described in Exhibit "A"; and

WHEREAS, the County may convey Lot 1 to certain other persons or entities; and

WHEREAS, the County will continue to own and have interests in lands adjacent to Lot 1; and

WHEREAS, the County desires to subject Lot 1 to the terms, conditions and provisions of this Declaration as hereinafter set forth,

NOW, THEREFORE, the County does hereby declare and agree as follows:

1. **Ingress/Egress Easement for Lot 1 over Art Bartell Road.** The County hereby creates a non-exclusive easement and right of use appurtenant to and for the benefit of Lot 1, for the persons or entities to whom Lot 1 is conveyed, their successors and assigns, tenants, licensees, guests and invitees (collectively referred to hereinafter as the "Purchasers"), in, on, and over the area designated and described on the attached plat as "proposed easement for ingress/egress, drainage, and public utilities," as designated and described on the attached plat, solely and exclusively for the purposes of ingress to and egress from Lot 1, and subject to all of the following terms and conditions:
  - a. The easement is established in perpetuity, except that it may be extinguished as provided by law, and except that it shall terminate upon occurrence of either or both of the following conditions or events: establishment of alternative access for the Purchasers by public right-of-way, easement, or otherwise, to both the main entrance and the northern parking lot of Lot 1; and/or dedication as a public right-of-way of Art Bartell Road.
  - b. Within the premises of this easement, the County will maintain the road surface and any additional road improvements, such as sidewalks, curbs, shoulders, and drainage ditches, in accordance with County standards, for the duration of the existence of this easement.



# Exhibit G: Application for Rezoning


- c. The County reserves the right to any reasonable above-surface or subsurface use of the easement premises.
  - d. The County reserves the right to relocate this easement, provided that the County first obtains all necessary approvals from the City of Urbana, at the County's expense.
  - e. This easement shall allow traffic only up to the amount and of the type reasonably expected to be necessary for the use of Lot 1 for the operation of a nursing home facility.
  - f. This easement shall not be a buildable lot.
2. **Utility Easement for Lot 1.** A perpetual, non-exclusive easement is hereby reserved for and granted to the City of Urbana, and to all public utility companies and other companies of any kind operating under franchise granting them easement rights from the City of Urbana, in, on, across, over, under, and through the area designated and described on the attached plat as "proposed easement for ingress/egress, drainage, and public utilities," for the purpose of installing, constructing, inspecting, operating, replacing, renewing, altering, enlarging, removing, repairing, cleaning, and maintaining electrical, gas, telephone, or other utility lines or appurtenances, sanitary sewers, storm sewers, water mains, and any and all manholes, hydrants, pipes, connections, and, without limitation, such other installations as may be required to furnish public utility service or other franchise services to Lot 1, and such appurtenances and additions thereto as the City and Utilities may deem necessary, together with the right of access to the premises of this easement for the necessary persons and equipment to do any or all of the above work. This easement is not a buildable lot. Installation and all other work performed by the City or Utilities in the premises of this easement shall be subject to the County's reasonable prior approval as to the type of equipment used and the method and timing of the work, and subject to execution of appropriate agreements. The City or Utilities shall be responsible for repair of any damage they may cause to the surface of the easement premises or to any subsurface installations owned and maintained by the County.
3. **Access Drive Easement for Lot 1.** The County hereby creates a perpetual, non-exclusive easement and right of use appurtenant to and for the benefit of Lot 1, for the Purchasers of Lot 1, in, on, and over the Access Drive connecting the northernmost portion of Lot 1 with Art Bartell Road, as designated and described on the attached plat, solely and exclusively for the purposes of ingress and egress to and from Lot 1, and subject to all of the following terms and conditions:
  - a. Within the premises of this easement, the County will maintain the Access Road surface in accordance with County standards for the duration of the existence of this easement.
  - b. The County reserves the right to any reasonable above-surface or subsurface use of the easement premises.
4. **Obligations of the Purchasers of Lot 1 for the Benefit of the County and Its Successors and Assigns.**

# Exhibit G: Application for Rezoning

- a. **Reservation of Drainage Infrastructure Easement In Lot 1.** The County hereby reserves, for the benefit of the County, and its successors and assigns, for the use and ownership of its lands adjacent to Lot 1, a perpetual, non-exclusive easement and right of use by the County in, on, across, over, under, and through that area designated on the attached plat as “proposed easement for drainage and public utilities,” in the southwest corner of Lot 1, for drainage and public utilities, and for maintenance of existing subsurface drainage and utilities infrastructure, and for the purpose of installing, constructing, inspecting, operating, replacing, renewing, altering, enlarging, removing, repairing, cleaning, and maintaining subsurface drainage and utilities infrastructure, and for access to the premises of this easement for the necessary persons and equipment to do the above work. The County shall provide reasonable notice to the Purchasers of Lot 1 prior to entry onto the easement premises. The County shall be responsible for repair of any damage to the surface of Lot 1 caused by its use of the easement premises. The County shall have the right to increase, above the present yearly average, the volume of subsurface drainage conducted through this easement, as may be necessary to serve the storm water drainage needs of all County land adjacent to Lot 1.
  - b. **No Alteration of Lot 1 to Increase Runoff Without County Approval.** The Purchasers of Lot 1 are prohibited from physically altering the condition of Lot 1, including making improvements in drainage infrastructure, in any manner that may increase runoff into Weaver Park, without first notifying the County and providing specifications, drawings, and other information that the County may reasonably request, regarding the planned alterations, and obtaining the County’s approval, in addition to obtaining any necessary approvals from the City of Urbana. Should the Purchasers of Lot 1 fail to provide notice and obtain approval as required in this subparagraph, the County may seek injunctive relief and/or damages, and costs, including attorneys’ fees.
5. **No New Easements.** Except as expressly stated herein, all easements identified on the attached plat are for informational purposes only, and no new easements are intended to be granted hereby.

IN WITNESS WHEREOF, the County of Champaign has executed this Declaration this 17<sup>th</sup> day of January, 2018.

THE COUNTY OF CHAMPAIGN

By:   
C. Pius Weibel, Chair  
Champaign County Board

# Exhibit G: Application for Rezoning

STATE OF ILLINOIS                    )  
  ) SS.  
COUNTY OF CHAMPAIGN            )

The foregoing Declaration of Covenants and Restrictions was signed and sworn before me this 17<sup>th</sup> day of January, 2018, by C. Pius Weibel, on behalf of the County of Champaign.

Lori A. Busboom  
Notary Public

"OFFICIAL SEAL"  
LORI A. BUSBOOM  
Notary Public, State of Illinois  
My commission expires 04/27/19

# Exhibit G: Application for Rezoning

periods on or prior to the Closing Date, (iv) contingent liabilities or obligations of Seller, whether known or unknown by Seller, Purchaser or New Operator, (v) any liabilities with respect to the Facility prior to the Closing Date or (vi) any other liabilities resulting from any act or failure to act by Seller on or prior to the Closing Date.

b. **Purchaser's Liabilities.** Except as otherwise set forth in this Agreement, Seller does not assume, and shall not be liable for, any debts, liabilities or obligations of Purchaser including, but not limited to, any (i) liabilities or obligations of Purchaser to its creditors, (ii) liabilities or obligations of Purchaser with respect to any acts, events or transactions occurring on or after the Closing Date, (iii) liabilities or obligations of Purchaser for any federal, state, county or local taxes applicable to or assessed against Purchaser or the assets or business of Purchaser, or applicable to, incurred by and accrued or assessed against the Facility on or after the Closing Date, (iv) contingent liabilities or obligations of Purchaser, whether known or unknown by Purchaser, New Operator or Seller, or (v) any other liabilities resulting from any act or failure to act by Purchaser after the Closing Date.

c. **Anti-Sandbagging.** Notwithstanding anything herein to the contrary, neither party shall have liability for any inaccuracy or breach of any representation or warranty if, before the closing, the other party had knowledge of said inaccuracy or breach or the underlying facts giving rise to such inaccuracy or breach.

## 22. POST-CLOSING COVENANTS.

a. **Use Covenants.** Purchaser hereby covenants that beginning on the Closing Date and continuing through December 31, 2027:

i. **Property Use.** The Facility shall be operated as a skilled nursing facility with at least 220 licensed beds. The Real Property shall not be used for any purpose except as a skilled nursing facility, geriatric center, long-term care facility or assisted living facility, provided it complies with Section 22(a)(iii) in all instances.

ii. **Residents.** All persons who are residents of the Facility on the Closing Date shall continue to be residents after the Closing Date and Purchaser shall ensure no existing resident shall be transferred by New Operator to another facility (A) without the written consent of such resident; or (B) for medical necessity as determined by a medical professional in accordance with standard industry practice.

iii. **Medicaid Beds.** At least fifty percent (50%) of the Licensed Beds shall be reserved for Medicaid-eligible persons to the extent allowed by law and New Operator and its successors and assigns will use their absolute best efforts to accept all such Medicaid eligible residents.

iv. **Priority to County Residents.** Purchaser's tenant shall provide priority for admissions to residents of Champaign County, Illinois where there are insufficient beds for both individuals within Champaign County, Illinois and outside of

# Exhibit G: Application for Rezoning

Champaign County, Illinois.

b. **Employees.** Purchaser shall ensure that New Operator: (i) re-hires all of the current employees at the Facility on the Closing Date who pass a background check, (ii) does not terminate 10% or more of the current employees within the first 60 days following the Closing Date and (iii) does not terminate 20% or more of the current employees during the first 6 months after the Closing Date. Nothing in this paragraph, however, shall create any right in favor of any person not a party hereto, including the exiting employees, or constitute an employment agreement or condition of employment for any employee of Seller.

c. **Liquidated Damages.** The terms and conditions of this Section 22 (and of Section 19 of the OTA) are fundamental terms of the sale transaction upon which Seller relied when entering into this Agreement. If there occurs a breach of Section 22 by Purchaser or of Section 19 of the OTA by Purchaser, New Operator or their successors or assigns, Purchaser shall pay to Seller the amount of One Million Dollars (\$1,000,000), as liquidated damages ("*Liquidated Damages*") within five (5) business days of request. At Seller's sole discretion, it may require prior to Closing, delivery of a personal or upstream guaranty of Purchaser's obligations to pay the Liquidated Damages from an individual or entity and in form and substance all acceptable to Seller. The parties intend that the Liquidated Damages constitute compensation and not a penalty. The parties acknowledge and agree that Seller's harm caused by a breach of Section 22 would be very difficult to accurately estimate and that the Liquidated Damages are a reasonable estimate of the anticipated or actual harm that might arise from such a breach.

d. **Successors and Assigns.** The use restrictions set forth in this Section 22 shall apply to Purchaser's successors and assigns, although Purchaser shall in no event be relieved of and may, at Seller's sole discretion, be included on the Deed.

e. **Survival.** This Section 22 shall survive the termination of this Agreement until January 1, 2028. Although, as of the Effective Date, Purchaser does not intend to sell or transfer ownership of the Facility, Purchaser may transfer ownership of the Facility at any time (in accordance with applicable laws) provided that Purchaser provides evidence satisfactory to Seller that the party to whom Purchaser proposes to transfer the Facility has agreed to comply with the terms of Section 22(a) and Section 22(b) and assume Purchaser's liquidated damages obligations.

23. **PUBLICITY.** Neither Purchaser nor Seller shall, and each shall cause their respective affiliates, representatives and agents not to, issue or cause the publication of any press release, public or private announcement with respect to the transactions contemplated by this Agreement (including, an announcement or communication to any employee of the Facility) without the express prior written approval of the other party, except as necessary in connection with New Operator's efforts to obtain the IDPH License.

# Exhibit G: Application for Rezoning

l. Surveys. Seller has furnished New Operator with true, accurate and complete copies of all surveys, inspection reports and similar examination reports related to the Facility in its possession as of the date of this Agreement (collectively, the "Surveys"). Any violations on the Surveys have been cured and addressed by a plan of corrective action.

m. Utilities. All utility services, including heat, air conditioning, hot and cold water, telephones, gas and electricity are available at the Facility in quantities sufficient for the present use of the Property. The Facility has not experienced any material disruptions to its operations arising out of any recurring loss of electrical power, flooding, limitations to access to public sewer and water or restrictions on septic service.

n. Permits. To the best of Seller's knowledge, all of the licenses and permits are valid and in full force and effect, and Seller has not received any notice of any violation of such permit or license.

o. Survival of Representations or Warranties. The representations and warranties of Seller under this Agreement shall survive the Commencement Date of the transaction contemplated hereunder for the period of twelve (12) months after the Closing Date; except the representations and warranties set forth in Section 18(a) (Status) and Section 18(b) (Authority), together with any right to indemnification for breach thereof, shall survive the Commencement Date and continue in full force and effect for the maximum period permitted by applicable law.

## 19. POST-COMMENCEMENT DATE COVENANTS.

a. Use Covenants New Operator hereby covenants that beginning on the Commencement Date and continuing through December 31, 2027:

i. Property Use . The Facility shall be operated as a skilled nursing facility with at least 220 licensed beds. The Facility shall not be used for any purpose except as a skilled nursing facility, geriatric center, long-term care facility or assisted living facility, provided it complies with Section 19(a)(iii) in all instances.

ii. Residents. All persons who are residents of the Facility on the Commencement Date shall continue to be residents after the Commencement Date. New Operator shall not transferred any existing resident to another facility (i) without the written consent of such resident; or (ii) for medical necessity as determined by a medical professional in accordance with standard industry practice.

iii. Medicaid Beds. At least fifty percent (50%) of the licensed beds shall be reserved for Medicaid-eligible persons to the extent allowed by law and New Operator will use its absolute best efforts to accept all such Medicaid eligible residents.

iv. Priority to County Residents. New Operator shall provide priority for admissions to residents of Champaign County, Illinois where there are insufficient

# Exhibit G: Application for Rezoning

beds for both individuals within Champaign County, Illinois and outside of Champaign County, Illinois.

b. **Employees.** New Operator shall: (i) re-hire all of the current employees at the Facility on the Commencement Date who pass a background check, (ii) not terminate 10% or more of the current employees within the first 60 days following the Commencement Date and (iii) not terminate 20% or more of the current employees during the first 6 months after the Commencement Date. Nothing in this paragraph, however, shall create any right in favor of any person not a party hereto, including the Employees, or constitute an employment agreement or condition of employment for any Employee.

c. **Successors and Assigns.** The use restrictions set forth in this Section 19 shall apply to New Operator's successors and assigns.

d. **Survival.** This Section 19 shall survive the termination of this Agreement until January 1, 2028.

20. **NO JOINT VENTURE.** Nothing contained herein shall be construed as forming a joint venture or partnership between the parties hereto with respect to the subject matter hereof. The parties hereto do not intend that any third party shall have any rights under this Agreement.

21. **EXHIBITS AND SCHEDULES.** If any exhibits or schedules are not attached to this Agreement on the date of execution, the parties agree to attach such exhibits and schedules as soon as reasonably practicable. This Agreement is subject to New Operator approving all exhibits and schedules not attached hereto on the date hereof, within five business days of submission thereof to New Operator. The parties hereto agree that the party charged with providing an exhibit or schedule to this Agreement shall, to the extent necessary after delivery thereof, amend or supplement all exhibits and schedules in order for the same to be current, true and correct as of the Commencement Date.

22. **EVENTS OF DEFAULT; REMEDIES.** The breach by either Seller, Manager or New Operator (as applicable, "**Defaulting Party**") of any term, provision, condition, promise, covenant, representation, warranty, indemnity, duty or obligation if not cured within ten (10) business days of the earlier of said Defaulting Party's receipt or refusal of written notice of the same from the other party ("**Non-Defaulting Party**") shall automatically and without further notice hereunder be an immediate event of default ("**Event of Default**") entitling the Non-Defaulting Party to exercise any remedies available to it hereunder or in law or equity. The Non-Defaulting Party's rights and remedies hereunder shall be cumulative and not mutually exclusive and the exercise by the Non-Defaulting Party of one or more rights or remedies shall not be deemed, interpreted or construed as an election of the same or to bar, prevent or preclude the simultaneous or consecutive exercise of any other right or remedy available to the Non-Defaulting Party, including the simultaneous or successive pursuit of money damages and injunctive relief. The Non-Defaulting Party shall not be required to post any bond, surety or security of any nature whatsoever to pursue injunctive relief, the necessity or requirement for the same being hereby waived by the Defaulting Party.

23. **GENERAL PROVISIONS.**

# Exhibit H: Application for Subdivision Waivers



## Application for a Waiver of Subdivision Regulations

**PLAN  
COMMISSION**

**DO NOT WRITE IN THIS SPACE - FOR OFFICE USE ONLY**

Date Request Filed: 01-22-2018 Plan Case No.: 2335-S-18

**PLEASE PRINT OR TYPE THE FOLLOWING INFORMATION**

### 1. APPLICANT CONTACT INFORMATION

Name of Applicant(s): John Hall

Phone: (217) 384-3708

Address (street/city/state/zip code): Department of Planning & Zoning, Brookens Admin. Center,  
1776 East Washington Street, Urbana IL 61802

Email Address: jhall@co.champaign.il.us

Property interest of Applicant(s) (Owner, Contract Buyer, etc.): Point of Contact

### 2. OWNER INFORMATION

Name of Owner(s): Champaign County Board

Phone: (217) 384-3776

Address (street/city/state/zip code): Brookens Administrative Center, 1776 East Washnigton St.  
Urbana IL 61802

Email Address: webmaster@co.champaign.il.us

Is this property owned by a Land Trust?  Yes  No

*If yes, please attach a list of all individuals holding an interest in said Trust.*

### 3. PROPERTY INFORMATION

Name of Development: Champaign County Nursing Home Subdivision

Address/Location of Subject Site: 500 Art Bartell Drive, Urbana IL 61802

PIN # of Location: Part of 92-21-16-200-005

Legal Description (If additional space is needed, please submit on separate sheet of paper): see attached



# Exhibit H: Application for Subdivision Waivers

Waiver(s) Requested:

Section: 21-36      Subsection: a11      Page: 57

Section: 21-37      Subsection: a11      Page: 59

Section: 21-38      Subsection: (A)-(E)      Page: 62

Section:              Subsection:              Page:

What practical difficulties or conditions exist that are not applicable generally to other properties which make it difficult to comply with the requirements of the development ordinance?

see attached

What effects will the requested waiver(s) have on present and future public services to the property proposed for subdivision and lands adjacent to the property? Further, will such waiver(s) result in any negative impact or environmental incursions to the property adjacent to or in the vicinity of the proposed subdivision? If so, please state (or attach) evidence identifying such impacts and proposed solutions in order to mitigate or reduce the negative impacts resulting from the waiver(s).

see attached

What other circumstances justify granting the requested waiver(s)?

see attached

Additional exhibits submitted by the petitioner:

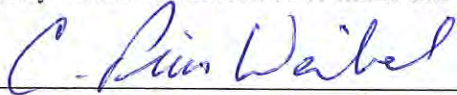
1. Urbana Plan Commission Memorandum dated 4/5/04 for Plan Case 1888-SU-04
2. City of Urbana Ordinance No. 2004-04-045
3. City of Urbana Ordinance No. 2007-10-123
4. Draft Declaration of Covenants and Restrictions for Champaign County Nursing Home Subdivision
5. Post-Closing Covenants from Asset Purchase Agreement for Champaign County Nursing Home (excerpted from Champaign County RFP 2018-001)
6. Post-Commencement Date Covenants from Operations Transfer Agreement for Champaign County Nursing Home

# Exhibit H: Application for Subdivision Waivers

*NOTE: If additional space is needed to accurately answer any question, please attach extra pages to the application.*

## CERTIFICATION BY THE APPLICANT

I certify all the information contained in this application form or any attachment(s), document(s) or plan(s) submitted herewith are true to the best of my knowledge and belief, and that I am either the property owner or authorized to make this application on the owner's behalf.



Applicant's Signature



Date

## PLEASE RETURN THIS FORM ONCE COMPLETED TO:

City of Urbana  
Community Development Department Services  
Planning Division  
400 South Vine Street, Urbana, IL 61801  
Phone: (217) 384-2440  
Fax: (217) 384-2367

# Exhibit H: Application for Subdivision Waivers

## LEGAL DESCRIPTION OF LOT 1

Part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the northeast corner of Section 16, a point on the centerline of East Main Street, proceed South  $00^{\circ}37'27''$  East 1000.29 feet along the east line of said Section 16 to the True Point of Beginning, thence continue along the said east line of Section 16 South  $00^{\circ}37'27''$  East 767.98 feet to the north of Tract "B" as depicted by a plat of survey by Charles S. Danner dated November 3, 1966, thence South  $89^{\circ}36'12''$  West 814.84 feet along the said north line of Tract "B" and the north line of Tract "A" as depicted by the said plat of survey by Charles S. Danner to the proposed east right-of-way line of Art Bartell Road, thence North  $00^{\circ}11'25''$  East 575.20 feet along the said east right-of-way line of Art Bartell Road, thence North  $90^{\circ}00'00''$  East 235.96 feet, thence North  $44^{\circ}59'42''$  East 81.81 feet, thence North  $90^{\circ}00'00''$  East 216.10 feet, thence North  $00^{\circ}03'18''$  East 137.32 feet, thence North  $89^{\circ}22'23''$  East 294.53 feet to the True Point of Beginning on the said east line of Section 16.

Said tract containing 12.315 acres, more or less.

# Exhibit H: Application for Subdivision Waivers

## LEGAL DESCRIPTION OF ART BARTELL ROAD INGRESS/EGRESS EASEMENT

Part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the northeast corner of Section 16, a point on the centerline of East Main Street, proceed South 00'37'27" East 40.00 feet along the east line of said Section 16 to the south line of the East Main Street right-of-way, thence South 89'38'52" West 795.13 feet along the said south line of the East Main Street right-of-way to the True Point of Beginning, thence South 00'12'45" East 691.39 feet, thence South 00'11'25" West 1037.55 feet collinear with the proposed west line of Lot 1 of Champaign County Nursing Home Subdivision to a point 2.91 feet north of the north line of Tract "B" as depicted by a plat of survey by Charles S. Danner dated November 3, 1966, thence South 89'37'59" West 506.58 feet, thence 136.03 feet along a curve to the left concave to the southeast with a radius of 435.00 feet and a chord bearing of South 80'40'29" West, thence 151.64 feet along a curve to the right concave to the northwest with a radius of 485.00 feet and a chord bearing of South 80'40'24" West, thence South 89'37'48" West 386.48 feet to the east line of South Lierman Avenue, thence North 00'44'16" West 60.00 feet along the said east line of South Lierman Avenue, thence North 89'37'48" East 386.86 feet, thence 132.88 along a curve to the left concave to the northwest with a radius of 425.00 feet and a chord bearing of North 80'40'24" East, thence 154.79 feet along a curve to the right concave to the southeast with a radius of 495.00 feet and a chord bearing of North 80'40'29" East, thence North 89'37'59" East 397.65 feet, thence 78.05 feet along a curve to the left concave to the northwest with a radius of 50.00 feet and a chord bearing of North 44'54'42" East, thence North 00'11'25" East 925.60 feet, thence North 00'12'45" West 691.13 feet to the said south line of the East Main Street right-of-way, thence North 89'38'52" East 60.00 feet along the said south line of the East Main Street right-of-way to the True Point of Beginning.

Said tract containing 3.934 acres, more or less.

# Exhibit H: Application for Subdivision Waivers

## LEGAL DESCRIPTION OF ACCESS DRIVE EASEMENT

Part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the northeast corner of Section 16, a point on the centerline of East Main Street, proceed South 00'37'27" East 40.00 feet along the east line of said Section 16 to the south line of the East Main Street right-of-way, thence South 89'38'52" West 795.13 feet along the said south line of the East Main Street right-of-way to the proposed east line of the Art Bartell Road easement, thence South 00'12'45" East 674.89 feet along said proposed east line of the Art Bartell Road easement to the True Point of Beginning, thence North 89'59'48" East 272.47 feet, thence 109.33 feet along a curve to the right concave to the southwest with a radius of 161.50 feet and a chord bearing of South 70'36'34" East, thence South 51'12'56" East 138.04 feet, thence 144.52 feet along a curve to the right concave to the southwest with a radius of 161.50 feet and a chord bearing of South 25'34'49" East, thence South 00'03'18" West 35.21 feet to the proposed north line of Lot 1 of Champaign County Nursing Home Subdivision, thence South 89'22'33" West 33.00 feet along the said proposed north line of Lot 1 of Champaign County Nursing Home Subdivision to a proposed northwest corner of Lot 1 of Champaign County Nursing Home Subdivision, thence North 00'03'18" East 35.60 feet, thence 114.99 feet along a curve to the left concave to the southwest with a radius of 128.50 feet and a chord bearing of North 25'34'49" West, thence North 51'12'56" West 138.04 feet, thence 86.99 feet along a curve to the left concave to the southwest with a radius of 128.50 feet and a chord bearing of North 70'36'34" West, thence South 89'59'48" West 272.47 feet to the said proposed east line of the Art Bartell Road easement, thence North 00'11'25" East 16.50 feet along the said proposed east line of the Art Bartell Road easement, thence North 00'12'45" West 16.50 feet along the said proposed east line of the Art Bartell Road easement to the True Point of Beginning.

Said tract containing 0.510 acres, more or less.

# Exhibit H: Application for Subdivision Waivers

## Application for Waiver of Subdivision Regulations

### Minor Plat Champaign County Nursing Home Subdivision: Responses to Questions

***Application for Waiver of Subdivision Regulations Question: What practical difficulties or conditions exist that are not applicable generally to other properties which make it difficult to comply with the requirements of the development ordinance?***

1. The Special Use Permit for the Nursing Home was approved with access being provided only by Art Bartell Road, a private street maintained by Champaign County. Requiring dedication of right-of-way for Art Bartell Road now, as required per Section 21-38, would fragment the Champaign County Brookens Campus and would likely reduce the long-term functionality of the real estate for County operations without significantly improving access to the Nursing Home.
2. At the time of approval of the Special Use Permit for the Nursing Home, Art Bartell Road was not anticipated to be used for general traffic circulation in the area (see page 3 of the attached Community Development Staff Memorandum for Plan Case No. 1888-SU-04) and Art Bartell Road is still not used for general traffic circulation in the area. Converting Art Bartell Road to a public street now as required by Section 21-36 could result in additional nuisance traffic in the interior of the Brookens Campus that would not be related to, and thus could hinder and interfere with, County, Nursing Home, and Urbana Park District operations.
3. Art Bartell Road was constructed as a private street without curbs and gutters for a great part of its length and converting Art Bartell Road to a public street as required by Section 21-36 would require additional expense without significantly improving access to the Nursing Home.

***Application for Waiver of Subdivision Regulations Question: What effects will the requested waivers have on present and future public services to the property proposed for subdivision and land adjacent to the property? Further, will such waivers result in any negative impact or environmental incursions to the property adjacent to or in the vicinity of the proposed subdivision? If so, please state (or attach) evidence identifying such impacts and proposed solutions in order to mitigate or reduce the negative impacts resulting from the waivers.***

1. The waiver of Section 21-36 for Design of Public Streets; and Section 21-37 Arrangement of Sidewalks; and Section 21-38 (A)-(E) for Right-of-Way dedication for streets should have no ill effect on provision of public services to the property or to adjacent land. Art Bartell Road will continue to be maintained by Champaign County and will continue to provide the same good access to the Nursing Home.
2. No negative impact or environmental incursions are anticipated to adjacent properties or to other properties in the vicinity of the proposed subdivision as a result of the waiver of Section 21-36 Design of Public Streets; and Section 21-37 Arrangement of Sidewalks; and Section 21-38 (A)-(E) for Right-of-Way dedication for streets because the proposed subdivision will not result in any actual change in use (the Nursing Home will continue to be a Nursing Home) and there will be no increase in traffic caused by the proposed subdivision or additional need for new streets or rights-of-way or new sidewalks.

# Exhibit H: Application for Subdivision Waivers

## Application for Waiver of Subdivision Regulations

### Minor Plat Champaign County Nursing Home Subdivision: Responses to Questions

---

#### ***Application for Waiver of Subdivision Regulations Question* What other circumstances justify granting the requested waivers?**

1. The proposed use of the property will be as a skilled care nursing home the same as the existing use, although it will not necessarily be government owned. No other development is proposed or anticipated and no changes are proposed to the Nursing Home or to the Nursing Home site plan. Champaign County has endeavored to ensure there will be no increase in traffic based on the following:
  - a. The Draft Declaration of Covenants and Restrictions (see the attached covenants) includes a restrictive covenant that limits traffic over the ingress/egress easement on Art Bartell Road "...up to the amount and of the type reasonably expected to be necessary for the use of Lot 1 for the operation of a nursing home facility."
  - b. Both the Asset Purchase Agreement and the Operations Transfer Agreement released with Champaign County's Request for Proposal (RFP; see attached) to sell the Nursing Home include several limits on future use of the property for the benefit of Champaign County. As part of those Agreements, any buyer will commit to the following through December 31, 2027:
    - (1) No other use of the property except as a skilled nursing facility, geriatric center, long-term care facility, or assisted living facility.
    - (2) No current resident of the Home to be transferred elsewhere without their consent, excepting only cases of medical necessity.
    - (3) At least 50% of licensed beds reserved for Medicaid-eligible persons.
    - (4) Priority admissions for Champaign County residents.
2. Champaign County will provide on-going maintenance for Art Bartell Road in the same manner as would have occurred if the Nursing Home were to stay under County ownership and given that, there is little justification to add to municipal costs for street maintenance by requiring Art Bartell Road to be converted to a public street, particularly since there will be no change in the actual use of the Nursing Home nor would conversion of Art Bartell Road significantly improve access to the Nursing Home.

# Exhibit H: Application for Subdivision Waivers

## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES



### Planning Division

## MEMORANDUM

TO: The Urbana Plan Commission

FROM: Rob Kowalski, Planning Manager  
Paul Lindahl, Planner

DATE: April 5, 2004

SUBJECT: Plan Case No. 1888-SU-04 A Request From Champaign County for a Special Use Permit to allow the establishment of a Nursing Home on Art Bartell Drive east of Lierman Avenue Between Main And Washington Streets.

---

### Introduction

Champaign County is requesting a Special Use Permit for the construction of the new Champaign County Nursing Home. The nursing home is proposed to be located on 13 acres within the County East Campus located east of Lierman Avenue and north of Washington Street. The site is immediately south of the Juvenile Detention Center and immediately north of Prairie Park (see attached maps).

The property is presently zoned CRE, Conservation-Recreation-Education. Section VII-7.A of the Urbana Zoning Ordinance allows the establishment of a government use in any zoning district subject to a special use permit. This process was also used in 1999 for review of the Juvenile Detention Center.

Attached to this report is a thorough application package from Champaign County which details the proposal and the site conditions.

### Background

Two referendums were passed in November 2002 to fund the replacement of the existing nursing home at 1701 East Main Street in Urbana. Subsequent to this action, Champaign County completed a master plan of the East Campus area to address potential building expansions and to determine the desired location for the new nursing home. The master plan resulted in the recommendation to locate the nursing home at a new location on the campus. The new facility is proposed to be built interior to the campus and bordering Prairie Park to the south and the future Weaver Park to the east.



# Exhibit H: Application for Subdivision Waivers

## Description of the Area

The new location is on County-owned property which currently includes the Brookens Administrative Center, the Adult Detention Facility, the Juvenile Detention Center, the Champaign County Highway Department, the current Champaign County Nursing Home, and the Champaign County Humane Society.

The following chart identifies the Comprehensive Plan designation, current zoning, and current land use of the site and surrounding properties.

**Survey of Comprehensive Plan Designation, Zoning, and Land Use**

	<b>Comprehensive Plan</b>	<b>Zoning</b>	<b>Land Use</b>
Site	Institutional Public	CRE Conservation-Recreation-Education	Champaign County East Campus – Undeveloped
North	Institutional Public	R-6, High Density Multiple Family Residential	Champaign County East Campus – Juvenile Detention Center
East	Institutional Public	Residential, Champaign County	Undeveloped, Future Park. Owned by Urbana Park District.
South	Institutional Public	CRE Conservation-Recreation-Education	Prairie Park, Urbana Park District
West	Institutional Public	CRE Conservation-Recreation-Education	Champaign County East Campus – Adult Detention Center

Please refer to the attached Future Land Use, Zoning, and Existing Land Use maps and photo exhibits for further information.

## Discussion

### Proposal

Champaign County is set to begin the construction of a new 243-bed nursing home. The facility will be a skilled care facility that will include an alzheimer's care unit and an adult and child day care facility. The number of beds in the new facility matches the number of beds in the existing facility. A Certificate of Need (C.O.N.) has been issued by the State of Illinois Department of Public Health which limits the capacity of the development to 243 beds. The need for the new facility is based more on the physical problems of the existing facility rather than the demand for services. The new facility will contain rooms that are larger than those in the existing facility and will incorporate more of a "home" environment. A "central core" of the facility will contain a dining area, a store, and access to a central courtyard.

The location of the new nursing home was chosen primarily due to its proximity to two parks. The land immediately to the east of the site was recently acquired by the Urbana Park District and will be developed into a 60-acre park that should contribute to a tranquil, pastoral setting for the nursing home residents.

# Exhibit H: Application for Subdivision Waivers

## **Access and Parking**

The site will be accessed primarily from Art Bartell Drive. Art Bartell Drive is a private street that currently ties into East Main Street and extends south to serve METCAD and the Humane Society. The road will be continued south to connect with the new nursing home site and to connect to the Brookens Administration Center access drive off of Lierman Avenue. Since the road is a private drive and not a public street, it is not anticipated to be used for general traffic circulation in the area. Users of the road will primarily be visitors to the nursing home. Since the number of beds in the new facility is not greater than the existing facility, it is not anticipated that the overall traffic to the campus will greatly increase and cause any problems with circulation. The extension of Art Bartell Drive will be able to accommodate MTD buses as well as delivery vehicles. Finally, Champaign County is planning the construction of new sidewalks to loop around the complex that will connect the development to existing and future parks in the area.

The Urbana Zoning Ordinance requires parking for a nursing home based on both the number of employees and the number of beds. The facility will have 243 beds and it is estimated there will be a maximum of 250 employees. The total parking requirement would be 123 spaces. The site plan identifies two separate areas to provide parking. A lot northeast of the building will contain 147 spaces and will be used primarily for employee parking. A second lot will be constructed southwest of the facility. This lot will contain 58 spaces and is intended primarily for public/visitor parking. In total 205 spaces are being planned. This exceeds the requirements of the Urbana Zoning Ordinance.

## **Storm Water Management**

The site currently drains to the southeast onto the undeveloped property to the east owned by the Urbana Park District. Most of the runoff from the Parks property currently drains into the Scottswood Subdivision where Illinois Street stubs to the west. This currently creates a drainage problem within the Scottswood Subdivision. For the past few years, a consortium of governmental agencies including the City of Urbana, Champaign County, the Urbana Park District and the Township have been working together to address the flooding problems in the Scottswood Subdivision. It has been determined that to alleviate the flooding problems, a detention basin needs to be constructed just east of the Scottswood Subdivision on the property now controlled by the Urbana Park District. This basin would be able to hold stormwater runoff and gradually release it into the existing storm sewers as opposed to overwhelming the sewers during heavy rain events. At this time a preliminary design for a basin has been developed by Berns, Clancy and Associates and a grant to fund the construction of the basin is pending with the State of Illinois. The basin would be designed to accommodate the runoff generated from the new nursing home development thus eliminating the need for on-site detention. The new basin also creates the opportunity for shared, regional detention that can be designed to be an asset to the new park.

## **Development Regulations**

A review of the site plans for compliance with all the development regulations in the Urbana Zoning Ordinance is currently underway. At this time it does not appear that any waivers or variances of the requirements of the ordinance will be necessary.

# Exhibit H: Application for Subdivision Waivers

## Requirements for a Special Use Permit

According to Section VII-6 of the Urbana Zoning Ordinance, an application for a Special Use Permit shall demonstrate the following:

1. *That the proposed use is conducive to the public convenience at that location.*

The proposed new location of the Champaign County Nursing Home will be conducive to the public convenience at its location. The new location within the Champaign County East Campus location will offer a more tranquil and park-like setting for the residents since it will be located immediately adjacent to two parks. The facility will also be well served by the extension of Art Bartell Road.

2. *That the proposed use is designed, located, and proposed to be operated so that it will not be unreasonably injurious or detriment to the district in which it shall be located, or otherwise injurious or detrimental to the public welfare.*

The facility is being located in an area that will not have a negative impact on neighboring properties. The site is located within the Champaign County East Campus and will function as a component of the County services in that area. The facility will not have a negative impact to the two adjacent parks to the south and east. The facility is not immediately adjacent to any residential areas.

3. *That the proposed use conforms to the applicable regulations and standards and preserves the essential character of the district in which it shall be located.*

The development will meet all the regulations and requirements of the Urbana Zoning Ordinance and will preserve the essential character of the CRE, Conservation, Recreation and Education Zoning District.

## Consideration

The Plan Commission shall determine whether the reasons set forth in the application, and the evidence adduced during the public hearing, justify the granting of the special use permit, and whether the proposed use will be in harmony with the general purpose and intent of the Zoning Ordinance, and will not be unreasonably injurious or detrimental to the district in which it shall be located, or otherwise injurious or detrimental to the public welfare.

In addition, the Plan Commission shall make a recommendation to the City Council for or against the proposed special use, and may also recommend such additional conditions and requirements on the operation of the proposed use as are appropriate or necessary for the public health, safety, and welfare, and to carry out the purposes of this Ordinance, including but not limited to the following:

# Exhibit H: Application for Subdivision Waivers

1. Regulate the location, extent, and intensity of such use;
2. Require adherence to an approved site plan;
3. Require landscaping and the screening of such use by means of fences, walls, or vegetation;
4. Stipulate a required minimum lot size, minimum yards, and maximum height of buildings and structures;
5. Regulate vehicular access and volume, and the design and location of parking and loading areas and structures;
6. Require conformance to health, safety, and sanitation requirements as necessary;
7. Regulate signs and outdoor lighting;
8. Any other conditions deemed necessary to affect the purposes of this Ordinance.

## Summary of Findings:

1. In November 2002 two related referendums were passed by the voters of Champaign County authorizing the replacement of the existing Champaign County Nursing Home. After completion of a Master Campus Plan, Champaign County proposes to construct the new facility on the east side of the East Campus immediately north of Prairie Park and immediately west of the future Weaver Park.
2. The proposal will be conducive to the public convenience at its location because it will offer a better, “park-like” atmosphere for residents and will function better within the Champaign County East Campus.
3. The proposal will be designed and operated in a way that will not be injurious to the area or the district. The site is not immediately adjacent to any residential development or any other type of development that will realize a negative impact from the operation of the facility.
4. The proposal will conform to all the established requirements of the Urbana Zoning Ordinance including the appropriate development regulations. Stormwater runoff will be accommodated by a future detention basin on the property to the east. A consortium of governmental units are working together on achieving a grant to construct the basin.
5. The proposal is consistent with all adopted plans including the Urbana Comprehensive Plan.

## Options

The Urbana Plan Commission has the following options in this case:

1. Recommend approval of the Special Use Permit request;

# Exhibit H: Application for Subdivision Waivers

2. Recommend approval of the Special Use Permit request with any additional conditions deemed appropriate or necessary for the public health, safety, and welfare, and to carry out the purposes of the Zoning Ordinance;
3. Recommend denial of the request for a Special Use Permit.

## **Staff Recommendation:**

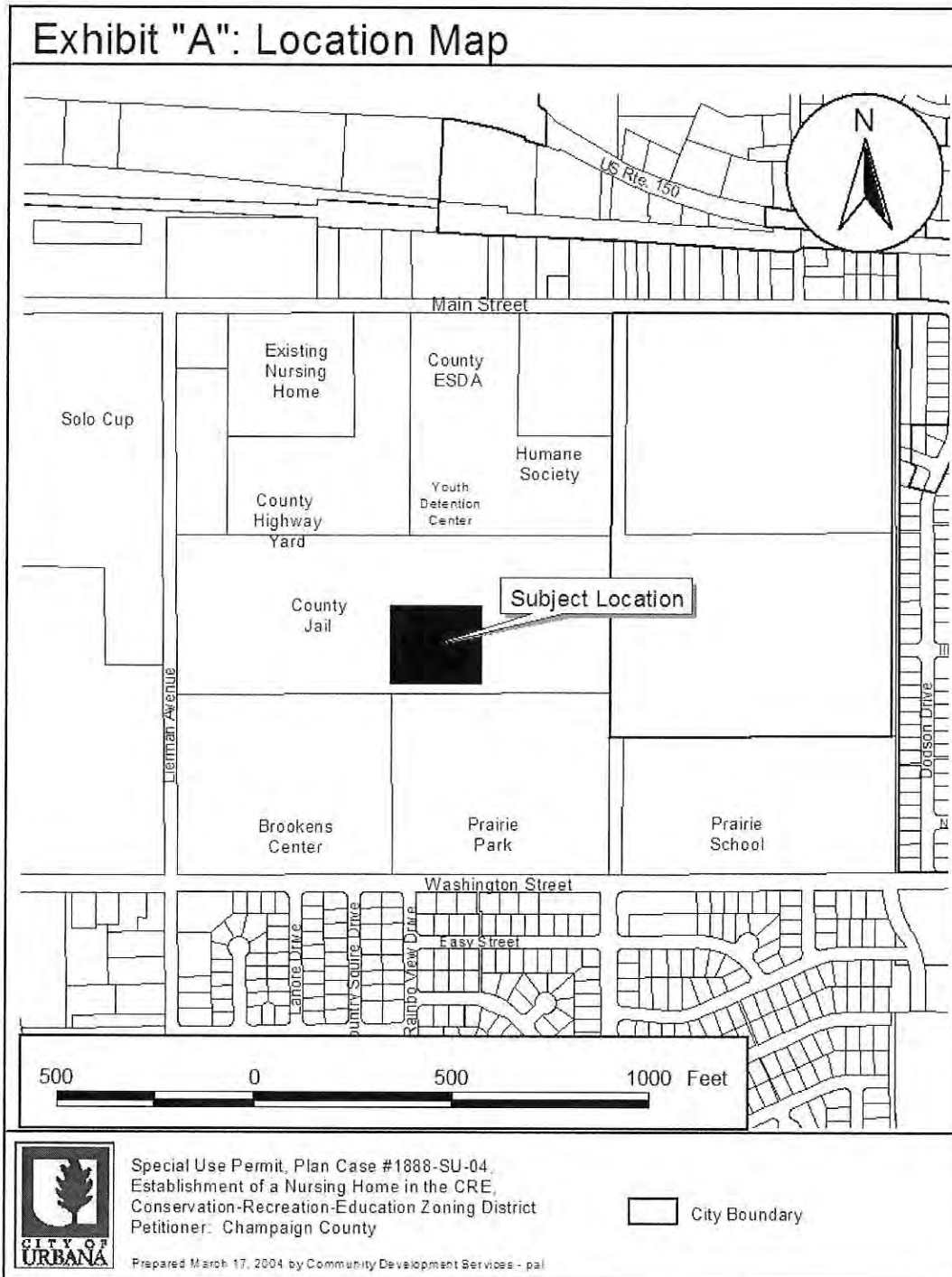
Based on the evidence presented in the discussion above, and without the benefit of considering additional evidence that may be presented at the public hearing, staff recommends that the Plan Commission recommend **APPROVAL** of the proposed special use in Plan Case No. 1888-SU-04 as presented to the Urbana City Council, for the reasons articulated above and with the following condition of approval:

1. That the layout of the facility shall closely resemble the attached Site Development Plan. Any significant deviation from this Site Development Plan will require an amendment to the Special Use Permit, including further review by the Plan Commission and approval by City Council.
2. An intergovernmental agreement providing for interim and perpetual off-site stormwater detention (commonly referred to as the “Scottswood Detention Basin”) be completed. The governmental consortium may consist of city, county, parks, and township interests.
3. The construction plans for the extension of Art Bartell Drive be reviewed by the Urbana City Engineer.

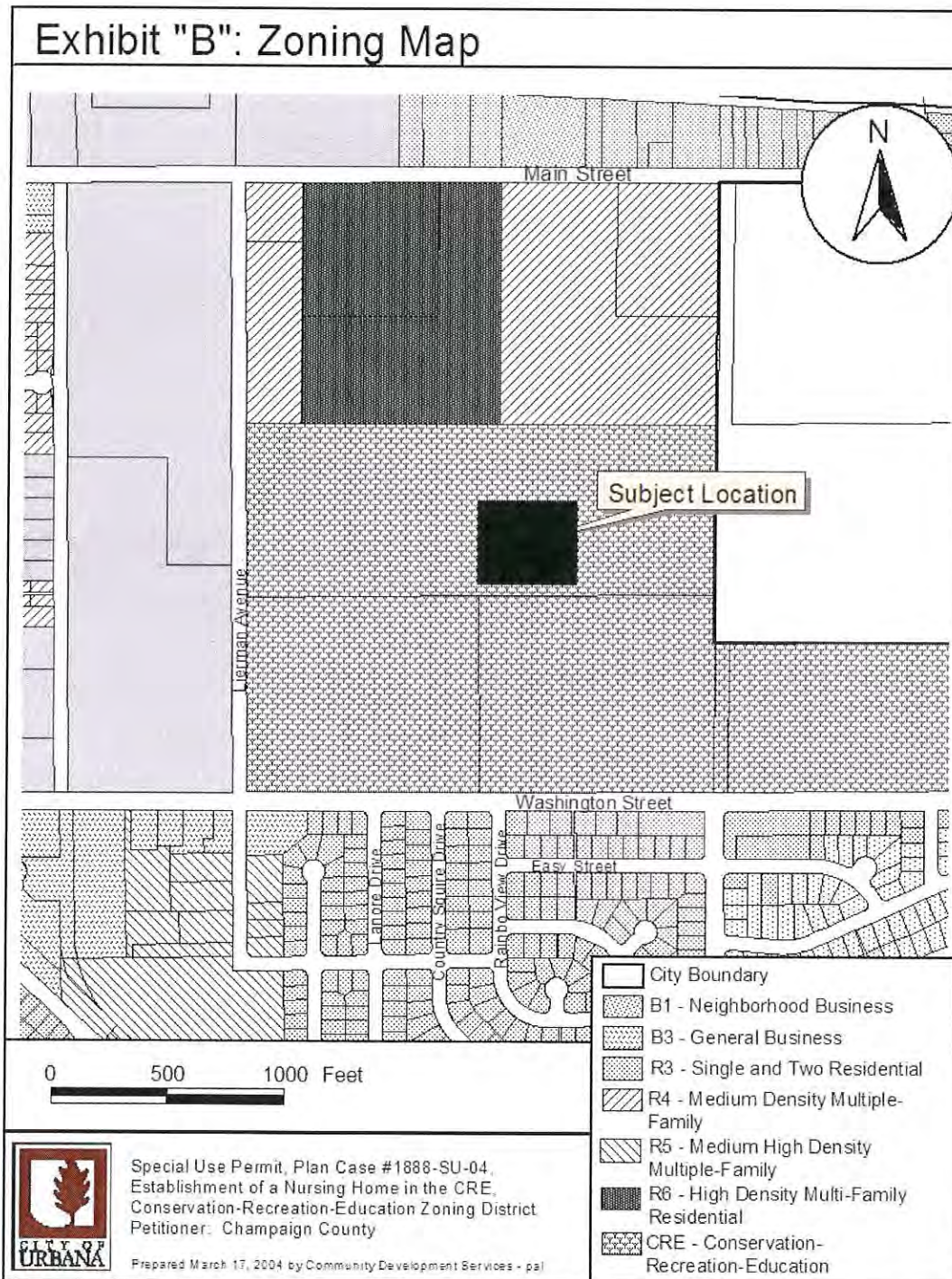
Attachments: Exhibit A, Location Map  
Exhibit B, Zoning map  
Exhibit C, Existing Land Use map  
Exhibit D, Future Land Use map  
Exhibit E, Aerial Photo  
Exhibit F, Petition for Special Use Permit (provided by Champaign County)  
Exhibit G, Notice to Adjacent Property Owners

Cc: Denny Inman, Champaign County

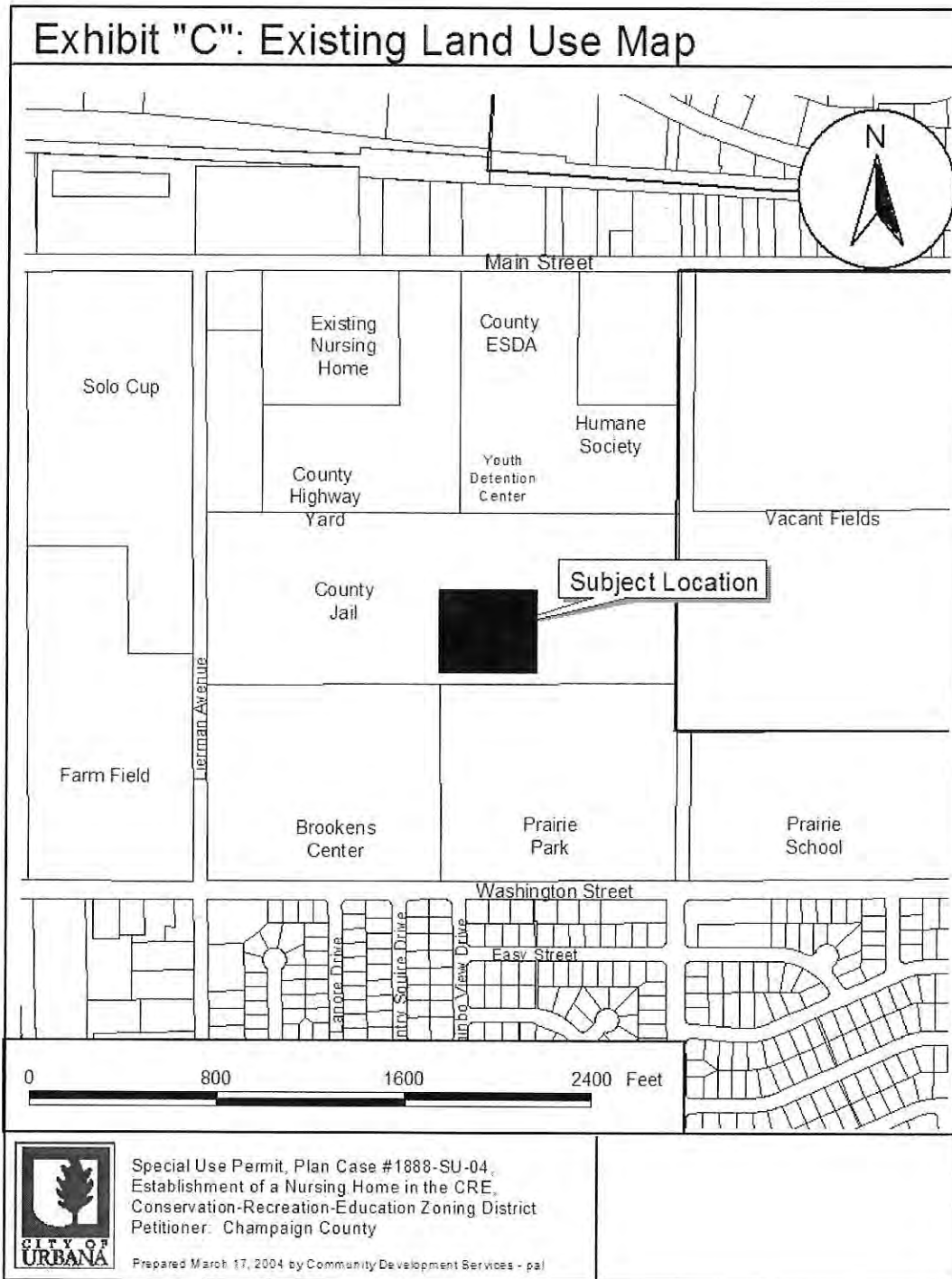
# Exhibit H: Application for Subdivision Waivers



# Exhibit H: Application for Subdivision Waivers

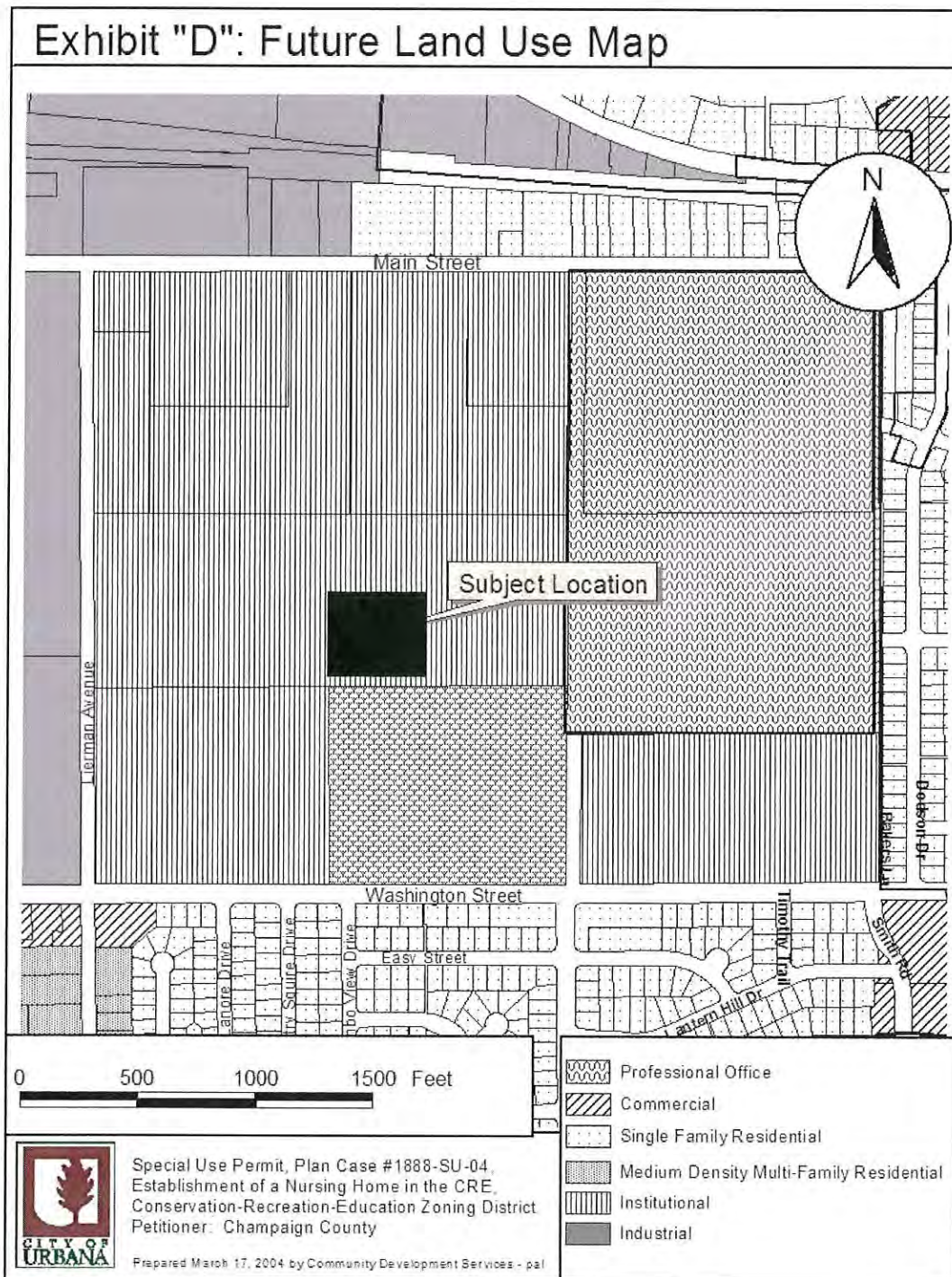


# Exhibit H: Application for Subdivision Waivers





# Exhibit H: Application for Subdivision Waivers



# Exhibit H: Application for Subdivision Waivers

Exhibit "E": Aerial Photo



Special Use Permit  
Plan Case # 1888-SU-04  
Establish a Nursing Home in CRE Zoning District  
Petitioner: Champaign County

Prepared by Community Development Services - mrb



# Exhibit H: Application for Subdivision Waivers



## DEPARTMENT OF COMMUNITY DEVELOPMENT SERVICES

Planning Division

400 S. Vine

P.O. Box 946

Urbana, IL 61801

(217) 384-2440

March 18, 2004

### **NOTICE OF PUBLIC HEARING IN REGARD TO A PROPOSED SPECIAL USE PERMIT**

Dear Property Owner:

A public hearing will be held by the Urbana Plan Commission on **Thursday, April 8, 2004 at 7:30 P.M.** in the Urbana City Council Chambers, 400 S. Vine Street, Urbana, Illinois, at which time and place the Commission will consider a request in Plan Case **1888-SU-04**.

**Plan Case 1888-SU-04** is a request by Champaign County for the granting of a Special Use Permit to allow the establishment of a Nursing Home on Art Bartell Drive on the lot property displayed on the attached location map. The property is zoned CRE, Conservation-Recreation-Education and is located within the Champaign County East Campus Area. Section VII-7.A of the Urbana Zoning Ordinance provides for any structure and/or use by a public service entity for a public utility, government educational, charitable, philanthropic, or medical use to be permitted in any zoning district under the provisions for Special Use Permit review.

You have been sent this notice because you are a nearby property owner. The Urbana Plan Commission will consider the proposal and its impact to the district at the public hearing. The Plan Commission will forward a recommendation to the Urbana City Council for their final consideration. The Urbana Plan Commission welcomes your comments at the public hearing, or in writing if received prior to the hearing. If you have any specific questions about the request, please do not hesitate to contact me.

Sincerely,

Rob Kowalski, AICP  
Planning Manager

Enclosure:      Location Map

Persons with disabilities needing services or accommodations for this hearing should contact the Community Development Services Department at 384-2440, or the City of Urbana's Americans with Disabilities Act Coordinator at 384-2466, or TTY 384-2360. If you have any questions concerning this request, please contact my office at (217) 384-2440.

ORDINANCE NO. 2004-04-045

**AN ORDINANCE APPROVING A SPECIAL USE PERMIT**

**(Request by Champaign County to Establish a Nursing Home in the CRE,  
Conservation-Recreation-Education, Zoning District,  
500 South Art Bartell Road - Plan Case No. 1888-SU-04)**

WHEREAS, Champaign County has submitted a petition under Plan Case 1888-SU-04 for a Special Use Permit to establish a nursing home in the CRE, Conservation, Recreation, and Education Zoning District at 500 South Art Bartell Road legally described as attached; and

WHEREAS, Section VII-7.A of the Urbana Zoning Ordinance allows the establishment of a government use in any zoning district subject to a Special Use Permit; and

WHEREAS, all applicable development regulations are required to be met by the petitioner, including those involving setbacks, drainage, and vehicular access considerations; and

WHEREAS, the conditions placed on the approval in Section 1 herein should minimize the impact of the proposed development on surrounding properties; and

WHEREAS, after due publication, a public hearing was held by the Urbana Plan Commission on April 8, 2004 concerning the petition filed by the petitioner in Plan Case No. 1888-SU-04; and

WHEREAS, on April 8, 2004, the Urbana Plan Commission voted 7 ayes and 0 nays to forward the case to the Urbana City Council with a recommendation to approve the request for a Special Use Permit, subject to the conditions as outlined in Section 1 herein; and

WHEREAS, the approval of the Special Use Permit, with the condition set forth below, is consistent with the requirements of Section VII-6 of the

# Exhibit H: Application for Subdivision Waivers

**COPY**

Urbana Zoning Ordinance, Special Use Permit Procedures, and with the general intent of that Section of the Ordinance; and

WHEREAS, the findings of the Plan Commission indicate that approval of the special use permit would promote the general health, safety, morals, and general welfare of the public.

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. A Special Use Permit is hereby approved to allow the establishment of a nursing home on the parcel as described on the attached legal description with the following conditions upon approval:

1. That the layout of the facility shall closely resemble the attached Site Development Plan. Any significant deviation from this Site Development Plan will require an amendment to the Special Use Permit, including further review by the Plan Commission and approval by City Council.
2. An intergovernmental agreement providing for interim and perpetual off-site stormwater detention (commonly referred to as the "Scottswood Detention Basin") be completed. The governmental consortium may consist of city, county, parks, and township interests.
3. The construction plans for the extension of Art Bartell Drive be reviewed by the Urbana City Engineer.

Section 2. The City Clerk is directed to publish this Ordinance in pamphlet form by authority of the corporate authorities. This Ordinance shall be in full force and effect from and after its passage and publication in accordance with the terms of Chapter 65, Section 1-2-4 of the Illinois Compiled Statutes (65 ILCS 5/1-2-4).

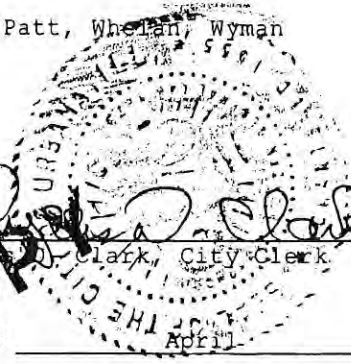
# Exhibit H: Application for Subdivision Waivers

PASSED by the City Council this 19th day of April,  
2004.

AYES: Chynoweth, Hayes, Huth, Otto, Patt, Whelan, Wyman

NAYS:

ABSTAINS:

  
*Phyllis D. Clark*  
Phyllis D. Clark, City Clerk

**COPY**

APPROVED by the Mayor this 30th day of April,  
2004.

*Tod Satterthwaite*  
Tod Satterthwaite, Mayor

# Exhibit H: Application for Subdivision Waivers

ORDINANCE NO. 2007-10-123

AN ORDINANCE APPROVING AN INTERGOVERNMENTAL AGREEMENT BETWEEN CHAMPAIGN COUNTY, ILLINOIS, CITY OF URBANA, ILLINOIS AND THE URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS RELATING TO DEVELOPMENT AND MANAGEMENT IN THE WATERSHEDS WHICH INCLUDE PARTS OF EAST URBANA, THE COUNTY'S EAST CAMPUS AND THE PARK DISTRICT'S WEAVER AND PRAIRIE PARKS

NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS, as follows:

Section 1. That said Intergovernmental Agreement, in substantially the form of the copy of said Agreement attached hereto, be and the same is hereby approved.

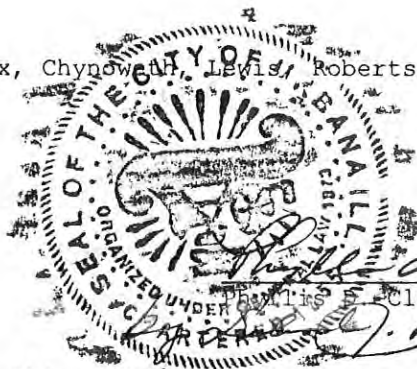
Section 2. That the Mayor of the City of Urbana, Illinois, be and the same is hereby authorized to execute and deliver, and the City Clerk of the City of Urbana, Illinois be and the same is authorized to attest to said execution of said Assignment and Estoppel Certificate as authorized and approved for and on behalf of the City of Urbana, Illinois.

PASSED by the City Council this 5th day of November, 2007.

AYES: Barnes, Bowersox, Chynoweth, Lewis, Roberts, Smyth, Stevenson

NAYS:

ABSTAINS:



*Michelle D. Clark*  
Michelle D. Clark, City Clerk

*D. Boling*  
D. Boling, Deputy Clerk

APPROVED by the Mayor this 9th day of November,

2007.

*Laurel Lunt Prussing*  
Laurel Lunt Prussing, Mayor

# Exhibit H: Application for Subdivision Waivers

2007-1-12

**FILED**

JAN - 9 2008

Phyllis D. Clark  
City Clerk

INTERGOVERNMENTAL AGREEMENT BETWEEN  
CHAMPAIGN COUNTY, ILLINOIS, CITY OF URBANA, ILLINOIS AND  
THE URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS  
RELATING TO DEVELOPMENT AND MANAGEMENT  
IN THE WATERSHEDS WHICH INCLUDE PARTS OF EAST URBANA,  
THE COUNTY'S EAST CAMPUS AND THE  
PARK DISTRICT'S WEAVER AND PRAIRIE PARKS

### TABLE OF CONTENTS

Introduction.....1

Enabling clauses.....3

1. Weaver Park Master Plan.....4

2. Permanent Watershed Management Facility .....5

3. Streets, Trails, Bicycle and Pedestrian Paths .....6

4. Contact Persons.....7

THIS INTERGOVERNMENTAL AGREEMENT is made as of the date below the signature of the last entity to sign it ("effective date"), by and between CHAMPAIGN COUNTY, ILLINOIS, the CITY OF URBANA, ILLINOIS and the URBANA PARK DISTRICT IN CHAMPAIGN COUNTY, ILLINOIS.

This Intergovernmental Agreement sets forth certain agreements between Champaign County, Illinois ("County"), the City of Urbana, Illinois ("City"), and the Urbana Park District in Champaign County Illinois ("Park District") that developed from discussions between the staff of Champaign County, the Urbana Park District, Unit 116 Urbana Schools, the City of Urbana, Urbana Township and St. Joseph Drainage District Number 3 concerning development issues in the watersheds which include parts of east Urbana and adjacent areas. Those current development issues include the new County



# Exhibit H: Application for Subdivision Waivers

Nursing Home, the need for additional athletic playing fields for Park District programs, the development of the new Weaver Park site, and surface flooding problems in east Urbana and Scottswood Subdivision because of the lack of sufficient infrastructure. See Exhibit A for the benefiting areas.

The staffs of the governmental units have been meeting for several years to develop comprehensive approaches to the current development issues that would maximize the benefits for the public and minimize the costs by coordinating the planning, design and construction of facilities. As a result of the discussions, the new County Nursing Home has been sited next to the new park site (Weaver Park) to minimize the distance between the Nursing Home and the Park thereby providing to the nursing home residents and employees views over park land and access to the natural areas that will be developed in the park. Minimizing the distance between the new Nursing Home and Park also will help with the collaborative approach to water issues envisioned by this intergovernmental agreement.

For the County's benefit, the Park District has agreed to allow drainage from the nursing home on the County's east campus into Weaver Park. Further, the Park District has agreed that Weaver Park be part of the City's drainage improvements for a limited section of Main Street north of Weaver Park, other incorporated areas of the City, and Cunningham Township to improve storm water management.

Further, the parties agree to work together in the future to coordinate plans for movement via streets, trails, bicycle and pedestrian pathways between the City, the County, the Campus and the Park so that the public, area residents, nursing home

# Exhibit H: Application for Subdivision Waivers

residents, school children and County employees at the various buildings on the County's East Campus can access the area conveniently.

Also Unit 116 Urbana Schools and Urbana Park District will benefit from planning shared parking and access, access to park land for students and joint use of athletic facilities.

As a result of the discussions, grant applications have been made and further grant applications may occur to obtain funding assistance to develop and implement collaborative approaches to addressing current development issues in the area.

WHEREAS, pursuant to Article VII, Section 10 of the Illinois Constitution of 1970, and 5 ILCS 220/1, et seq., the parties to this contract are authorized to enter into an intergovernmental agreement;

WHEREAS, the County has the power to construct and maintain a nursing home (55 ILCS 5/5-22001; 55 ILCS 5/5-25001) and to provide necessary county buildings (55 ILCS 5/5-1106); the City has authority to regulate development including streets and roads and stormwater improvements (Illinois Constitution, Article VII, Section 6, Powers of Home Rule Units) and the Park District has the power to manage and control all property of the Park District (70 ILCS 1205/8-1(f));

WHEREAS, there are current development issues in the eastern part of the City's incorporated area and adjacent areas that could become incorporated into the City in the future, at the County's East Campus and the District's Prairie and Weaver Parks that it is in the public's best interest the three government entities coordinate;

NOW, THEREFORE, it is agreed as follows:

1. DEFINITIONS:

# Exhibit H: Application for Subdivision Waivers

a. Weaver Park Master Plan-Plan for Weaver Park adopted by Urbana Park District on June 14, 2005.

b. The Scottswood Area Stormwater Improvement Project – Those public improvements as depicted in the Construction Plans for Phase 1 Improvements, Scottswood Area Stormwater Improvement Project; prepared by Berns, Clancy and Associates, P.C.; dated November 17, 2005, consisting of 25 sheets: and further depicted in the Construction Plans for Phase 2 Improvements, Scottswood Area Stormwater Improvement Project; prepared by Berns, Clancy and Associates, P.C.; dated November 17, 2005, consisting of 33 sheets: constructed under the authority of Drainage District Number 3 of the Town of St. Joseph, as approved by the Circuit Court of Champaign County on March 6, 2007.

## 2. WEAVER PARK MASTER PLAN:

Background: The Urbana Park District acquired the Weaver Park site in 2003. The site contains 60 acres, 8 acres of which are wooded, a remnant of the Big Grove, 2-3 acres of which are low lying and periodically wet and the balance is former grain fields. The Park District named the park in honor of Stanley Weaver, a former state senator from Urbana who strongly supported education and parks. The park district has developed a plan for the park site and incorporated into the plan a permanent watershed management facility that will accept rain water flow from the Thomas Paine Subdistrict of Drainage District No. 3 in the Town of St. Joseph, Illinois.

a. The Park District retained JJR, Inc. to develop a conceptual master plan for Weaver Park with the plan to include a watershed management facility using green design principles.

# Exhibit H: Application for Subdivision Waivers

- b. The county agreed to pay a portion of the cost for the preparation of a conceptual master plan for Weaver Park done by JJR, Inc.
- c. The plan will be considered a concept plan that both agencies can use for current and future planning projects.
- d. The County, City and Park District have agreed to comply with the terms of Illinois Department of Natural Resources Project Number 17-00933("Grant #017-00933"), Illinois Department of Commerce and Economic Opportunity Grants Numbers 04-24255 and 04-24256 ("Grant # 04-24255") for the Scottswood Area Drainage Improvement Project ("Project").

### 3. PERMANENT WATERSHED MANAGEMENT FACILITY:

Background: The construction of the new nursing home and parking lots for the nursing home adjacent to Weaver Park increases the rain water flow from the site which necessitates the planning and construction by the County of a facility to handle the increased volume and flow. See Exhibit A – Weaver Park Area Watershed Map. In Weaver Park there are 2-3 acres that are low lying and periodically wet and that could be developed into a wetland natural wildlife habitat if more water was channeled into the area. By the Park District agreeing to allow the County to build a facility to manage the increased water flow from the new nursing home site in Weaver Park, the County will not have to devote County land and resources to construct a retention area. By also agreeing to incorporate water from the east Main Street area in the City of Urbana and the Scottswood Subdivision area adjacent to the City and participating in the Scottswood Area Drainage Improvement Project, the surface flooding problems in Scottswood Subdivision are being addressed. By accepting the additional water flow from the new

# Exhibit H: Application for Subdivision Waivers

nursing home site into Weaver Park through pipes and surface storage, a wetland environment can be created in the park to filter and clean the water and serve as a bird and wildlife sanctuary and as an educational site for the citizens of the area.

a. Berns, Clancy & Associates designed the permanent watershed management facilities. The expenses for the work of the engineering firm of Berns, Clancy, & Associates were paid by the Project.

b. Sustainable design principles were used in the design of the permanent watershed management facility and it was located, designed and constructed in accordance with state laws, federal laws and City of Urbana ordinances and for a large rainfall event (e.g., a 10 year flood).

c. The Park District has agreed to allow a permanent watershed management facility to be built in Weaver Park sufficient in size and suitable in location to meet the runoff needs of the identified watersheds in Exhibit A.

d. In the event that additional development is under consideration for the County Complex Area watershed shown on Exhibit A, the County agrees to furnish to the Park District copies of the proposed development plans and obtain the Park District's permission before increasing the runoff to park district land.

e. In the event that additional development within the watershed areas identified in Exhibit A is under consideration for the incorporated area of the City that is being drained into Weaver Park, the City agrees to obtain the Park District's permission before approving any plans for new development that will increase the runoff to park district land.

# Exhibit H: Application for Subdivision Waivers

f. The County agrees to maintain the piping and related infrastructure from the County's Nursing Home to the permanent watershed management facility. The City agrees to be responsible for the periodic cleaning, televising, inspecting, reporting of the condition, and maintenance of all other piping, manholes, inlets, and outlet structures constructed for the Scottswood Area Drainage Improvement Project ("Project"). The County, Park District, and City responsibilities are graphically shown in Exhibit B. The County and the City shall not be responsible for future improvements within Weaver Park that may include storm sewers, manholes, inlets, etc. associated with new Park District parking lots or other facilities. The Project will pay for preparation of the areas in Weaver Park for the watershed management plants, the costs of those plants and the planting and establishment of those plants and the maintenance costs for establishment of the plantings for the first year as specified in Project documents. Thereafter, the County will pay the Park District on annual basis the Park District's costs for maintenance of plant cover, silt removal, dredging, erosion control, and removal of exotic species in the permanent watershed management facility and the Park District agrees to be responsible for said maintenance.

g. The County agrees to provide drainage improvements (including abatement for any seasonal flooding) to accommodate drainage onto Prairie Park from the existing soccer/football fields east of the Brookens Administrative Center

#### 4. STREETS, TRAILS, BICYCLE AND PEDESTRIAN PATHWAYS:

a. The County, City and Park District agree to coordinate the planning, design, and construction, of all streets, parking, trails and bicycle and pedestrian

# Exhibit H: Application for Subdivision Waivers

pathways in the area of the County's East Campus, Weaver Park, Prairie School and Prairie Park, with the intent of providing mutual benefits to both agencies and the public.

b. Joint use of roads, parking, and bicycle and pedestrian pathways will be encouraged.

5. CONTACT PERSONS:

a. The County's contact person will be the County Administrator, Brookens Administrative Center, 1776 E. Washington Street, Urbana, IL 61802

b. The City's contact person will be the City Engineer, Urbana City Building, 400 S. Vine Street, Urbana, IL 61801.

c. The Park District's contact person will be the Executive Director of the District, Darius E. Phebus Administrative Building, 303 W. University Avenue, Urbana, IL 61801

d. Any party may designate some other contact person to coordinate its efforts under this agreement by a written resolution of its governing board, delivered by certified mail to the most recently designated contact person of the other parties.

6. TERM:

This agreement shall continue in perpetuity until amended by agreement.

7. BINDING OF SUCCESSORS.:

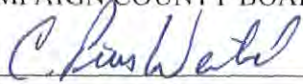
This agreement shall be binding on any successors of any of the current parties.

URBANA PARK DISTRICT

By:   
Board President

Date: 12-6-07

CHAMPAIGN COUNTY BOARD

By: 


County Board Chair

Date: 12/10/2007


# Exhibit H: Application for Subdivision Waivers

Attest: Betsy Pendleton Wong  
Board Secretary

Attest: Michael W. Walker  
County Clerk



CITY OF URBANA



By: Michael W. Walker  
Mayor  
Date: 1/9/08  
Attest: Stephanie A. Clark  
City Clerk

STATE OF ILLINOIS )  
 ) SS  
COUNTY OF CHAMPAIGN )

I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that Michael W. Walker, and Betsy Pendleton Wong of URBANA PARK DISTRICT personally known to me to be the same persons whose names are subscribed to the foregoing instrument as such Board President and Board Secretary, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said URBANA PARK DISTRICT, for the uses and purposes therein set forth.

Given under my hand and Notarial Seal this 6th day of December, 2007.

SHERRI R. REIFSTECK  
Notary Public, State of Illinois  
My commission expires 01/30/08

Sherry R. Reifsteck  
Notary Public

STATE OF ILLINOIS )  
 ) SS  
COUNTY OF CHAMPAIGN )

I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that C. Pius Weibel and Mark V. Sheldon personally known to me to be the same persons whose names are subscribed to the foregoing instrument as County Board Chair and County Clerk, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said CHAMPAIGN COUNTY BOARD, for the uses and purposes therein set forth.

Given under my hand and notarial seal this \_\_\_ day of \_\_\_\_\_, 2007.

\_\_\_\_\_  
Notary Public



# Exhibit H: Application for Subdivision Waivers

STATE OF ILLINOIS                    )  
  ) SS  
COUNTY OF CHAMPAIGN            )

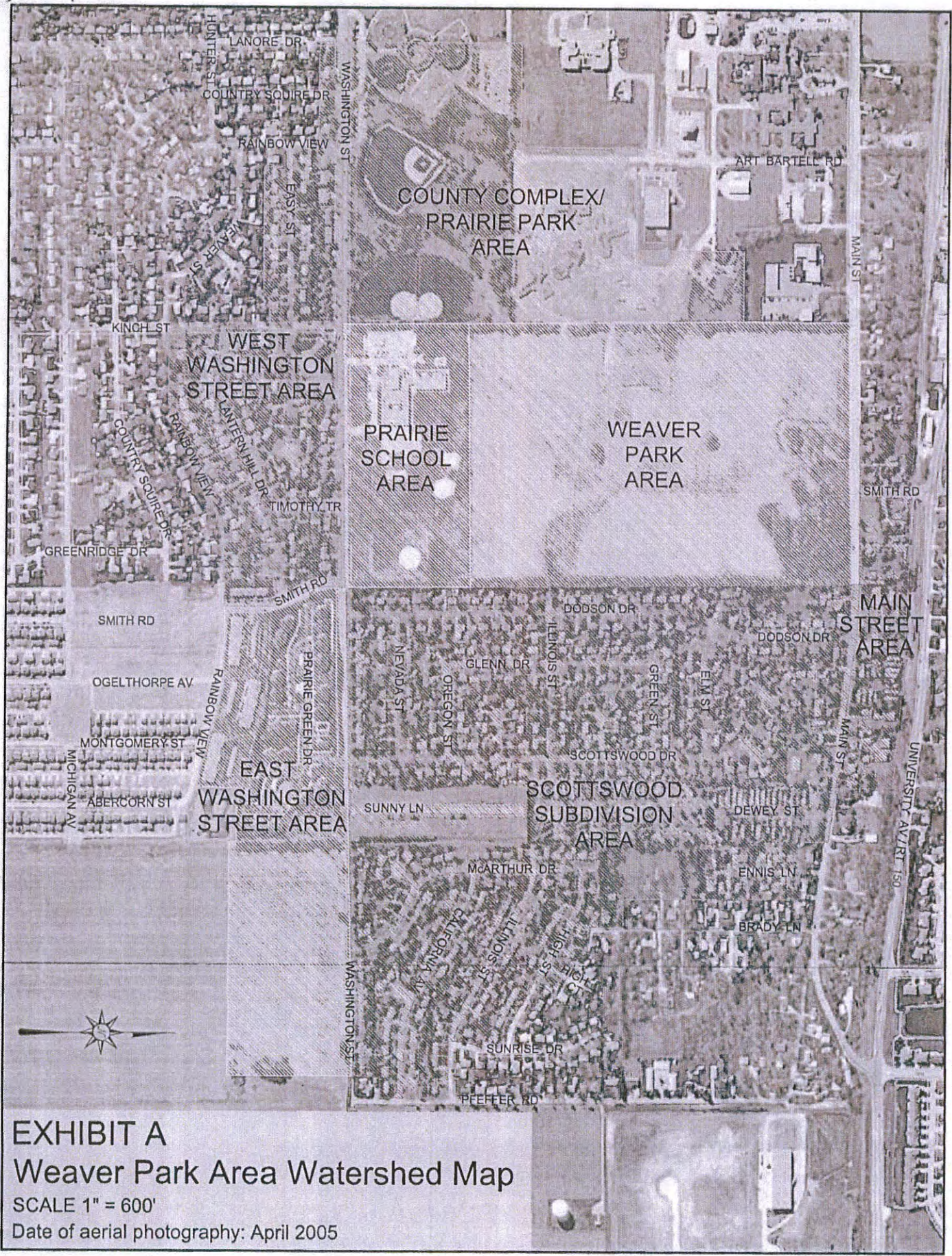
I, a Notary Public, in and for said County and State aforesaid, DO HEREBY CERTIFY that Laurel Lunt Prussing and Phyllis D. Clark, personally known to me to be the same persons whose names are subscribed to the foregoing instrument as Mayor and City Clerk, respectively, appeared before me this day in person and acknowledged that they signed, sealed, and delivered the said instrument as their free and voluntary acts, and as the free and voluntary act of said CITY OF URBANA, for the uses and purposes therein set forth.

Given under my hand and notarial seal this 9<sup>th</sup> day of January, 2007.

*Deborah J. Roberts*  
Notary Public



# Exhibit H: Application for Subdivision Waivers



**EXHIBIT A**  
**Weaver Park Area Watershed Map**  
SCALE 1" = 600'  
Date of aerial photography: April 2005

# Exhibit H: Application for Subdivision Waivers



# Exhibit H: Application for Subdivision Waivers

## DECLARATION OF COVENANTS AND RESTRICTIONS

CHAMPAIGN COUNTY NURSING HOME MINOR SUBDIVISION  
CITY OF URBANA  
CHAMPAIGN COUNTY, ILLINOIS

This Declaration of Easements, Covenants, Conditions, and Restrictions is made and entered into this 17<sup>th</sup> day of January, 2018, by the County of Champaign, a body corporate and politic (hereinafter referred to as the "County").

WHEREAS, the County is the fee owner of certain real property (hereinafter referred to as "Lot 1") described in Exhibit "A"; and

WHEREAS, the County may convey Lot 1 to certain other persons or entities; and

WHEREAS, the County will continue to own and have interests in lands adjacent to Lot 1; and

WHEREAS, the County desires to subject Lot 1 to the terms, conditions and provisions of this Declaration as hereinafter set forth,

NOW, THEREFORE, the County does hereby declare and agree as follows:

1. **Ingress/Egress Easement for Lot 1 over Art Bartell Road.** The County hereby creates a non-exclusive easement and right of use appurtenant to and for the benefit of Lot 1, for the persons or entities to whom Lot 1 is conveyed, their successors and assigns, tenants, licensees, guests and invitees (collectively referred to hereinafter as the "Purchasers"), in, on, and over the area designated and described on the attached plat as "proposed easement for ingress/egress, drainage, and public utilities," as designated and described on the attached plat, solely and exclusively for the purposes of ingress to and egress from Lot 1, and subject to all of the following terms and conditions:
  - a. The easement is established in perpetuity, except that it may be extinguished as provided by law, and except that it shall terminate upon occurrence of either or both of the following conditions or events: establishment of alternative access for the Purchasers by public right-of-way, easement, or otherwise, to both the main entrance and the northern parking lot of Lot 1; and/or dedication as a public right-of-way of Art Bartell Road.
  - b. Within the premises of this easement, the County will maintain the road surface and any additional road improvements, such as sidewalks, curbs, shoulders, and drainage ditches, in accordance with County standards, for the duration of the existence of this easement.

# Exhibit H: Application for Subdivision Waivers


- c. The County reserves the right to any reasonable above-surface or subsurface use of the easement premises.
  - d. The County reserves the right to relocate this easement, provided that the County first obtains all necessary approvals from the City of Urbana, at the County's expense.
  - e. This easement shall allow traffic only up to the amount and of the type reasonably expected to be necessary for the use of Lot 1 for the operation of a nursing home facility.
  - f. This easement shall not be a buildable lot.
2. **Utility Easement for Lot 1.** A perpetual, non-exclusive easement is hereby reserved for and granted to the City of Urbana, and to all public utility companies and other companies of any kind operating under franchise granting them easement rights from the City of Urbana, in, on, across, over, under, and through the area designated and described on the attached plat as "proposed easement for ingress/egress, drainage, and public utilities," for the purpose of installing, constructing, inspecting, operating, replacing, renewing, altering, enlarging, removing, repairing, cleaning, and maintaining electrical, gas, telephone, or other utility lines or appurtenances, sanitary sewers, storm sewers, water mains, and any and all manholes, hydrants, pipes, connections, and, without limitation, such other installations as may be required to furnish public utility service or other franchise services to Lot 1, and such appurtenances and additions thereto as the City and Utilities may deem necessary, together with the right of access to the premises of this easement for the necessary persons and equipment to do any or all of the above work. This easement is not a buildable lot. Installation and all other work performed by the City or Utilities in the premises of this easement shall be subject to the County's reasonable prior approval as to the type of equipment used and the method and timing of the work, and subject to execution of appropriate agreements. The City or Utilities shall be responsible for repair of any damage they may cause to the surface of the easement premises or to any subsurface installations owned and maintained by the County.
3. **Access Drive Easement for Lot 1.** The County hereby creates a perpetual, non-exclusive easement and right of use appurtenant to and for the benefit of Lot 1, for the Purchasers of Lot 1, in, on, and over the Access Drive connecting the northernmost portion of Lot 1 with Art Bartell Road, as designated and described on the attached plat, solely and exclusively for the purposes of ingress and egress to and from Lot 1, and subject to all of the following terms and conditions:
  - a. Within the premises of this easement, the County will maintain the Access Road surface in accordance with County standards for the duration of the existence of this easement.
  - b. The County reserves the right to any reasonable above-surface or subsurface use of the easement premises.
4. **Obligations of the Purchasers of Lot 1 for the Benefit of the County and Its Successors and Assigns.**

# Exhibit H: Application for Subdivision Waivers

- a. **Reservation of Drainage Infrastructure Easement In Lot 1.** The County hereby reserves, for the benefit of the County, and its successors and assigns, for the use and ownership of its lands adjacent to Lot 1, a perpetual, non-exclusive easement and right of use by the County in, on, across, over, under, and through that area designated on the attached plat as “proposed easement for drainage and public utilities,” in the southwest corner of Lot 1, for drainage and public utilities, and for maintenance of existing subsurface drainage and utilities infrastructure, and for the purpose of installing, constructing, inspecting, operating, replacing, renewing, altering, enlarging, removing, repairing, cleaning, and maintaining subsurface drainage and utilities infrastructure, and for access to the premises of this easement for the necessary persons and equipment to do the above work. The County shall provide reasonable notice to the Purchasers of Lot 1 prior to entry onto the easement premises. The County shall be responsible for repair of any damage to the surface of Lot 1 caused by its use of the easement premises. The County shall have the right to increase, above the present yearly average, the volume of subsurface drainage conducted through this easement, as may be necessary to serve the storm water drainage needs of all County land adjacent to Lot 1.
  - b. **No Alteration of Lot 1 to Increase Runoff Without County Approval.** The Purchasers of Lot 1 are prohibited from physically altering the condition of Lot 1, including making improvements in drainage infrastructure, in any manner that may increase runoff into Weaver Park, without first notifying the County and providing specifications, drawings, and other information that the County may reasonably request, regarding the planned alterations, and obtaining the County’s approval, in addition to obtaining any necessary approvals from the City of Urbana. Should the Purchasers of Lot 1 fail to provide notice and obtain approval as required in this subparagraph, the County may seek injunctive relief and/or damages, and costs, including attorneys’ fees.
5. **No New Easements.** Except as expressly stated herein, all easements identified on the attached plat are for informational purposes only, and no new easements are intended to be granted hereby.

IN WITNESS WHEREOF, the County of Champaign has executed this Declaration this 17<sup>th</sup> day of January, 2018.

THE COUNTY OF CHAMPAIGN

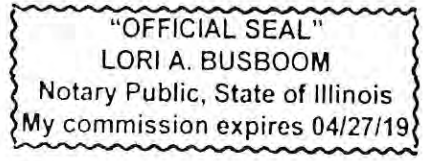
By:   
C. Pius Weibel, Chair  
Champaign County Board

# Exhibit H: Application for Subdivision Waivers

STATE OF ILLINOIS                    )  
  ) SS.  
COUNTY OF CHAMPAIGN            )

The foregoing Declaration of Covenants and Restrictions was signed and sworn before me this 17<sup>th</sup> day of January, 2018, by C. Pius Weibel, on behalf of the County of Champaign.)

Lori A. Busboom  
Notary Public



# Exhibit H: Application for Subdivision Waivers

periods on or prior to the Closing Date, (iv) contingent liabilities or obligations of Seller, whether known or unknown by Seller, Purchaser or New Operator, (v) any liabilities with respect to the Facility prior to the Closing Date or (vi) any other liabilities resulting from any act or failure to act by Seller on or prior to the Closing Date.

b. **Purchaser's Liabilities.** Except as otherwise set forth in this Agreement, Seller does not assume, and shall not be liable for, any debts, liabilities or obligations of Purchaser including, but not limited to, any (i) liabilities or obligations of Purchaser to its creditors, (ii) liabilities or obligations of Purchaser with respect to any acts, events or transactions occurring on or after the Closing Date, (iii) liabilities or obligations of Purchaser for any federal, state, county or local taxes applicable to or assessed against Purchaser or the assets or business of Purchaser, or applicable to, incurred by and accrued or assessed against the Facility on or after the Closing Date, (iv) contingent liabilities or obligations of Purchaser, whether known or unknown by Purchaser, New Operator or Seller, or (v) any other liabilities resulting from any act or failure to act by Purchaser after the Closing Date.

c. **Anti-Sandbagging.** Notwithstanding anything herein to the contrary, neither party shall have liability for any inaccuracy or breach of any representation or warranty if, before the closing, the other party had knowledge of said inaccuracy or breach or the underlying facts giving rise to such inaccuracy or breach.

## 22. POST-CLOSING COVENANTS.

a. **Use Covenants.** Purchaser hereby covenants that beginning on the Closing Date and continuing through December 31, 2027:

i. **Property Use.** The Facility shall be operated as a skilled nursing facility with at least 220 licensed beds. The Real Property shall not be used for any purpose except as a skilled nursing facility, geriatric center, long-term care facility or assisted living facility, provided it complies with Section 22(a)(iii) in all instances.

ii. **Residents.** All persons who are residents of the Facility on the Closing Date shall continue to be residents after the Closing Date and Purchaser shall ensure no existing resident shall be transferred by New Operator to another facility (A) without the written consent of such resident; or (B) for medical necessity as determined by a medical professional in accordance with standard industry practice.

iii. **Medicaid Beds.** At least fifty percent (50%) of the Licensed Beds shall be reserved for Medicaid-eligible persons to the extent allowed by law and New Operator and its successors and assigns will use their absolute best efforts to accept all such Medicaid eligible residents.

iv. **Priority to County Residents.** Purchaser's tenant shall provide priority for admissions to residents of Champaign County, Illinois where there are insufficient beds for both individuals within Champaign County, Illinois and outside of



# Exhibit H: Application for Subdivision Waivers

Champaign County, Illinois.

b. **Employees.** Purchaser shall ensure that New Operator: (i) re-hires all of the current employees at the Facility on the Closing Date who pass a background check, (ii) does not terminate 10% or more of the current employees within the first 60 days following the Closing Date and (iii) does not terminate 20% or more of the current employees during the first 6 months after the Closing Date. Nothing in this paragraph, however, shall create any right in favor of any person not a party hereto, including the exiting employees, or constitute an employment agreement or condition of employment for any employee of Seller.

c. **Liquidated Damages.** The terms and conditions of this Section 22 (and of Section 19 of the OTA) are fundamental terms of the sale transaction upon which Seller relied when entering into this Agreement. If there occurs a breach of Section 22 by Purchaser or of Section 19 of the OTA by Purchaser, New Operator or their successors or assigns, Purchaser shall pay to Seller the amount of One Million Dollars (\$1,000,000), as liquidated damages ("*Liquidated Damages*") within five (5) business days of request. At Seller's sole discretion, it may require prior to Closing, delivery of a personal or upstream guaranty of Purchaser's obligations to pay the Liquidated Damages from an individual or entity and in form and substance all acceptable to Seller. The parties intend that the Liquidated Damages constitute compensation and not a penalty. The parties acknowledge and agree that Seller's harm caused by a breach of Section 22 would be very difficult to accurately estimate and that the Liquidated Damages are a reasonable estimate of the anticipated or actual harm that might arise from such a breach.

d. **Successors and Assigns.** The use restrictions set forth in this Section 22 shall apply to Purchaser's successors and assigns, although Purchaser shall in no event be relieved of and may, at Seller's sole discretion, be included on the Deed.

e. **Survival.** This Section 22 shall survive the termination of this Agreement until January 1, 2028. Although, as of the Effective Date, Purchaser does not intend to sell or transfer ownership of the Facility, Purchaser may transfer ownership of the Facility at any time (in accordance with applicable laws) provided that Purchaser provides evidence satisfactory to Seller that the party to whom Purchaser proposes to transfer the Facility has agreed to comply with the terms of Section 22(a) and Section 22(b) and assume Purchaser's liquidated damages obligations.

23. **PUBLICITY.** Neither Purchaser nor Seller shall, and each shall cause their respective affiliates, representatives and agents not to, issue or cause the publication of any press release, public or private announcement with respect to the transactions contemplated by this Agreement (including, an announcement or communication to any employee of the Facility) without the express prior written approval of the other party, except as necessary in connection with New Operator's efforts to obtain the IDPH License.

# Exhibit H: Application for Subdivision Waivers

l. **Surveys.** Seller has furnished New Operator with true, accurate and complete copies of all surveys, inspection reports and similar examination reports related to the Facility in its possession as of the date of this Agreement (collectively, the "Surveys"). Any violations on the Surveys have been cured and addressed by a plan of corrective action.

m. **Utilities.** All utility services, including heat, air conditioning, hot and cold water, telephones, gas and electricity are available at the Facility in quantities sufficient for the present use of the Property. The Facility has not experienced any material disruptions to its operations arising out of any recurring loss of electrical power, flooding, limitations to access to public sewer and water or restrictions on septic service.

n. **Permits.** To the best of Seller's knowledge, all of the licenses and permits are valid and in full force and effect, and Seller has not received any notice of any violation of such permit or license.

o. **Survival of Representations or Warranties.** The representations and warranties of Seller under this Agreement shall survive the Commencement Date of the transaction contemplated hereunder for the period of twelve (12) months after the Closing Date; except the representations and warranties set forth in Section 18(a) (Status) and Section 18(b) (Authority), together with any right to indemnification for breach thereof, shall survive the Commencement Date and continue in full force and effect for the maximum period permitted by applicable law.

## 19. POST-COMMENCEMENT DATE COVENANTS.

a. **Use Covenants** New Operator hereby covenants that beginning on the Commencement Date and continuing through December 31, 2027:

i. **Property Use .** The Facility shall be operated as a skilled nursing facility with at least 220 licensed beds. The Facility shall not be used for any purpose except as a skilled nursing facility, geriatric center, long-term care facility or assisted living facility, provided it complies with Section 19(a)(iii) in all instances.

ii. **Residents.** All persons who are residents of the Facility on the Commencement Date shall continue to be residents after the Commencement Date. New Operator shall not transferred any existing resident to another facility (i) without the written consent of such resident; or (ii) for medical necessity as determined by a medical professional in accordance with standard industry practice.

iii. **Medicaid Beds.** At least fifty percent (50%) of the licensed beds shall be reserved for Medicaid-eligible persons to the extent allowed by law and New Operator will use its absolute best efforts to accept all such Medicaid eligible residents.

iv. **Priority to County Residents.** New Operator shall provide priority for admissions to residents of Champaign County, Illinois where there are insufficient

# Exhibit H: Application for Subdivision Waivers

beds for both individuals within Champaign County, Illinois and outside of Champaign County, Illinois.

b. **Employees.** New Operator shall: (i) re-hire all of the current employees at the Facility on the Commencement Date who pass a background check, (ii) not terminate 10% or more of the current employees within the first 60 days following the Commencement Date and (iii) not terminate 20% or more of the current employees during the first 6 months after the Commencement Date. Nothing in this paragraph, however, shall create any right in favor of any person not a party hereto, including the Employees, or constitute an employment agreement or condition of employment for any Employee.

c. **Successors and Assigns.** The use restrictions set forth in this Section 19 shall apply to New Operator's successors and assigns.

d. **Survival.** This Section 19 shall survive the termination of this Agreement until January 1, 2028.

20. **NO JOINT VENTURE.** Nothing contained herein shall be construed as forming a joint venture or partnership between the parties hereto with respect to the subject matter hereof. The parties hereto do not intend that any third party shall have any rights under this Agreement.

21. **EXHIBITS AND SCHEDULES.** If any exhibits or schedules are not attached to this Agreement on the date of execution, the parties agree to attach such exhibits and schedules as soon as reasonably practicable. This Agreement is subject to New Operator approving all exhibits and schedules not attached hereto on the date hereof, within five business days of submission thereof to New Operator. The parties hereto agree that the party charged with providing an exhibit or schedule to this Agreement shall, to the extent necessary after delivery thereof, amend or supplement all exhibits and schedules in order for the same to be current, true and correct as of the Commencement Date.

22. **EVENTS OF DEFAULT; REMEDIES.** The breach by either Seller, Manager or New Operator (as applicable, "**Defaulting Party**") of any term, provision, condition, promise, covenant, representation, warranty, indemnity, duty or obligation if not cured within ten (10) business days of the earlier of said Defaulting Party's receipt or refusal of written notice of the same from the other party ("**Non-Defaulting Party**") shall automatically and without further notice hereunder be an immediate event of default ("**Event of Default**") entitling the Non-Defaulting Party to exercise any remedies available to it hereunder or in law or equity. The Non-Defaulting Party's rights and remedies hereunder shall be cumulative and not mutually exclusive and the exercise by the Non-Defaulting Party of one or more rights or remedies shall not be deemed, interpreted or construed as an election of the same or to bar, prevent or preclude the simultaneous or consecutive exercise of any other right or remedy available to the Non-Defaulting Party, including the simultaneous or successive pursuit of money damages and injunctive relief. The Non-Defaulting Party shall not be required to post any bond, surety or security of any nature whatsoever to pursue injunctive relief, the necessity or requirement for the same being hereby waived by the Defaulting Party.

23. **GENERAL PROVISIONS.**

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

## MINUTES OF A REGULAR MEETING

### URBANA ZONING BOARD OF APPEALS

**DATE:** February 21, 2018

**APPROVED**

**TIME:** 7:00 p.m.

**PLACE:** City Council Chambers, 400 South Vine Street, Urbana, IL 61801

---

**MEMBERS PRESENT** Joanne Chester, Ashlee McLaughlin, Charles Warmbrunn, Jonah Weisskopf, Harvey Welch

**MEMBERS EXCUSED** Nancy Uchtmann

**MEMBERS ABSENT** Matt Cho

**STAFF PRESENT** Lorrie Pearson, Planning Manager; Marcus Ricci, Planner II; Teri Andel, Planning Administrative Assistant II

**OTHERS PRESENT** Jacob Croegaert, John Hall

---

### NEW PUBLIC HEARINGS

**ZBA-2018-C-01 – A request by the Champaign County Board for a Conditional Use Permit to allow a Skilled Care Facility Nursing Home located at 500 Art Bartell, Road in a proposed R-4, Medium Density Multiple Family Residential Zoning District.**

Chair Welch opened the public hearing for this case. Marcus Ricci, Planner II, presented the staff report to the Zoning Board of Appeals. He began by giving some background information on the subject property. He noted the zoning and existing land uses of the proposed site and of the surrounding adjacent properties. He reviewed the requirements for a conditional use permit from Section VII-2 of the Urbana Zoning Ordinance and stated the relevant goals and objectives of the 2005 Urbana Comprehensive Plan to the proposed conditional use permit. He summarized staff findings and read the options of the Zoning Board of Appeals. He presented City staff's recommendation for approval including four conditions. He stated that he would answer any relevant questions that the Zoning Board of Appeals members may have for City staff.

Chair Welch asked if any members of the Board had questions for City staff.

Mr. Warmbrunn inquired about the subdividing of 12.315 acres from the 63.56-acre parcel. Using the maps in Exhibit A and Exhibit B, Mr. Ricci showed where the 12.315 acres were located in the 63.56-acre parcel. He also noted the zoning of the different areas in the overall parcel.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Mr. Warmbrunn questioned the difference between a private road and a public road. Mr. Ricci explained that Art Bartell Road is a private road and would be maintained by Champaign County; whereas if it was a public road, it would be maintained by the City of Urbana. Champaign County proposes to keep Art Bartell Road as a private street but to grant an easement so that the public can use the street.

Mr. Warmbrunn had questions about the agreement between Champaign County and a potential buyer. Lorrie Pearson, Planning Manager, referred the question to be directed to the applicant when they approached the Board to speak.

Mr. Warmbrunn asked if a business purchased the subject property and operated a nursing home for five years, then sold it to another company. Would the second company be allowed to continue operating a nursing home there? Mr. Ricci answered yes.

If the property is rezoned to R-4, would Champaign County or whomever purchases the property be allowed to have a different use there? Mr. Ricci explained that they would be allowed to operate any use permitted by right in the R-4 Zoning District. If a use was not permitted by right, then they would need to seek further approval from the City.

With no further questions for City staff, Chair Welch opened the hearing for public input. He invited the applicant and/or representatives of the applicant to approach to speak.

John Hall, Champaign County Zoning Administrator, and Jacob Croegaert, Assistant State's Attorney, approached the Zoning Board of Appeals to speak. They would answer any questions the Board may have.

Mr. Warmbrunn asked if an agreement between Champaign County and a potential buyer would be good through 2027. Mr. Croegaert said yes. The Champaign County Board intends to sell the 12.315-acre parcel. The agreement includes covenants that a potential buyer would have to fulfill until 2027.

With no further input from the audience, Chair Welch closed the public input portion of the hearing. He, then, opened the hearing up for discussion and/or motion(s) by the Zoning Board of Appeals.

Ms. Chester moved that the Zoning Board of Appeals grant the proposed conditional use permit in Case No. ZBA-2018-C-01 for the reasons articulated in the written staff report with the following four conditions:

1. The Conditional Use Permit is only valid if the property is rezoned to a zoning district that allows Skilled Care Facility Nursing Home as a conditional use.
2. The use must continue to conform to all applicable zoning, building and development codes.
3. The use must continue to generally conform with the Site Plan and Floor Plan submitted in the application (Exhibit C, Attachments 3 and 4). Any significant deviation from the

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

site plan and floor plan will require an amendment to the Conditional Use Permit, including further review by the Zoning Board of Appeals.

4. The Owner must continue to comply with the requirements of the “Intergovernmental Agreement Between Champaign County, Illinois, City of Urbana, Illinois and the Urbana Park District in Champaign County, Illinois, relating to Development and Management in the Watersheds which include parts of East Urbana, the County’s East Campus and the Park Districts, Weaver and Prairie Parks,” as passed by Urbana City Council in Ordinance No. 2007-10-123 (Exhibit C, Attachment 8).

Mr. Warmbrunn seconded the motion. Roll call on the motion was as follows:

Ms. McLaughlin	-	Yes	Mr. Warmbrunn	-	Yes
Mr. Weisskopf	-	Yes	Mr. Welch	-	Yes
Ms. Chester	-	Yes			

The motion was approved by unanimous vote.

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

## MINUTES OF A REGULAR MEETING

### URBANA PLAN COMMISSION

**APPROVED**

**DATE:** February 22, 2018

**TIME:** 7:00 P.M.

**PLACE:** Urbana City Building  
Council Chambers  
400 South Vine Street  
Urbana, IL 61801

---

**MEMBERS PRESENT:** Jane Billman, Tyler Fitch, Nancy Esarey Ouedraogo, David Trail, Daniel Turner, Chenxi Yu

**MEMBERS EXCUSED:** Barry Ackerson, Andrew Fell, Lew Hopkins

**STAFF PRESENT:** Lorrie Pearson, Planning Manager; Kevin Garcia, Planner II; Christopher Marx, Planner I, Marcus Ricci, Planner II; Teri Andel, Planning Administrative Assistant II

**OTHERS PRESENT:** Chris Billing, Magdalena Casper-Shipp, Jacob Croegaert, Jason Doornbos, Derick Fabert, David Farrar, Michael Fuerst, John Hall, Mike Hosier, Ken Mooney, Pierre Moulin, Dale Rex, Sasha Rubel, Alex Ruggieri, Noah Ruggieri, Nehemiah Tan

---

### NEW PUBLIC HEARINGS

**Plan Case No. 2333-M-18 – A request by the Champaign County Board to rezone approximately 13.82 acres from CRE, Conservation-Recreation-Education Zoning District, to R-4, Medium-Density Multiple-Family Residential Zoning District, located at 500 Art Bartell Road, Urbana, 61802.**

Chair Fitch opened the public hearing for this case.

Marcus Ricci, Planner II, presented the staff report for this case to the Plan Commission. He began by giving brief history of the subject property. He noted the zoning, existing land use and future land use designations of the subject property as well as that for the surrounding, adjacent properties. He talked about the “Institutional” designation on the Future Land Use Map and how the proposed rezoning would meet the goals and objectives of the 2005 Comprehensive Plan. He also discussed the CRE, Conservation-Recreation-Education, and the R-4, Medium Density Multiple Family Zoning Districts. He reviewed how the LaSalle criteria pertain to a comparison of the existing zoning with that being proposed. He summarized staff findings and read the options of the Plan Commission. He presented staff’s recommendation for approval.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Chair Fitch asked if any members of the Plan Commission had questions for Planning staff.

Mr. Trail wondered if the Nursing Home needed to rezone the property in order to sell it. Mr. Ricci stated that the applicant and the Assistant State's Attorney were in the audience and would be able to answer questions regarding the sale of the property.

Chair Fitch asked if the rezoning request was denied, then would the Special Use Permit remain in place and the Conditional Use Permit become null. Ms. Pearson said that was correct. Approval of the Conditional Use Permit required the rezoning of the property to a zoning district that allows Skilled Care Facility Nursing Home as a conditional use.

Mr. Turner questioned if the City rezones the proposed property to R-4, what would keep the owner from developing townhomes on the site. Mr. Ricci replied that the current or any future owner could develop any use that would be permitted in the R-4 Zoning District if the City approves the proposed request. For any rezoning request, it would be in the purview of the Plan Commission to consider any use that would be permitted by right, allowed with approval of a Special Use Permit or allowed with approval of a Conditional Use Permit.

With no further questions for City staff, Chair Fitch opened the hearing for public input. He reviewed the procedure for a public hearing.

John Hall, on behalf of Champaign County, and Jacob Croegaert, Assistant State's Attorney, approached the Plan Commission to speak. Mr. Croegaert explained that Champaign County has a requirement for any new buyer to continue to operate the property as a skilled nursing care facility along with a number of other restrictions consistent with its current use until the end of 2027.

In response to Mr. Trail's question about the rezoning being required to sell the property, Mr. Croegaert replied that a rezoning would be required for a private entity to own the nursing home.

With no additional input from the audience, Chair Fitch closed the public input portion of the public hearing. He then opened the hearing for Plan Commission discussion and/or motion(s).

There was discussion about the sale of the nursing home and the role of the Plan Commission in this case. Chair Fitch stated that it is the responsibility of the Plan Commission to consider whether the R-4 Zoning District would be appropriate for the subject property.

Many members voiced concerns about the nursing home becoming privately owned and what would happen to the existing clientele. Mr. Croegaert assured the Plan Commission members that the Champaign County Board would require the following covenants of any sale of the property:

1. The new owner would continue to operate the property as a skilled care nursing facility.
2. All existing residents as of the closing date would continue to be residents after the closing date. No resident would be transferred by the new operator to another facility without the written consent of the resident or for medical necessity as determined by a medical professional.



# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

3. At least 50% of the licensed beds in the facility shall be reserved for Medicaid eligible persons.
4. The new operator and its successors shall provide priority for admissions to residents of Champaign County.
5. Other provisions for retaining employees.

The Champaign County Board is doing its best with these provisions to ensure that the nursing home will continue to operate as it has been in the interest of Champaign County residents. The referendum authorized Champaign County to sell the property or to close the Nursing Home. The accompanying referendum to fund the nursing home failed. Champaign County Board has difficult decisions before it and is currently asking the City of Urbana to rezone the property in order to be able to sell it.

Mr. Trail inquired if a new owner files bankruptcy three months after purchasing the property, what happens? Mr. Croegaert replied that the new owner would be required to continue operating the nursing home regardless of whether they make a profit according to the covenants that they would have signed when purchasing the property.

Chair Fitch reviewed the zoning of the surrounding properties, questioning why Weaver Park is zoned R-3 rather than CRE. He also reviewed the list of uses allowed in the R-4 Zoning District. Mr. Ricci stated that the R-4 Zoning District would be the least intensive district. Other districts would allow a nursing home by right, but would allow higher intensity uses in the future. Ms. Billman and Ms. Yu believed that the R-4 Zoning District would be an appropriate zoning for the subject property even if the use changed in the future to another use on the list.

The Plan Commission talked about whether this is the right time to make a decision about rezoning the property. They felt the Champaign County Board needed to make a decision before the Plan Commission made a decision. Mr. Croegaert pointed out that the Champaign County Board voted in favor of marketing the nursing home for sale and is in the process of getting bids from interested parties to purchase the subject property. The current zoning of CRE does not allow the Champaign County Board to be able to accept any bids and to sell the property. With that being said, he noted that there would still need to be a final vote by the Champaign County Board in order to confirm a sale.

Ms. Ouedraogo commented that if the Plan Commission has hesitations because they are thinking about the public good, they need to keep in mind that the public has spoken when they voted and the vote was to not financially support the Champaign County Nursing Home.

Ms. Billman moved that the Plan Commission forward Plan Case No. 2333-M-18 to the City Council with a recommendation for approval. Mr. Turner seconded the motion. Roll call was as follows:

Mr. Trail	-	No	Mr. Turner	-	Yes
Ms. Yu	-	Yes	Ms. Billman	-	Yes
Mr. Fitch	-	Yes	Ms. Ouedraogo	-	No

The motion passed by a vote of 4 ayes to 2 nays.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Ms. Pearson noted that this case would be forwarded to the Committee of the Whole on Monday, February 26, 2018.

### NEW BUSINESS

**Plan Case No. 2335-S-18 – A request by the Champaign County Board to waive the following requirements of the Urbana Subdivision and Land Development Code for the proposed Champaign County Nursing Home Subdivision, located at 500 Art Bartell Road: 21-36.A.2 – provide access to a public street; 21-37.A – install sidewalks; and 21-38.A – dedicate street right-of-way.**

Chair Fitch opened this item on the agenda.

Marcus Ricci, Planner II, presented this case to the Plan Commission. He talked about Art Bartell Road and reviewed the waivers being requested. He reviewed how the requested waivers applies to the criteria listed in Section 21-7 of the Urbana Subdivision and Land Development Code. He reviewed the goals and objectives of the 2005 Comprehensive Plan that relate to the proposed waivers. He summarized staff findings and read the options of the Plan Commission. He presented City staff's recommendation for approval of the requested waivers from Section 21-36 which requires public street minimum road standards and access provision, and from Section 21-38.A. which requires the dedication of public right-of-way, with the following condition:

1. At the time of any future request for a subdivision of the parent or subject parcel, the owner must reconstruct Art Bartell Road to the public street standards in effect at the time of that future subdivision and dedicate the public right-of-way;

Staff recommends that the Urbana Plan Commission forward to the City Council with a recommendation for **denial** of the waiver of Section 21-37.A. which requires sidewalk installation requirements, but support for a **deferral** of sidewalk along one side of Art Bartell Road with the following condition:

1. The owner must install sidewalk along one side of Art Bartell Road from East Main Street to Lierman Avenue and install sidewalk on the other side of Art Bartell Road at the time of any future request to subdivide the parent or the subject parcel.

Chair Fitch asked if any members of the Plan Commission had questions for City staff.

Ms. Billman questioned why City staff did not specify which side of the road the sidewalk should be immediately constructed. Ms. Pearson replied that it would be the decision of the applicant and the City Engineer to determine based on engineering plans for the site and which side it would be more cost effective.

With no further questions for City staff, Chair Fitch opened the hearing for public comment.

John Hall, of Champaign County, and Jacob Croegaert, Assistant State's Attorney, approached the Plan Commission to speak.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Mr. Hall explained the reason for requesting a waiver of the dedication of Art Bartell Road was because it runs through the heart of the Champaign County campus. Art Bartell Road was never intended to be a public street. As for the sidewalks, he understood why the City would want a sidewalk installed from Lierman Avenue to the nursing home; however, a sidewalk raises concerns of security and safety.

Chair Fitch inquired if people currently walk to the nursing home or to the detention center. Mr. Hall replied that he only has seen people walking to sporting events held by the Urbana Park District and Champaign County employees walking for exercise during breaks. Although he has never witnessed someone walking to the nursing home, he cannot say it has never happened.

Chair Fitch asked if people walk in Art Bartell Road. Mr. Hall said yes. It is not a public street, so people generally drive at a reduced speed.

Mr. Trail commented that he used to ride his bike in this area. It would be very difficult to access the area any other way, so sidewalks would be extremely useful. He found it difficult to come up with a good reason for sidewalks to not be installed.

With no additional input from the audience, Chair Fitch closed the public input portion of the public hearing. He then opened the hearing for Plan Commission discussion and/or motion(s).

Mr. Turner stated that he liked City staff's recommendation to defer some requests and to require sidewalks on one side of the road now. It is a good compromise.

Ms. Billman was surprised to see how much traffic uses Art Bartell Road. The parking lot behind the Brookens Administrative Center is well used, and she saw traffic going to the nursing home. She agreed that it would be a good compromise to provide a sidewalk along one side of the road.

Mr. Trail asked if sidewalks would be required if someone was just building the nursing home. Ms. Pearson replied that it is a different situation because the road is already constructed, but if the subject property was undeveloped and someone was proposing a nursing home or other development on the site, then they would have to meet the City's building and development requirements and regulations. The developer could ask for a waiver and it would be reviewed and voted on by City officials.

Mr. Turner moved that the Plan Commission forward Plan Case No. 2335-S-18 to the City Council with a recommendation for approval of the requested waivers from Section 21-36 which requires public street minimum road standards and access provision, and from Section 21-38.A. which requires the dedication of public right-of-way, with the following condition:

1. At the time of any future request for a subdivision of the parent or subject parcel, the owner must reconstruct Art Bartell Road to the public street standards in effect at the time of that future subdivision and dedicate the public right-of-way;

Additionally, that the Urbana Plan Commission forward to the City Council with a recommendation for **denial** of the waiver of Section 21-37.A. which requires sidewalk installation requirements, but support for a **deferral** of sidewalk along one side of Art Bartell Road with the following condition:

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

2. The owner must install sidewalk along one side of Art Bartell Road from East Main Street to Lierman Avenue and install sidewalk on the other side of Art Bartell Road at the time of any future request to subdivide the parent or the subject parcel. The result would be immediate construction of a sidewalk on one side of the road, with construction of sidewalk on the other side predicated on any future subdivision.

Ms. Billman seconded the motion.

Mr. Trail asked if there would be some uses of the R-4 Zoning District that would not trigger a subdivision of the property. Ms. Pearson said that was correct. The reason that staff included this language was because they did not want to see the subject 65-acre property divided into other private developments and keep Art Bartell Road as a private street. City staff wanted to draw a clear line that staff would support this use now, but in the future, the road would need to be upgraded.

Roll call on the motion was as follows:

Ms. Yu	-	Yes	Ms. Billman	-	Yes
Mr. Fitch	-	Yes	Ms. Ouedraogo	-	Yes
Mr. Trail	-	Yes	Mr. Turner	-	Yes

The motion was passed by unanimous vote.

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

## CITY OF URBANA

**COMMITTEE OF THE WHOLE – Monday, February 26, 2018**

**CITY COUNCIL CHAMBERS - 400 SOUTH VINE STREET, URBANA, IL**

---

The City Council Committee of The Whole of the City of Urbana, Illinois, met in regular session Monday, February 26, 2018, in the Council Chambers of the Urbana City Building.

**ELECTED OFFICIALS PHYSICALLY PRESENT:** Aaron Ammons; Bill Brown; Eric Jakobsson; Dean Hazen; Jared Miller; Dennis Roberts; Maryalice Wu; Diane Wolfe Marlin; Charles A. Smyth

**ELECTED OFFICIALS PRESENT VIA TELECONFERENCE:** None

**ELECTED OFFICIALS ABSENT:** None

**STAFF PRESENT:** Brandon Boys; William Gray; Elizabeth Hannan; Kay Meharry; Sylvia Morgan; Brian Nightlinger; Lorrie Pearson; Marcus Ricci; John Schneider; James Simon; Justin Swinford

**OTHERS PRESENT:** Paris Baldarotta; Elderess Melinda Carr; Scott Dossett; John Hall; Qu Kim; Rob Krumm; Brent Lewis; Patrick Singer; Bishop King James Underwood; C. Pius Weibel; Members of the Media

---

### 1. **Call to Order and Roll Call**

There being a quorum, Chair Dennis Roberts called the meeting of the Committee of the Whole to order at 7:00pm.

### 2. **Approval of Minutes of Previous Meeting**

City Council Member (CM) Jared Miller made a motion to approve minutes from the meeting held on February 12, 2018. Motion seconded by CM Bill Brown and carried by voice vote.

### 3. **Additions to the Agenda**

Mayor Marlin signed a copy Resolution No. 2018-02-005R and presented it to the iMatter group who had originally brought it before the city council.

### 4. **Public Input**

Bishop King James and Rev. Dr. Evelyn Underwood did not wish to speak but wanted their concerns about the Dr. Ellis Subdivision sewer problems entered into the record.

Elderess Melinda Carr voiced her concerns about the Dr. Ellis Subdivision sewer problems and historic impact. She told committee member that the January 16 meeting minutes were missing details she thought should have been included. The first was looking into the sewer line protection insurance program. The other was the suggestion for a policy to notify prospective or current homeowners of the location of their lateral sewers. She also spoke about the lack of effort on the part of the City to maintain sewer laterals and to keep homeowners informed.

### 5. **Presentations**

#### a. U of I Master Plan Presentation

Qu Kim and Brent Lewis, part of the core team who have worked on the U of I Master Plan for the past 22 months, were present. Mary Jukuri and Lauren Leighty, consultants with SmithGroup JJR, were present via teleconference and presented a slide show of the Master Plan, showing the purpose of the plan and the planning process. The six themes for the Master Plan are:

- Reinforce the Campus Core –the quality of academic environment

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

- Discovery and Collaboration – quality, caliber and connectivity of research programs, facilities and land
- Access and Connectivity – overcoming physical distance on campus
- Student-Centered Campus – quality of Student Life programs
- Neighborhood Identity – quality and physical organization of campus environment
- iCAP Goal – Net Zero Growth – balancing campus growth and renewal in support of iCAP goals and fiscal responsibility

Ms. Jukuri, Mr. Kim, and Mr. Lewis answered questions and addressed concerns from committee members. CM Jakobsson encouraged tree species diversity. Some ideas for the design were having the buildings rise vertically rather than horizontally to keep a smaller footprint and having shuttles to campus destinations rather than having to take more than one bus from one area to another. Another suggestion was to have cultural centers closer to the residence buildings. CM Ammons noted that having more building space without adding building service work staff would make it difficult to maintain standards.

## b. Overhead Sewer Program Presentation

Assistant City Engineer Justin Swinford presented this item. This program was approved by council in 1998, with the first reimbursements issued in 1999. The program reimbursement maximum was increased in 2013 to \$4,500, with \$3,000 paid by the City and \$1,500 paid by Urbana-Champaign Sanitary District (UCSD). The proposed updates are:

- Decrease minimum number of require quotes from three to two
- Increase the maximum reimbursement to \$5,250, with \$3,500 paid by the City and \$1,750 paid by UCSD

Complete mapping of the entire sewer system for the City showing all lateral connections was discussed. Mr. Swinford explained that there are very extensive GIS maps showing the city sanitary sewer system and data is also collected on the location of sewer laterals each time a project is done. Residents can request to have a system televised if they are going to have sewer work done in the area. Televising the entire sewer system would take several years and mapping the laterals would take even longer. CM Jakobsson suggested reporting how many miles of mains are back yard, how many are center of the street, and how many are on one side or the other. Since this method would me much less time consuming, it could be a good alternative to counting all connections.

CM Miller made a motion to direct Public Works to draft an ordinance for the Overhead Sewer Program. Motion seconded by CM Wu and carried by voice vote

## 6. **Staff Report**

Mayor Marlin reported that video interviews of the five finalists for the City Administrator position took place today and would continue tomorrow, February 27. Up to three finalists will be chosen from the five and they will go on to interviews in March.

## 7. **Resolution No. 2018-02-008R:** A Resolution Approving and Authorizing the Execution of a Promotional and Marketing Agreement for 2018 Urbana Sweetcorn Festival (Urbana Business Association, FY 2018-2019)

Economic Manager Brandon Boys presented the three resolutions for promotional and marketing agreements.

Paris Baldarotta, the Executive Director of the Urbana Business Association, went over some changes for the upcoming Sweetcorn Festival, which will take place on Friday, August 24 and Saturday, August 25, 2018.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Questions and discussion between Ms. Baldarotta and council followed. CM Wu asked about the funding and attendance with the city paying a total of \$15,000 for last year with UBA experiencing a small loss and less attendance. The coming festival will be ticketless and will be cash and credit card on the spot. There will also be an expanded VIP program. CM Ammons moved to send Resolution No. 2018-02-008R to council with a recommendation for approval. The motion was seconded by CM Hazen and passed by unanimous voice vote.

Video for this resolution can be found at:

<https://www.city.urbana.il.us/Scripts/CouncilVideo/Video.asp?v=/ Video/City Council/2018/20180226/06. Resolution 2018-02-008R.mp4>

8. **Resolution No. 2018-02-0009R:** A Resolution Approving and Authorizing the Execution of a Promotional and Marketing Agreement for 2018 Champaign-Urbana Folk & Roots Festival (Champaign Urbana Folk & Roots Festival NFP, FY 2018-2019)

Scott Dossett and Rob Crumm presented the request of the CU Folk and Roots Festival. Mr. Crumm presented a report several weeks ago so Mr. Dossett thanked the city for past support and noted working relationships with the Urbana Free Library and others in downtown. This year's festival will be a few weeks earlier as well. CM Wu moved to send Resolution No. 2018-02-009R to council with a recommendation for approval. The motion was seconded by CM Jakobsson.

Discussion of attendance and sponsors followed. Mayor Marlin noted that she has asked staff to develop a process for applications and evaluation of festivals and special events similar to the Arts Grants process that is more consistent and respectful of time. She also indicated that the Lincoln Square visioning will be starting and asked for input with respect to the festival. With no further discussion, the motion passed by unanimous voice vote.

9. **Resolution No. 2018-02-010R:** A Resolution Approving and Authorizing the Execution of a Promotional and Marketing Agreement for 2018 Pygmalion Festival (Fein-Bursoni, Inc., FY 2018-2019).

Economic Development manager Boys noted that the request from Pygmalion was an increase of \$5,000 from last year and introduced Patrick Singer. Mr. Singer provided a brief video and presentation about the festival. CM Ammons asked about the proposed Wednesday kickoff in downtown Urbana. Additional questions and discussion followed. CM Roberts asked CM Brown to take the chair and then made a statement concerning main stage activities in downtown Urbana. Mr. Singer indicated that Champaign provides eight times the funding and it is cost prohibitive to do many stages noting the various costs. Planning is early in the process. CM Brown moved to send Resolution No. 2018-02-010R to council with a recommendation for approval. The motion was seconded by CM Miller and passed by unanimous voice vote.

10. **Resolution No. 2018-02-011R:** A Resolution Approving and Authorizing the Execution of an Economic Development Agreement (Champaign County Economic Development Corporation, FY 2017-2018 & FY 2018-2019)

Mr. Boys noted that this is a two year agreement including the current fiscal year and the upcoming. He introduced Craig Rost, Executive Director of EDC, and Don Elmore, Small Business Development Center. Mr. Rost reviewed EDC using a Powerpoint Presentation and Mr. Elmore continued with a presentation on the SBDC. Mr. Rost reviewed upcoming plans and events. CM Brown began discussion by noting that one of the city's roles is to introduce the community to students from the Univ. of Illinois and suggested a partnership with EDC to better effect that. He also noted Salt and Light as a location for training.

## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Discussion of investing in startups followed. Mr. Elmore answered CM Ammon's question about CMS certification and discussed the client distribution. There was further discussion of the new board and committee structure for EDC. CM Wu was interested in how EDC would be working with the younger members of the community such as with CUCTC and communicating with the school systems. Mr. Rost indicated that they would be expanding that work area and that job development in the skilled tasks field is needed. CM Wu noted the need for a roadmap for young people coming out of school.

CM Miller moved to send Resolution No. 2018-02-011R to council with a recommendation for approval. The motion was seconded by CM Hazen and passed by unanimous voice vote.

11. **Ordinance No. 2018-02-013:** An Ordinance Amending the Urbana Zoning Map (Rezoning a Portion of 500 Art Bartell Rd. from CRE to R-4 / Plan Case No. 2333-M-18)

Planner II Marcus Ricci presented the staff memo for this ordinance and the next with a PowerPoint presentation reviewing the case, the Plan Commission conditions, recommendations, and vote. He noted that staff has developed more specific recommendations for sidewalk construction and offer it as an amendment. CM Roberts asked about the exact wording for this change and staff will provide it. CM Brown asked about the deferral of the sidewalk construction noting that the city's bike master plan and the County Greenways and Trails shows future multiuse paths to Weaver Park along Art Bartell Drive. Discussion of plans, timing, and participation for sidewalk construction followed. CM Wu wanted to know the reasons for the no votes by several Plan Commission members and discussion of the long term status of the nursing home followed. The State of Illinois certificate of need sets the size of the facility and a condition of the rezoning is conformance to the site plan as submitted. Mr. Simon noted that there were technical issues with the ordinance as drafted and a revised version would be provided.

County Board Chair Pius Weibel stated his support for the rezoning and that it was necessary if the Board is to sell the nursing home. CM Ammons asked Mr. Weibel why the changes were needed. Mr. John Hall noted that the special use permit only allows for the operation of the nursing home if it is owned by a government entity. Mr. Jacob Croegaert, State's Attorney's office was also recognized and was available to answer questions.

CM Miller noted his opposition to the sale of the nursing home. He asked what would happen if the city didn't approve the zoning changes. Mr. Weibel and Mr. Croegaert noted that it would be difficult to sell and noted the poor financial picture. Mr. Weibel noted that the sidewalks would be studied extensively due to the parking along the road and that was the reason for the 2-year request to put sidewalks in.

CM Brown made a motion to send to council with a recommendation for approval, seconded by CM Jakobsson. CM Jakobsson noted that he also favors keeping the nursing home publicly owned noting that nationally they provided better care though this one isn't working out so, he's not sure of his position. CM Brown thinks that a lot of information and discussion has occurred at the county level and that the question before the council is related to the zoning and meets conditions. CM Roberts expressed similar concerns. CM Wu noted that there are two options: sell or close. Mr. Weibel noted that they don't like the closing option.

Mayor Marlin asked for clarification of the parameters that the council could consider. Lorrie Pearson, Planning Manager and Zoning Administrator noted that the council, as was the Plan Commission, is bound by the LaSalle Criteria. Ms. Pearson summarized the Plan Commission findings with respect to the criteria. Mayor Marlin noted that voting for or against requires citing the criteria and that this is not a vote on policy. CM Hazen asked if the council was inviting legal trouble if voting against the zoning to block a sale. Mr. Simon replied that the council has to base its decision on the LaSalle Criteria and council members should state their reasoning if judged as not meeting the criteria.



## EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

CM Miller asked if there is a minimum number of criteria to be met. Mr. Simon noted that it's based on an overall preponderance and case law varies. CM Miller went on to state that he doesn't think the zoning change meets the 3<sup>rd</sup> criteria because he doesn't believe that allowing a private entity to operate the nursing home promotes the health, safety, and general welfare of the public. He does not think that it meets the fourth criteria either and that the hardship on the county does not overrule the benefit to the public. Based on those two reasons he does not support the rezoning.

A motion to extend the meeting 30 minutes was made by CM Miller and seconded by CM Jakobsson and passed unanimously.

CM Ammons agreed with CM Miller on criteria 3 and 4 and won't support the rezoning. CM Brown asked if there was anyone in the audience who wanted to speak. CM Wu also stated she's on the fence about the issue based on criteria 3 and 4. She indicated that she'd be willing for this item to go to council but without a recommendation. Clerk Smyth noted that this plan case came to committee for discussion but would need to go to council for a vote for a determination with respect to the LaSalle Criteria. Mr. Simon concurred and noted that this could stay in committee until ready. CM Brown and CM Jakobsson withdrew their motion. CM Wu moved to send the ordinance with no recommendation (Brown seconded). CM Miller noted he preferred a special meeting or holding in committee. Ms. Pearson noted that the ordinance just needs to be sent to the council in a reasonable amount of time. CM Wu and CM Brown withdrew their motion. CM Miller moved to keep in committee, seconded by CM Wu and passed by unanimous voice vote.

12. **Ordinance No. 2018-02-014:** An Ordinance Approving Subdivision Ordinance Waivers (500 Art Bartell Rd. / Plan Case No.2335-S-18) – CD

CM Miller made a motion to keep this ordinance in committee seconded by CM Ammons. CM Brown asked if the delay would have any impact. Mr. Ricci noted that the RFP was due in several days. Mr. Weibel noted that the timetable for a decision on the RFP is May so this delay wouldn't be a bottleneck. The motion was passed by unanimous voice vote.

13. **Ordinance No. 2018-02-015:** An Ordinance Authorizing the Dedication of Right-of-Way (601 North Lincoln Avenue) – PW

Public Works Director Bill Gray presented the staff memo. With no questions, CM Miller moved Ordinance No. 2018-02-015 to council with a recommendation for approval. The motion was seconded by CM Ammons and passed by unanimous voice vote.

14. **Ordinance No. 2018-02-016:** An Ordinance Revising the Annual Budget Ordinance for FY 2017/18 (Budget Amendment #6 – Omnibus) – FIN

Finance Director Elizabeth Hannan presented the staff memo noting the budget amendments proposed. CM Miller moved Ordinance No. 2018-02-015 to council with a recommendation for approval. The motion was seconded by CM Hazen. Mayor Marlin noted that the grant for Urbana in the budget amendment from International Rotary Club is part of their effort to plant a tree for every member worldwide. With no further discussion or questions, the motion passed by unanimous voice vote.

15. **Adjournment**

Dennis Roberts noted the passing of longtime business owner and community supporter Tom Berns. With no further business before the committee, Chair Roberts adjourned the meeting at 10:47pm.

# EXHIBIT I: MINUTES OF ZBA, PLAN COMMISSION, & COMMITTEE OF THE WHOLE MEETINGS

Kay Meharry and Charles A. Smyth

Recording Secretary

Charles A. Smyth

City Clerk

This meeting was taped.

This meeting was broadcast on cable television.

The link to the meeting materials and video stream can be found at:

<https://www.urbanillinois.us/node/6872>

**ORDINANCE NO. 2018-02-013**

**AN ORDINANCE AMENDING THE URBANA ZONING MAP**

**(Rezoning a Portion of 500 Art Bartell Rd. from CRE to R-4 / Plan Case No. 2333-M-18)**

**WHEREAS**, the owner of certain real property located at 500 Art Bartell Road, has applied to the City of Urbana (“City”) for a Zoning Map amendment to rezone a 13.82 acre portion of such real property from CRE, Conservation-Recreation-Education, to R-4, Medium-Density Multiple-Family Residential; and

**WHEREAS**, the Plan Commission held a public hearing on such application at 7:00 p.m. on Thursday, February 22, 2018, in Plan Case No. 2333-M-18; and

**WHEREAS**, in accordance with Urbana Zoning Ordinance Section XI-10, due and proper notice of such public hearing was given by publication in *The News-Gazette*, a newspaper having a general circulation within the City, on a date at least 15 days but no more than 30 days before the time of the public hearing, and by posting a sign containing such notice on the real property identified herein; and

**WHEREAS**, the Urbana Plan Commission voted four (4) ayes and two (2) nays to forward the case to the Urbana City Council with a recommendation to approve the rezoning request; and

**WHEREAS**, the findings of the Plan Commission indicate that approval of the rezoning request will promote the general health, safety, and welfare of the public; and

**WHEREAS**, the City Council finds that the requested rezoning is consistent with the goals, objectives, and generalized land use designations of the City of Urbana 2005 Comprehensive Plan; and

**WHEREAS**, the City Council finds that the requested rezoning is consistent with the criteria contained in *La Salle Nat. Bank of Chicago v. Cook County*, 12 Ill. 2d 40, 145 N.E.2d 65 (1957); and

**WHEREAS**, after due consideration, the City Council further finds that an amendment to the Urbana Zoning Map as herein provided will protect the public health, safety, and welfare.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS**, as follows:

**Section 1.**

The Official Zoning Map of the City of Urbana, Illinois, is herewith and hereby amended to change the zoning classification of the following described real property from CRE, Conservation-Recreation-Education, to R-4, Medium-Density Multiple-Family Residential:

A part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the Northeast corner of Section 16, a point on the centerline of East Main Street, proceed South 00°37'27" East 1,024.93 feet along the East line of Section 16, to the South line of the North 31.097 acres of the Northeast Quarter of the Northeast Quarter of said Section 16 to the True Point of Beginning; thence continue along the East line of Section 16, South 00°37'27" East 743.34 feet to the North line of Tract "B" as depicted by a Plat of Survey by Charles S. Danner, dated November 9, 1966; thence South 89°36'12" West 814.84 feet along the said North line of Tract "B" as depicted by the said Plat of Survey by Charles S. Danner; thence North 00°11'25" East 743.99 feet to the South line of the North 31.097 acres of the Northeast Quarter of the Northeast Quarter of Section 16; thence North 89°38'52" East 804.27 feet to the True Point of Beginning encompassing 13.820 acres, more or less.

PIN: 92-21-16-200-005

**Section 2.**

The City Clerk is directed to publish this Ordinance in pamphlet form by authority of the corporate authorities, and this Ordinance shall be in full force and effect from and after its passage and publication in accordance with Section 1-2-4 of the Illinois Municipal Code.

This Ordinance is hereby passed by the affirmative vote, the “ayes” and “nays” being called, of a majority of the members of the Council of the City of Urbana, Illinois, at a meeting of said Council.

**PASSED BY THE CITY COUNCIL** this \_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

AYES:

NAYS:

ABSTENTIONS:

\_\_\_\_\_  
Charles A. Smyth, City Clerk

**APPROVED BY THE MAYOR** this \_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

\_\_\_\_\_  
Diane Wolfe Marlin, Mayor

**ORDINANCE NO. 2018-02-014**

**AN ORDINANCE APPROVING AND DENYING REQUESTS FOR WAIVERS OF  
SUBDIVISION REGULATIONS**

**(500 Art Bartell Rd. / Plan Case No. 2335-S-18)**

**WHEREAS**, Urbana City Code Chapter 21 establishes requirements for subdivisions and other land developments in the City of Urbana (“City”); and

**WHEREAS**, Urbana City Code Section 21-7 authorizes the City Council to approve waivers from strict compliance with such requirements pursuant to the criteria specified therein; and

**WHEREAS**, Champaign County owns land in the City located at 500 Art Bartell Road, upon which it operates the Champaign County Nursing Home; and

**WHEREAS**, Champaign County has proposed a new subdivision on such land, to be known as the Champaign County Nursing Home Subdivision; and

**WHEREAS**, for such subdivision, the Champaign County Board has requested waivers from certain requirements of the following sections of Urbana City Code Chapter 21: Section 21-36, “Design of Streets,” Section 21-37, “Design and Arrangement of Sidewalks, Mid-Block Walks, Lots and Blocks,” and Section 21-38, “Right-of-Way and Easement Dedications”; and

**WHEREAS**, the Urbana Plan Commission considered the requested waivers on February 22, 2018, and voted with six (6) ayes and zero (0) nays to forward Plan Case No. 2335-S-18 to the City Council with a recommendation to **APPROVE** the requests for subdivision waivers of Sections 21-36 and 21-38., subject to the conditions specified in Section 1 herein; and

**WHEREAS**, at the same meeting, the Urbana Plan Commission voted with six (6) ayes and zero (0) nays to forward Plan Case No. 2335-S-18 to the City Council with a recommendation to **DENY** the request for a subdivision waiver of Section 21-37 but to **grant** a sidewalk deferral under Section 21-17(B)(3), subject to the conditions specified in Section 2 herein; and

**WHEREAS**, the City Council finds that the proposed waivers for Sections 21-36 and 21-38, as requested, would allow Art Bartell Road to remain a private street on a public access easement without negatively impacting current or anticipated levels of automotive or cycling traffic, would not be harmful to other properties, would not negatively impact the public health, safety and welfare of the community, would not impede the attainment of the goals and objectives contained in the Comprehensive Plan, and would meet the waiver criteria contained in Section 21-7; and

**WHEREAS**, the City Council finds that the proposed waiver for Section 21-37, as requested, would allow the continued lack of sidewalks on both sides of Art Bartell Road and the associated lack of public infrastructure for pedestrian traffic to the Champaign County Nursing Home and other campus facilities and may negatively impact public health and welfare, but otherwise meets the waiver criteria contained in Section 21-7; and

**WHEREAS**, the City Council further finds that approval of the subdivision waivers and sidewalk deferral, with the conditions set forth below, is consistent with the requirements and general intent of Section 21-7.

**NOW, THEREFORE, BE IT ORDAINED BY THE CITY COUNCIL OF THE CITY OF URBANA, ILLINOIS**, as follows:

**Section 1.**

The requested waiver of Urbana City Code Section 21-36, which requires all new streets to comply with the minimum standards set forth in Urbana City Code Chapter 21, Table A “Minimum Street and Alley Design Standards” and Article V, “Minimum Materials and Construction Standards for Required and Recommended Improvements,” and the requested waiver of Urbana City Code Section 21-38(a), which requires the entire right-of-way for the street to be dedicated by the developer, are hereby **granted**, with the following condition: At the time of any future request for a subdivision of the parent or subject parcel, the owner must reconstruct Art Bartell Road to the public street standards in effect at the time of that future subdivision and dedicate the public right-of-way.

**Section 2.**

The requested waiver of Urbana City Code Section 21-37, which requires installation of sidewalks on both sides of Art Bartell Road from East Main Street to Lierman Avenue is hereby **denied**. The City Council hereby **grants a deferral** of the requirement to install a sidewalk on one side of Art Bartell Road, effectively requiring construction of a sidewalk on the other side of Art Bartell Road within two years of the date of recording of the Plat of Champaign County Nursing Home Subdivision, with the following condition: The owner must install a sidewalk along the other side of Art Bartell Road at the time of any future request to subdivide the parent or the subject parcel.

**Section 3.**

The legal description of the proposed Champaign County Nursing Home Subdivision is as follows:

Part of the Northeast Quarter of Section 16, Township 19 North, Range 9 East of the Third Principal Meridian, Champaign County, Illinois, described as follows:

Beginning at the northeast corner of Section 16, a point on the centerline of East Main Street, proceed South 00°37'27" East 1000.29 feet along the east line of said Section 16 to the True Point of Beginning, thence continue along the said east line of Section 16 South 00°37'27" East 767.98 feet to the north of Tract "B" as depicted by a plat of survey by Charles S. Danner dated November 3, 1966, thence South 89°36'12" West 814.84 feet along the said north line of Tract "B" and the north line of Tract "A" as depicted by the said plat of survey by Charles S. Danner to the proposed east right-of-way line of Art Bartell Road, thence North 00°11'25" East 575.20 feet along the said east right-of-way line of Art Bartell Road, thence North 90°00'00" East 235.96 feet, thence North 44°59'42" East 81.81 feet, thence North 90°00'00" East 216.10 feet, thence North 00°03'18" East 137.32 feet, thence North 89°22'23" East 294.53 feet to the True Point of Beginning on the said east line of Section 16. Said tract containing 12.315 acres, more or less.

PIN: 92-21-16-200-005



**Section 4.**

This Ordinance shall be in full force and effect from and after its passage.

This Ordinance is hereby passed by the affirmative vote, the “ayes” and “nays” being called, of two-thirds of all the alderpersons then holding office (5 of 7 votes) of the City of Urbana, Illinois, at a meeting of the City Council.

**PASSED BY THE CITY COUNCIL** this \_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

AYES:

NAYS:

ABSTENTIONS:

\_\_\_\_\_  
Charles A. Smyth, City Clerk

**APPROVED BY THE MAYOR** this \_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

\_\_\_\_\_  
Diane Wolfe Marlin, Mayor